

Voting Members

Jerry Gladbach  
Chair

Donald Dear  
1st Vice-Chair

Gerard McCallum  
2nd Vice-Chair

Kathryn Barger  
Richard Close  
Margaret Finlay  
John Mirisch  
Holly Mitchell  
Vacant  
(City of Los Angeles)

Alternate Members

Lori Brogin-Falley  
Janice Hahn  
David Lesser  
Mel Mathews  
Vacant  
(City of Los Angeles)  
Vacant  
(Cities in Los Angeles  
County)

Staff

Paul Novak  
Executive Officer

Adriana Romo  
Deputy Executive Officer

Amber De La Torre  
Doug Dorado  
Adriana Flores  
Michael Henderson  
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MINUTES OF THE LOCAL AGENCY FORMATION COMMISSION  
FOR THE COUNTY OF LOS ANGELES  
LIVE VIRTUAL MEETING

March 10, 2021

Present:

Jerry Gladbach, Chair

Richard Close  
Donald Dear  
Margaret Finlay  
Gerard McCallum  
John Mirisch  
Holly Mitchell

Lori Brogin-Falley, Alternate  
Michael Davitt, Alternate  
David Lesser, Alternate  
Mel Matthews, Alternate

Paul Novak, Executive Officer  
Tiffani Shin, Legal Counsel

Absent:

Kathryn Barger  
Janice Hahn, Alternate

Vacant:

City of Los Angeles, Member  
City of Los Angeles, Alternate Member

## 1 CALL MEETING TO ORDER

The meeting was called to order at 9:02 a.m. as a live virtual Commission meeting, with public comment accepted via email or phone through the conclusion of public testimony.

## 2 PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was led by Chair Gladbach.

## CHAIR ANNOUNCEMENT

Chair Gladbach requested that Closed Session (CS-1) will be moved to the end of the meeting. The Commission had no objections.

Chair Gladbach indicated that Commissioner Finlay was re-elected by the City Selection Committee to serve another 4-year term.

## 3 DISCLOSURE OF CAMPAIGN CONTRIBUTION(S)

The Executive Officer (EO) read an announcement, asking if any Commissioners had received a campaign contribution that would require disclosure or any other issue requiring recusal from any item on today's agenda (None).

## ANNOUNCEMENT

The EO noted that today's meeting was conducted pursuant to the provisions of the Governor's Executive Orders No-25-20 and N-29-20, under the modified laws of the Ralph M. Brown Act for the COVID-19 emergency, as well as the County of Los Angeles "Safer at Home Order for Control of COVID-19." LAFCO's legal counsel reviewed the notifications and agenda and has confirmed that the conduct of the meeting is consistent with State law as modified by the Governor and County orders.

The EO noted that all public hearing notices, and the agenda, clearly stated that interested persons were afforded the opportunity to submit written opposition or comments by email, or via United States mail. For any communications received after the agenda was posted, staff has forwarded copies via e-mail to the Commission (None). LAFCO staff continued to monitor e-mail and comments received during the meeting and prior to the conclusion of each hearing item were read to the Commission (None).

## 4 SWEARING-IN OF SPEAKER(S) AND PUBLIC TESTIMONY/COMMENT

The EO swore in one (1) member of the audience who planned to testify.

5 INFORMATION ITEM(S) – GOVERNMENT CODE §§ 56751 & 56857 NOTICE

None.

The Commission moved to Agenda Item 7.b.

7 PUBLIC HEARING(S)

The following item was called up for consideration:

- b. Draft Municipal Service Review (MSR) and Sphere of Influence (SOI) Update for the Cities of La Mirada and Whittier.

The EO summarized the staff report on this item.

Jim Simon (Principal, RSG) summarized his presentation on the Draft Municipal Service Review (MSR) and Sphere of Influence (SOI) Update for the Cities of La Mirada and Whittier.

The Commission took the following actions:

- Adopted and approved the MSR (Cities of La Mirada and Whittier Municipal Service Reviews and Sphere of Influence Updates Draft Final dated March 2, 2021);
- Adopted the Resolution Making Determinations, including the California Environmental Quality Act determinations, Approving MSR 2020-08 –Municipal Service Review and Sphere of Influence Update for the Cities of La Mirada and Whittier, which amends the existing Sphere of Influence of the City of Whittier); Resolution No. 2021-02RMD.
- Adopted the Proposed SOI Map for the City of Whittier;
- Reconfirmed the existing SOI for the City of La Mirada, and adopted the Proposed SOI Map for the City of La Mirada, which shows that reconfirmation; and
- Directed the Executive Officer to add the words “Amended March 10, 2021” to the official LAFCO SOI maps for the City of La Mirada and the City of Whittier.

MOTION: McCallum            SECOND: Finlay                            APPROVED: 7-0-0  
AYES:            Close, Dear, Finlay, McCallum, Mirisch, Mitchell, Gladbach  
NOES:            None.  
ABSTAIN:        None.  
ABSENT:        Barger

The Commission returned to Agenda Item No. 6.

## 6 CONSENT ITEM(S)

The Commission took the following actions under Consent Items:

- a. Approved Minutes of February 10, 2021.
- b. Approved Operating Account Check Register for the month of February 2021.
- c. Received and filed update on Pending Proposals.

MOTION: Finlay                      SECOND: Dear                      APPROVED: 7-0-0  
AYES: Close, Dear, Finlay, McCallum, Mirisch, Mitchell, Gladbach  
NOES: None.  
ABSTAIN: None.  
ABSENT: Barger

## 7 PUBLIC HEARING(S)

The following item was called up for consideration:

- a. Proposed Draft Budget for Fiscal Year 2021-22.

The EO summarized the staff report on this item.

The Commission took the following actions:

- Approved the Proposed Draft Budget for Fiscal Year 2021-22;
- Pursuant to Government Code Section 56381, directed staff to forward the Proposed Budget for Fiscal Year 2021-22 to the County of Los Angeles, as well as the 88 cities and 51 independent special districts in Los Angeles County, for their comment; and
- Set April 14, 2021, for hearing on adoption of the Recommended Final Budget for Fiscal Year 2021-22

MOTION: Dear                      SECOND: Finlay                      APPROVED: 7-0-0  
AYES: Close, Dear, Finlay, McCallum, Mirisch, Mitchell, Gladbach  
NOES: None.  
ABSTAIN: None.  
ABSENT: Barger

## 8 PROTEST HEARING(S)

None.

## 9 OTHER ITEMS

None.

## 10 LEGISLATION

The following item was called up for consideration:

- a. Legislative Update.

The EO summarized the staff report on this item.

The Commission took the following actions:

- Received and filed the Legislative Update; and
- Took a “SUPPORT” position relative to the Assembly Local Government Committee (ALGC) Omnibus Bill relative to the seven (7) items proposed by the CALAFCO Legislative Committee and the eight (8) items proposed by the Working Group, and authorized the Chair to sign letters documenting this position, and directed staff to convey this support to the Governor, legislators, and other stakeholders.

MOTION: McCallum      SECOND: Finlay      APPROVED: 7-0-0  
AYES:      Close, Dear, Finlay, McCallum, Mirisch, Mitchell, Gladbach  
NOES:      None.  
ABSTAIN:      None.  
ABSENT:      Barger

## 11 MISCELLANEOUS CORRESPONDENCE

None.

## 12 COMMISSIONERS' REPORT

None.

## 13 EXECUTIVE OFFICER'S REPORT

- a. Written Update
- b. Verbal Update

The EO summarized the EO report on this item.

The Commission took the following action:

- Received and filed the Executive Officer's Report.

MOTION: McCallum            SECOND: Finlay                            APPROVED: 7-0-0  
AYES:            Close, Dear, Finlay, McCallum, Mirisch, Mitchell, Gladbach  
NOES:            None.  
ABSTAIN:       None.  
ABSENT:        Barger

#### 14 FUTURE MEETINGS

April 14, 2021  
May 12, 2021  
June 9, 2021

#### 15 FUTURE AGENDA ITEMS

None.

CS-1

The Commission convened in Closed Session to consider CS-1.

Tiffani Shin, Legal Counsel, announced that the Commission will go to Closed Session, as listed on the Agenda: CS-1, Public Employee Performance Evaluation (Government Code § 54957) Title: Executive Officer and Conference with Labor Negotiator: Designated Representative, Chair Gladbach and the Executive Officer, an Unrepresented Employee (Government Code § 54957.6).

Pursuant to Government Code § 54957 and § 54957.6, the Commission recessed to Closed Session at 9:36 a.m.

Present: Commissioners Brogin-Falley (Alt.), Close, Davitt (Alt.), Dear, Finlay, Gladbach, Lesser (Alt.), Matthews (Alt.), McCallum, Mirisch, Mitchell, Carole Suzuki (Legal Counsel), Tiffani Shin (Legal Counsel).

Absent: Commissioners Barger, Hahn (Alt.).

The Commission reconvened from Closed Session at 10:07 a.m.

Present: Close, Davitt (Alt.), Dear, Gladbach, Lesser (Alt.), Matthews (Alt.),  
McCallum, Mirisch, Mitchell, Carole Suzuki (Legal Counsel), Tiffani Shin  
(Legal Counsel).

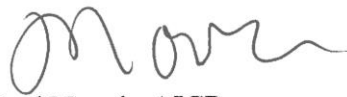
Absent: Commissioners Barger, Brogin-Falley (Alt.), Finlay, Hahn (Alt.).

Tiffani Shin, Legal Counsel, stated there was no reportable action under the Brown Act.

#### 16 ADJOURNMENT MOTION

On motion by Chair Gladbach, the live virtual meeting was adjourned at 10:08 a.m.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Novak", with a stylized, cursive flourish extending to the right.

Paul Novak, AICP  
Executive Officer

**RESOLUTION NO. 2021-02RMD  
RESOLUTION OF THE LOCAL AGENCY FORMATION  
COMMISSION FOR THE COUNTY OF LOS ANGELES  
MAKING DETERMINATIONS ADOPTING  
THE “MSR NO. 2020-08  
MUNICIPAL SERVICE REVIEW AND SPHERE OF INFLUENCE UPDATE  
FOR THE CITIES OF LA MIRADA AND WHITTIER”**

WHEREAS, Division 3, Title 5, of the California Government Code (commencing with section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), provides that a Local Agency Formation (LAFCO) shall develop and determine a Sphere of Influence (SOI) for each special district (Government Code Section 56425(a)) and that every five years thereafter, the Commission shall, as necessary, review and update each SOI (Government Code Section 56425(g)); and

WHEREAS, the SOI is the primary planning tool for LAFCO and defines the probable physical boundaries and service area of a local agency as determined by LAFCO; and

WHEREAS, Section 56430 requires that, in order to prepare and to update Spheres of Influence, the Commission shall conduct a Municipal Service Review (MSR) prior to, or in conjunction with, action to update or adopt an SOI; and

WHEREAS, the Commission has undertaken the MSR and SOI Update for the Cities of La Mirada and Whittier; and

WHEREAS, this proposed MSR and SOI Update consists of inhabited territory and is assigned the following short-form designation: “MSR No 2020-08—Municipal Service Review and Sphere of Influence Update for the Cities of La Mirada and Whittier;” and



WHEREAS, the Executive Officer has submitted to the Commission “Cities of La Mirada and Whittier Municipal Service Review and Sphere of Influence Updates Draft Final” including recommendations relative to any potential changes to the existing SOI for the Cities of La Mirada and Whittier; and

WHEREAS, the MSR and SOI Update reflects input provided by representatives of the Cities of La Mirada, Whittier and other stakeholders; and

WHEREAS, the MSR and SOI Updates for the Cities of La Mirada and Whittier contains the determinations required by Section 56430 for the municipal services provided by the cities; and

WHEREAS, the MSR and SOI Updates for the Cities of La Mirada and Whittier contain the determinations required by Section 56425 for the proposed SOIs; and

WHEREAS, maps of the final SOIs of the Cities of La Mirada and Whittier; which reflect the Commission’s determinations on March 10, 2021; are attached hereto and incorporated by reference herein; and

WHEREAS, the Executive Officer set March 10, 2021, as the hearing date for this MSR and SOI update, and gave notice of public hearing pursuant to Government Code Section 56427, wherein the public hearing notice was published in a newspaper of general circulation in the County of Los Angeles on February 11, 2021; and

WHEREAS, on March 10, 2021, after being duly and properly noticed, this proposal came on for hearing, at which time this Commission heard and received all oral and written testimony, objections, and evidence which were made, presented or filed,

and all persons present were given an opportunity to hear and be heard with respect to this proposal and the report of the Executive Officer; and

WHEREAS, for the Cities of La Mirada and Whittier, and pursuant to Section 56425(d)(5), the Commission has considered the impacts of the proposed MSR and SOI Update relative to Disadvantaged Unincorporated Communities (DUCs); and

WHEREAS, based upon staff review and the feasibility of governmental reorganization identified in Section 56425(h), staff has determined that any such reorganizations will not further the goals of orderly development and affordable service delivery, and therefore did not recommend reorganization of the Cities La Mirada and Whittier; and

WHEREAS, the March 10, 2021 action consists of the adoption of the Cities of La Mirada and Whittier Municipal Service Review and Sphere of Influence Updates Draft Final; and

WHEREAS, the Commission has carefully considered the Cities of La Mirada and Whittier Municipal Service Review and Sphere of Influence Updates; the Executive Officer's written report, including all draft determinations required by Government Code Sections 56425 and 56430; the written testimony submitted in advance of the public hearing; the written testimony submitted during the public hearing; and the oral testimony presented at the public hearing on March 10, 2021; and

WHEREAS, the Commission approved the Cities of La Mirada and Whittier Municipal Service Review and Sphere of Influence Updates at the public hearing on March 10, 2021; and

WHEREAS, the Commission approved the following actions and amendments regarding the Spheres of Influence of the Cities of La Mirada and Whittier: remove the Joint SOI by excluding the area from the City of Whittier SOI and retaining within the City of La Mirada; and

NOW, THEREFORE, BE IT RESOLVED as follows:

1. At the public hearing on March 10, 2021, the Commission found that MSR No. 2020-08 Municipal Service Review and Sphere of Influence Updates for the Cities of La Mirada and Whittier are exempt from the provisions of the California Environmental Quality Act (CEQA) because it can be seen with certainty that there is no possibility that the update of the Spheres of Influence of the Cities of La Mirada and Whittier will have a significant effect on the environment pursuant to State CEQA Guidelines Section 15061(b)(3). The Commission found that the preparation and adoption of a Municipal Service Review and Sphere of Influence Update is also statutorily exempt from the provisions of the CEQA pursuant to State CEQA Guidelines Section 15262 as a feasibility and planning study for possible future action. In the alternative, the Commission found that these actions are not a project for the purposes of CEQA because they are an organizational activity of government with no direct or indirect effects on the





adoption of the MSR and adoption of SOI Updates for the Cities of La Mirada and Whittier, are incorporated by reference herein.

9. The Executive Officer is hereby directed to add the words "Amended March 10, 2021" to the official LAFCO SOI maps for the City of Whittier.
10. The Executive Officer is hereby directed to add the words "Reconfirmed March 10, 2021" to the official LAFCO SOI map for the City of La Mirada.
11. The Executive Officer is hereby authorized and directed to mail copies of this resolution as provided in § 56882 of the Government Code.
12. Pursuant to Government Code § 56883, the Executive Officer may make non-substantive corrections to this resolution to address any technical defect, error, irregularity, or omission.

CONFIRMED AND ADOPTED this 10th day of March, 2021.

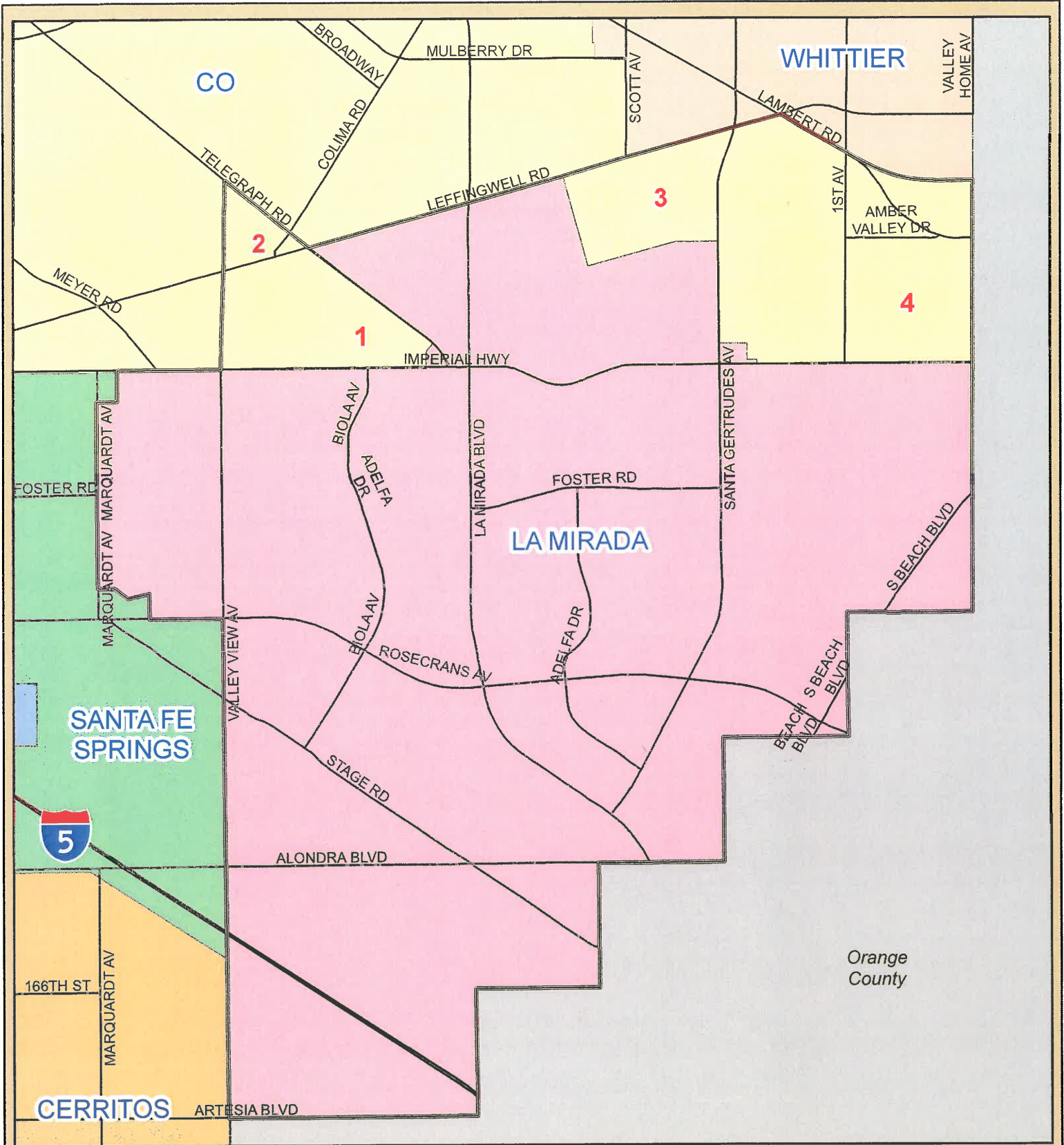
MOTION: McCallum                      SECOND: Finlay                      APPROVED: 7-0-0  
AYES: Close, Dear, Finlay, McCallum, Mirisch, Mitchell, Gladbach  
NOES: None.  
ABSTAIN: None.  
ABSENT: Barger

**LOCAL AGENCY FORMATION COMMISSION  
FOR THE COUNTY OF LOS ANGELES**



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**Paul A. Novak, AICP  
Executive Officer**



**Legend**

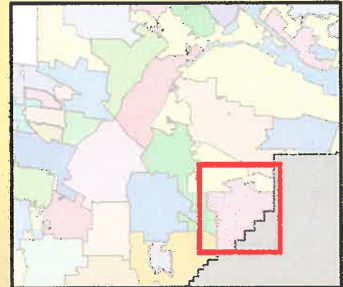
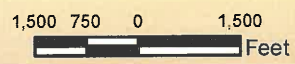
- City of La Mirada
- Proposed Sphere of Influence (SOI)
- 1 Study XV, Area 1-C(1)  
Established 12-08-76
- 2 Study XV, Area 1-C(2)  
Amended 02-09-77
- 3 Study XV, Area 2 (A)  
Established 12-08-76
- 4 Study XV, Area 2(C)  
Joint SOI Whittier  
Established 12-08-76  
Reconfirmed (Joint SOI Whittier Removed) 03-10-21

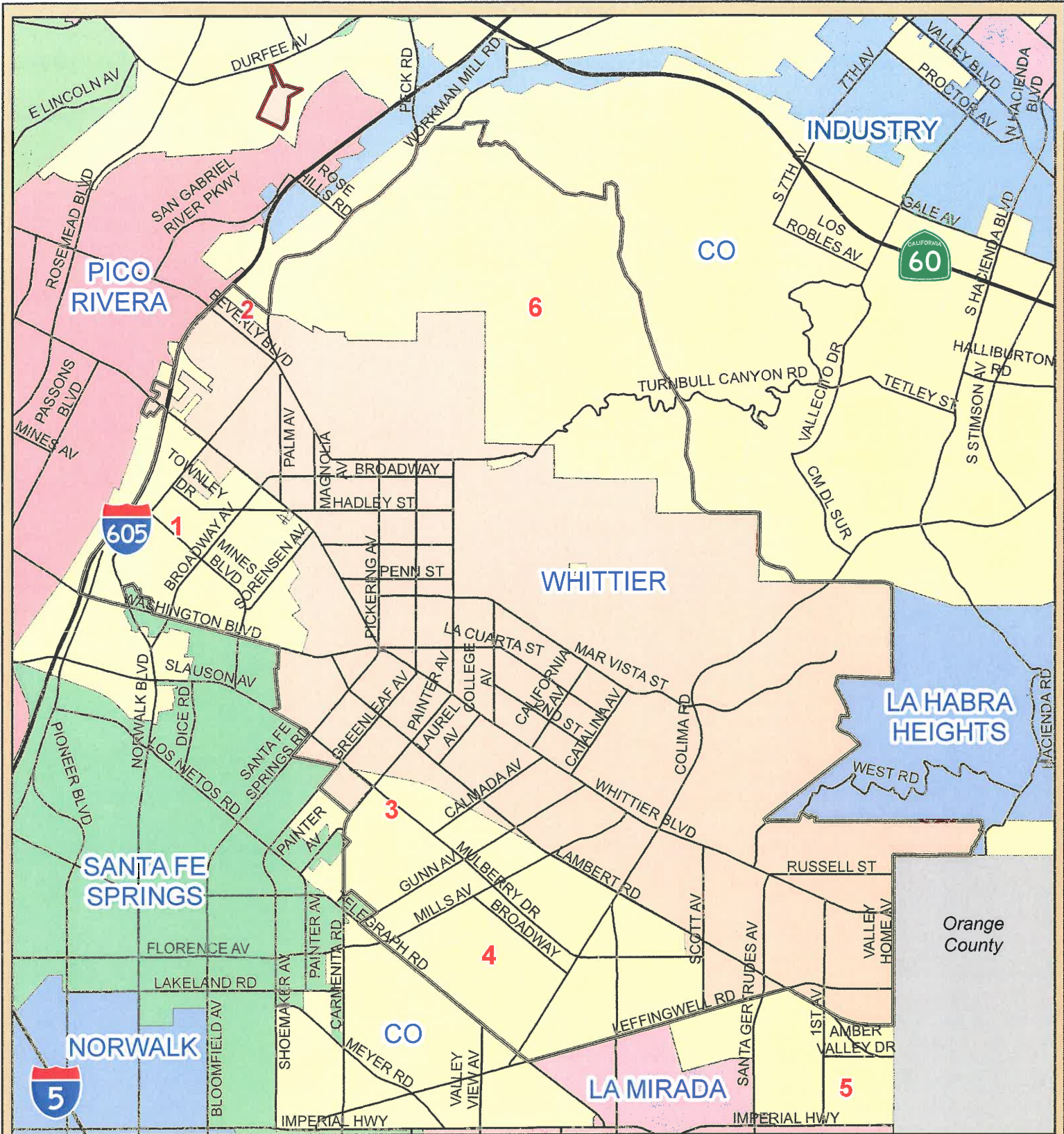
**Proposed La Mirada Sphere of Influence**

Sphere of Influence History	
Action	Effective Date
Established	12-08-76
Amended	02-09-77
Reconfirmed	12-14-05
Reconfirmed	03-10-21



March 10, 2021





**Legend**

City of Whittier

Proposed Sphere of Influence (SOI)

- 1** Study XIV, Area 2 (A)  
Established 04-09-75
- 2** Study XIV, Area 2 (B)  
Established 04-09-75
- 3** Study XV, Area 1 (A-1)  
Amended 12-08-76
- 4** Study XV, Area 1 (A)  
Amended 12-08-76

- 5** Study XV, Area 2 (C)  
Joint SOI La Mirada  
Amended 12-08-76  
Amended (Joint SOI La Mirada Removed) 03-10-21
- 6** Puente Hills Study  
Amended 01-09-80  
Amended 03-26-80

**Sphere of Influence History**

Action	Effective Date
Established	04-09-75
Amended	12-08-76
Amended	01-09-80
Amended	03-26-80
Reconfirmed	12-14-05
Amended	03-10-21

**Proposed Whittier Sphere of Influence**

