

Commission Jerry Gladbach Chair

Donald Dear 1st Vice-Chair

Gerard McCallum 2ndVice-Chair

Kathryn Barger Richard Close Margaret Finlay Janice Hahn Vacant (City of Los Angeles) Vacant (Cities in L.A. County)

Alternate Members
Lori Brogin-Falley
Marqueece
Harris-Dawson
Sheila Kuehl
Judith Mitchell
Joseph Ruzicka
Greig Smith

Staff
Paul Novak
Executive Officer

Adriana Romo
Deputy Executive Officer

Amber De La Torre Doug Dorado Michael Henderson Alisha O'Brien Patricia Wood

80 South Lake Avenue Suite 870 Pasadena, CA 91101 Phone: 626/204-6500 Fax: 626/204-6507

www.lalafco.org

## LOCAL AGENCY FORMATION COMMISSION MEETING AGENDA

Wednesday, May 9, 2018 9:00 a.m.

#### **Room 381B**

Kenneth Hahn Hall of Administration 500 West Temple Street, Los Angeles 90012

\*

A person with a disability may contact the LAFCO office at (626) 204-6500 at least 72 hours before the scheduled meeting to request receipt of an agenda in an alternative format or to request disability-related accommodations, including auxiliary aids or services, in order to participate in the public meeting. Later requests will be accommodated to the extent feasible.

The entire agenda package and any meeting related writings or documents provided to a majority of the Commissioners after distribution of the agenda package, unless exempt from disclosure pursuant to California Law, are available at the LAFCO office and at <a href="https://www.lalafco.org">www.lalafco.org</a>.

\*

- 1. CALL MEETING TO ORDER
- 2. PLEDGE OF ALLEGIANCE
- 3. DISCLOSURE OF CAMPAIGN CONTRIBUTION(S)
- 4. SWEARING-IN OF SPEAKER(S)
- 5. INFORMATION ITEM(S) GOVERNMENT CODE §§ 56751 & 56857 NOTICE

#### 6. **CONSENT ITEM(S)**

All matters are approved by one motion unless held by a Commissioner or member(s) of the public for discussion or separate action.

- a. Approve Minutes of April 11, 2018.
- b. Approve Operating Account Check Register for the month of April 2018.
- c. Receive and file update on pending proposals.

#### 7. PUBLIC HEARING(S)

a. Recommended Final Budget for Fiscal Year 2018-19.

#### 8. PROTEST HEARING(S)

a. Annexation No. 1079 to the Santa Clarita Valley Sanitation District of Los Angeles County, and Environmental Impact Report.

#### 9. OTHER ITEMS

- a. Selection of Other Post-Employment Benefits (OPEB) Trust Fund Administrator.
- b. Sativa County Water District Update.

#### 10. **LEGISLATION**

- a. Legislative Update.
- b. Proposed Legislation on Special District Governance.

#### 11. MISCELLANEOUS CORRESPONDENCE RECEIVED

None.

#### 12. COMMISSIONERS' REPORT

Commissioners' questions for staff, announcements of upcoming events and opportunity for Commissioners to briefly report on their LAFCO-related activities since last meeting.

#### 13. EXECUTIVE OFFICER'S REPORT

Executive Officer's announcement of upcoming events and brief report on activities of the Executive Officer since the last meeting.

#### 14. PUBLIC COMMENT

This is the opportunity for members of the public to address the Commission on items not on the posted agenda, provided that the subject matter is within the jurisdiction of the Commission. Speakers are reminded of the <a href="mailto:three-minute">three-minute</a> time limitation.

#### 15. FUTURE MEETINGS

June 13, 2018 July 11, 2018 August 8, 2018 September 12, 2018

#### 16. FUTURE AGENDA ITEMS

Items not on the posted agenda which, if requested, will be referred to staff or placed on a future agenda for discussion and action by the Commission.

#### 17. ADJOURNMENT





Commission Jerry Gladbach

Chair

Donald Dear 1st Vice-Chair

Gerard McCallum 2nd Vice-Chair

Kathryn Barger Richard Close Margaret Finlay Janice Hahn Vacant (City of Los Angeles) Vacant (Cities in L.A. County)

Alternate Members

Lori Brogin-Falley Marqueece Harris-Dawson Sheila Kuehl Judith Mitchell Joseph Ruzicka Greig Smith

Staff
Paul Novak
Executive Officer

Adriana Romo Deputy Executive Officer

Amber De La Torre Doug Dorado Michael Henderson Alisha O'Brien Patricia Wood

80 South Lake Avenue Suite 870 Pasadena, CA 91101 Phone: 626/204-6500 Fax: 626/204-6507

www.lalafco.org

#### **REGULAR MEETING**

#### MINUTES OF THE LOCAL AGENCY FORMATION COMMISSION

#### FOR THE COUNTY OF LOS ANGELES

April 11, 2018

Present:

Donald Dear, First Vice-Chair

Kathryn Barger Richard Close Margaret Finlay Janice Hahn Gerard McCallum

Lori Brogin-Falley, Alternate Judith Mitchell, Alternate Joe Ruzicka, Alternate Greig Smith, Alternate

Paul Novak, Executive Officer Thomas Faughnan, Legal Counsel

Absent:

Jerry Gladbach, Chair

Marqueece Harris-Dawson, Alternate Sheila Kuehl, Alternate

Vacant:

Voting Los Angeles City Member Voting City Member

#### 1 CALL MEETING TO ORDER

The meeting was called to order at 9:01 a.m. in Room 381-B of the County Hall of Administration by First Vice-Chair Donald Dear. Chair Gladbach was not at today's meeting.

#### 2 PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was led by First Vice-Chair Donald Dear.

### 3 DISCLOSURE OF CAMPAIGN CONTRIBUTION(S)

The Executive Officer (EO) read an announcement, asking that persons who made a campaign contribution of more than \$250 to any member of the Commission during the past twelve (12) months to rise and state for the record the Commissioner to whom such campaign contributions were made and the item of their involvement (None).

The EO read an announcement, asking if any Commissioner had received a campaign contribution that would require disclosure and recusal from any item on today's agenda (None).

#### 4 SWEARING-IN OF SPEAKER(S)

The Executive Officer swore in two (2) members of the audience who planned to testify.

[Commissioner Brogin-Falley arrived at 9:02 a.m.]

## 5 INFORMATION ITEM(S) – GOVERNMENT CODE §§ 56751 & 56857 NOTICE

a. Annexation No. 2018-02 to the Los Angeles County Waterworks District No. 40, Antelope Valley.

The Commission took the following action:

Received and Filed.

Barger SECOND: Finlay APPROVED: 7-0-0

AYES:

MOTION:

Barger, Close, Finlay, Mitchell (Alt. for Voting City Member),

Ruzicka (Alt. for Gladbach), Smith (Alt. for McCallum), Dear

NOES:

None.

ABSTAIN: None.

ABSENT:

Hahn, McCallum, Gladbach

[Commissioner McCallum arrived at 9:04 a.m.]

#### 6 CONSENT ITEM(S) – OTHER

The following item was called for consideration:

a. Approve Minutes of March 14, 2018 (Special Meeting) and Minutes of March 14, 2018 (Regular Meeting).

The EO noted that staff makes every effort to ensure that the minutes of the meetings are accurately reflected. The EO indicated that the representatives of the Santa Clarita Valley Water Agency (SCV Water) requested minor edits (remove language in portions of two sentences) of the regular meeting minutes of March 14<sup>th</sup> to accurately reflect the testimony given by Mr. Bunn and Mr. Stone, respectively. The Commission was provided a strikethrough/yellow highlighted version of the proposed changes. The EO stated that draft minutes are prepared for the Commission and for the public to make comments or provide edits not consistent with testimony.

The Commission took the following actions under Consent Items:

- a. Approved Minutes of March 14, 2018 (Special Meeting) and <u>Revised Minutes of March</u> 14, 2018 (Regular Meeting).
- b. Approved Operating Account Check Register for the month of March 2018.
- c. Received and filed update on pending proposals.
- d. Adopted the Resolution Making Determinations, including the California Environmental Quality Act determinations, Approving and Ordering Annexation No. 31 to the County Sanitation District No. 16 of Los Angeles County; Resolution No. 2018-08RMD.
- e. Adopted the Resolution Making Determinations, including the California Environmental Quality Act determinations, Approving and Ordering Annexation No. 753 to the County Sanitation District No. 21 of Los Angeles County; Resolution No. 2018-09RMD.

MOTION: Barger SECOND: Finlay APPROVED: 7-0-0

AYES: Barger, Close, Finlay, McCallum, Mitchell (Alt. for Voting City Member),

Ruzicka (Alt. for Gladbach), Dear

NOES: None. ABSTAIN: None.

ABSENT: Hahn, Gladbach

#### 7 PUBLIC HEARING(S)

The following item was called for consideration:

a. Annexation No. 426 to the County Sanitation District No. 14 of Los Angeles County.

The EO summarized the staff report on Annexation No. 426 to the County Sanitation District No. 14 of Los Angeles County.

The public hearing was opened to receive testimony. There being no testimony, the public hearing was closed.

The Commission took the following actions:

- Adopted the Resolution Making Determinations, including the California Environmental Quality Act determinations, Approving Annexation No. 426 to the County Sanitation District No. 14 of Los Angeles County; Resolution No. 2018-10RMD.
- Pursuant to Government Code Section 57002, set June 13, 2018, at 9:00 a.m. or at the Commission's next available meeting date consistent with the protest provisions, in Room 381-B of the Kenneth Hahn Hall of Administration, 500 West Temple Street, Los Angeles, California, 90012, as the date, time, and place for Commission protest proceedings.

MOTION: Finlay SECOND: McCallum APPROVED: 7-0-0

AYES: Barger, Close, Finlay, McCallum, Mitchell (Alt. for Voting City Member),

Ruzicka (Alt. for Gladbach), Dear

NOES: None. ABSTAIN: None.

ABSENT: Hahn, Gladbach

First Vice-Chair Dear indicated that a member of the audience wanted to testify on Agenda Item 6.a.

6 CONSENT ITEM(S) – RECONSIDER MINUTES OF MARCH 14, 2018 (REGULAR MEETING)

The following item was called for reconsideration:

a. Reconsider Approved Minutes of March 14, 2018 (Regular Meeting).

The Executive Officer swore in three (3) additional members of the audience who planned to testify.

Carmillis "Cam" Noltemeyer came before the Commission. Ms. Noltemeyer indicated that she was speaking as a former Valencia Water Company (VWC) ratepayer. She provided copies of handouts to each of the Commissioners requesting that the Minutes of the March 14<sup>th</sup> Regular Meeting be revised to correct testimony offered by Mr. Stone at the March 14<sup>th</sup> meeting regarding interfund loans (on page 9, last paragraph of the Minutes of March 14<sup>th</sup> Regular Meeting). These handouts included a copy of the staff report at the May 17, 2016 Special

Meeting of the Castaic Lake Water Agency (CLWA) Board of Directors held jointly with the Finance and Administration Committee (May 17, 2016 CLWA Special Meeting) and a copy of the staff report of the May 24, 2017 Regular Meeting of the Castaic Lake Water Agency. She noted that in the Facility Capacity Fees and Interfund Loan section of the staff report of May 17, 2016 CLWA Special Meeting indicated that one percent property tax revenues are paying a significant portion of the future users' debt service that should be funded by Facility Capacity Fees. Ms. Noltemeyer also indicated that the May 17, 2016 CLWA Special Meeting document stated that the Interfund Loan is projected to be \$88 million. She requested that the minutes be corrected to reflect the correct information regarding the interfund loan. Ms. Noltemeyer stated that the interfund loan is to subsidize the developers. She stated the previous CLWA is borrowing landowner money (a portion of one percent of property taxes) to subsidize the developers. Ms. Noltemeyer indicated that the \$88 million interfund loan is paid back by the landowners, not the developers. Ms. Noltemeyer requested that Commission have the Minutes of March 14<sup>th</sup> of the Regular Meeting be corrected.

First Vice-Chair Dear asked Thomas Faughnan (Legal Counsel) if the Commission can amend the minutes to include Ms. Noltemeyer's testimony. Legal Counsel stated that a motion can be made to reconsider the approval of the minutes. Legal Counsel noted that the minutes are intended to reflect the actual testimony at the meeting regardless of whether or not there were inaccuracies or information that was not fully disclosed.

After discussion, it was determined that Ms. Noltemeyer's testimony would not be reflected by revision to the March 14<sup>th</sup> minutes but would rather be in the record of testimony for the April 11<sup>th</sup> hearing.

Commissioner Mitchell asked if the documents that Ms. Noltemeyer submitted at the March 14<sup>th</sup> meeting are part of the record. The EO indicated that those documents are part of the record as of last the Commission Meeting. Ms. Noltemeyer submitted those documents to the EO and staff provided copies to the Commission. The EO stated that he agrees with Legal Counsel's approach – the minutes should accurately reflect the testimony. The EO stated that Ms. Noltemeyer's documents submitted at the March 14<sup>th</sup> meeting are included in the official record.

The EO noted that he will send a draft of today's meeting minutes to Ms. Noltemeyer for her review and input.

No additional action was made by the Commission to amend the Minutes of March 14<sup>th</sup> (Regular Meeting) beyond what was originally proposed by the EO.

#### 7 PUBLIC HEARING(S)

The following item was called for consideration:

b. Application for Conditions No. 2018-01 for the Santa Clarita Valley Water Agency – Final Report.

The EO summarized the staff report on the Application for Conditions No. 2018-01 for the Santa Clarita Valley Water Agency – Final Report.

The EO noted that after the agenda posted, staff received additional correspondence both from Dean Wallraff (Attorney at Law, Executive Director, Advocates for the Environment) and from Matthew Stone (General Manager, Santa Clarita Valley Water Agency). Electronic copies were mailed to each of the Commissioners and staff provided hard copies at today's meeting.

[Commissioner Hahn arrived at 9:19 a.m.]

The EO noted that staff gave a hard copy of the "LAFCO Reply to Communications from Dean Wallraff (Advocates for the Environment) and Matthew G. Stone (General Manager of the SCV Water Agency" to each of the Commissioners. The EO indicated that LAFCO staff agrees and recommends modifying Condition No. 16.S., which clarifies what can be posted on the SCV Water website relative to groundwater levels. The EO stated that because this correspondence was submitted after the agenda was posted, the Attachment "A" – Conditions to the staff report does not address this issue. Should the Commission modify Condition No. 16.S. or any other condition, the motion would need to direct staff accordingly.

The public hearing was opened to receive testimony.

First Vice-Chair Dear asked if the new proposed Condition 16.S. includes the location of water wells (given security concerns) on the SCV Water website. The EO indicated that the Applicant could address this concern during public testimony.

The Executive Officer swore in two (2) additional members of the audience who planned to testify.

Carmillis "Cam" Noltemeyer came before the Commission to testify on Agenda Item 7.b. Ms. Noltemeyer indicated that she is speaking as a former VWC ratepayer. Ms. Noltemeyer requested that the Commission review the former VWC rates compared to SCV Water rates. She stated that the previous VWC Board of Directors were all appointed, not elected; that previous VWC ratepayers had no representation, and still do not have representation on the Santa Clarita Valley Water Agency Board of Directors; and that the former VWC ratepayers were being burdened by the costs of the former Castaic Lake Water Agency who bought the stock of the Valencia Water Company. Ms. Noltemeyer stated that the dividends from the VWC ratepayers were paid to the former CLWA. She stated that former VWC ratepayers have little recourse but to take legal action. She also indicated that the newly formed Santa Clarita Valley Water Agency is raising water rates of the former VWC ratepayers for the next three years. Ms. Noltemeyer stated that she hopes that LAFCO will look into the consolidation, and she believes that the consolidation is not for the benefit of the former VWC ratepayers.

Lynne Plambeck (Board Member, Santa Clarita Valley Water Agency) came before the Commission. Ms. Plambeck stated that she was not speaking as a Santa Clarita Valley Water Agency Board Member but speaking on behalf of the public. Ms. Plambeck voiced her concern

regarding the amended language for Condition No. 16.S. She indicated that it is beneficial that all water well information be available to the public for review on a monthly basis, and not annually. She stated that the former Newhall County Water District has always reported well water levels in graphic form on a monthly basis. Ms. Plambeck stated that there is public concern about how much water is being pumped out of the ground.

Commissioner Barger asked why water wells would be updated annually rather than monthly. The EO clarified that Condition No. 16.S. requires that all water wells operated by SCV Water shall be listed on the website and updated monthly, including groundwater elevation levels and production volumes for each well. Newly proposed language to be included in Condition No. 16.S. submitted by Advocates of the Environment seeks to require graphs of historic water levels and production for each operating well back to 1993.

Gary Martin (Board Member Santa Clarita Valley Water Agency) came before the Commission. Mr. Martin indicated that he was a former Board Member of the Castaic Lake Water Agency. Mr. Martin stated that he was speaking on behalf of the Santa Clarita Valley Water Agency Board of Directors. He thanked the Commission for their role in processing the conditions, as required by SB 634. He stated that the entire staff and legal counsel of SCV Water will work to comply with all of the conditions. Mr. Martin stated that he was a former VWC ratepayer for the last 40 years and VWC provided great service. Mr. Martin indicated that he is looking forward to continued service under the new agency (SCV Water). Mr. Martin stated that he fully supports the consolidation and the conditions imposed by the Commission.

There being no further testimony, the public hearing was closed.

The Commission took the following action:

Closed the public hearing.

MOTION: Barger SECOND: Hahn APPROVED: 8-0-0

AYES: Barger, Close, Finlay, Hahn, McCallum, Mitchell (Alt. for Voting City Member),

Ruzicka (Alt. for Gladbach), Dear

NOES: None.
ABSTAIN: None.
ABSENT: Gladbach

The EO asked if the Commission would like any additional changes to the conditions, and if so, to please provide direction.

Commissioner Mitchell indicated that she agrees to modifying the language in Condition 16.S.

Commissioner Close stated that he was not at last month's meeting, but he listened to the audio of last month's meeting. He asked Legal Counsel if he can vote on today's item (Agenda Item 7.b.). Legal Counsel said "yes".

Commissioner Close asked Legal Counsel to review the concerns raised in correspondence and public testimony regarding the Commission's compliance with the California Environmental Quality Act (CEQA). Legal Counsel indicated that there were requests that the consolidation be considered a project pursuant to CEQA. Legal Counsel advised that Commission's imposition of conditions of approval is not a project under CEQA or is otherwise exempt from CEQA.

#### The Commission took the following actions:

- Approved the Final Written Report/Staff Report;
- Modified the language in Condition No. 16.S.;
- Approved the conditions, as specified in Attachment "A" Conditions, including language modified in Condition No. 16.S;
- Found that the SCV Water application for conditions is not a project under State CEQA Guidelines or, in the alternative, is exempt from the provisions of CEQA for each of the independent reasons stated on Page 6 of the Final Written Report/Staff Report;
- Consistent with Section 3 of the Santa Clarita Valley Water Agency Act (Act), the boundaries of the Santa Clarita Valley Water Agency are confirmed and determined as set forth in Condition No. 1;
- Consistent with Section 29(e) of the Act, "certify the functions or classes of services that were being exercised by the Castaic Lake Water Agency and the Newhall County Water District on December 31, 2017" as set forth in Condition No. 3;
- Revised Condition No. 22 to reflect that the effective date of these conditions is April 11, 2018; and
- Notify the Applicant, and all identified interested parties, in writing, of today's action, and enclose a copy of the conditions.

MOTION: Barger SECOND: Finlay APPROVED: 8-0-0

AYES: Barger, Close, Finlay, Hahn, McCallum, Mitchell (Alt. for Voting City Member),

Ruzicka (Alt. for Gladbach), Dear

NOES: None.

ABSTAIN: None.

ABSENT: Gladbach

#### 7 PUBLIC HEARING(S)

The following item was called for consideration:

c. Proposed Draft Budget for Fiscal Year 2018-19.

Adriana Romo, Deputy Executive Officer (DEO), summarized the staff report on the Proposed Draft Budget for Fiscal Year 2018-19. Cindy Byerrum (LAFCO's Certified Public Accountant) was available to answers any questions posed by the Commission.

Commissioner Mitchell asked if there will be increased assessments for the cities. First Vice-Chair Dear asked if there will be increased assessments for the special districts. The DEO said "no".

The public hearing was opened to receive testimony. There being no testimony, the public hearing was closed.

The Commission took the following actions:

- Approved the attached Proposed Draft Budget for Fiscal Year 2018-2019;
- Pursuant to Government Code Section 56381, directed staff to forward the Proposed Budget for Fiscal Year 2018-2019 to the County of Los Angeles, as well as the 88 cities and 53 independent special districts in Los Angeles County for their comment; and
- Set May 9, 2018, for hearing on adoption of the Recommended Final Budget for Fiscal Year 2018-2019.

MOTION: Finlay SECOND: McCallum APPROVED: 8-0-0

AYES: Barger, Close, Finlay, Hahn, McCallum, Mitchell (Alt. for Voting City Member),

Ruzicka (Alt. for Gladbach), Dear

NOES: None.
ABSTAIN: None.
ABSENT: Gladbach

#### 8 PROTEST HEARING(S)

None.

#### 9 OTHER ITEMS

None.

#### 10 LEGISLATION

The following item was called up for consideration:

a. Legislative Update.

The EO summarized the staff report on the Legislative Update.

Commissioner Barger asked about funding impacts from AB 2491 and AB 2268 prior to taking any position. The EO suggested that the Commission not take a support position on AB 2491 and AB 2268 until more information is provided to the Commission at next month's meeting.

The Commission took the following actions:

- Took "support" positions on AB 3254 (Assembly Local Government Committee) and AB 2258 (Caballero), and directed staff to communicate the positions in letters to members of the State Legislature and the Governor; and
- Received and filed the Legislative Report.

MOTION: McCallum SECOND: Finlay APPROVED: 8-0-0

AYES: Barger, Close, Finlay, Hahn, McCallum, Mitchell (Alt. for Voting City Member),

Ruzicka (Alt. for Gladbach), Dear

NOES: None.
ABSTAIN: None.
ABSENT: Gladbach

#### 11 MISCELLANEOUS CORRESPONDENCE RECEIVED

None.

#### 12 COMMISSIONERS' REPORT

Commissioner Close asked the EO to provide an update about potential formation of a city of Venice. The EO stated that he and staff member Doug Dorado met with the Venice Neighborhood Council (VNC) two years ago to discuss the potential incorporation of Venice as a new city and to secede from the City of Los Angeles. The VNC has scheduled a forum on April 19<sup>th</sup>. The EO indicated that he will be on a panel to discuss options about how a new city can be formed. The EO stated that he will report back to the Commission at next month's meeting regarding the outcome of the April 19<sup>th</sup> VNC forum.

#### 13 EXECUTIVE OFFICER'S REPORT

The EO indicated that the San Gabriel Valley Mosquito and Vector Control District

(SGVMVCD) will submit an application within the next two or three weeks to annex service gaps within the City of Azusa into the SGVMVCD.

The Greater Los Angeles County Vector Control District Board of Directors will discuss service gaps at their meeting tomorrow.

The Compton Creek Mosquito Abatement District Board of Directors will discuss service gaps at their meeting in May. The EO stated that he will report back to the Commission at next month's meeting regarding status of the vector control districts filing proposals with LAFCO.

The EO noted that, included in the agenda package, is a Memorandum of the recent results of special district representatives re-elected to the Commission. Chair Gladbach and Commissioner Ruzicka were both re-elected as special district voting members.

The EO noted the City Selection Committee plans to meet in May to make appointments to fill a vacancy formerly held by Councilmember David Spence as well as the seat currently held by Councilmember Finlay, which expired in May 2017. The law allows a Commissioner to hold over in-place, as a LAFCO Commissioner, until the Commissioner is re-appointed or replaced.

The EO stated that staff of Los Angeles City Council President Herb Wesson's Office, indicated that Councilmember Wesson is considering appointing a new city representative (or representatives) to the Commission.

The EO indicated that he made a presentation about LAFCO on March 19<sup>th</sup> to various elected officials. Attendees included city officials from the Cities of Claremont, Duarte, Glendora, La Verne, Rosemead, Sierra Madre, and representatives of the Three Valleys Municipal Water District.

The EO stated that on May 31<sup>st</sup> he will be speaking at the Leadership Breakfast hosted by the Three Valleys Municipal Water District at the Sheraton Fairplex Hotel and Conference Center located in Pomona.

The EO thanked the Commissioners for submitting their California Fair Political Practices Commission Form 700.

14 PUBLIC COMMENT

None.

15 FUTURE MEETINGS

May 9, 2018 June 13, 2018 July 11, 2018 August 8, 2018

#### 16 FUTURE AGENDA ITEMS

None.

#### 17 ADJOURNMENT MOTION

On motion of First Vice-Chair Dear, the meeting was adjourned at 9:52 a.m.

Respectfully submitted,

Paul Novak, AICP Executive Officer

## LAFCO 03 Register Report April 2018

6.b.

Туре	Date	Num	Name	Amount	Balance
10000 Cash Unrest	ricted				
10003 Operating	Account				
Bill Pmt -Check	04/02/2018	8746	ATT	-234.56	-234.56
Bill Pmt -Check	04/02/2018	8747	Bank of America*	-14.99	-249.55
Bill Pmt -Check	04/02/2018	8748	Charter Communications	-523.22	-772.77
Bill Pmt -Check	04/02/2018	8749	Daily Journal	-806.60	-1,579.37
Bill Pmt -Check	04/02/2018	8750	Huntington Park Rubber Stamp	-43.46	-1,622.83
Bill Pmt -Check	04/02/2018	8751	LACERA	-12,985.74	-14,608.57
Bill Pmt -Check	04/02/2018	8752	Los Angeles County Assessor*	-20.00	-14,628.57
Bill Pmt -Check	04/02/2018	8753	Mail Finance	-380.23	-15,008.80
Bill Pmt -Check	04/02/2018	8754	Motor Parks	-630.00	-15,638.80
Bill Pmt -Check	04/02/2018	8755	Neofunds	-200.00	-15,838.80
Bill Pmt -Check	04/02/2018	8756	Office Depot*	-88.22	-15,927.02
Bill Pmt -Check	04/02/2018	8757	Promac Image Systems	-316.56	-16,243.58
Bill Pmt -Check	04/02/2018	8758	TRPF 80 South Lake LP.	-19,242.11	-35,485.69
Bill Pmt -Check	04/02/2018	8759	Wells Fargo	-383.25	-35,868.94
Check	04/04/2018	8760	LACERA-OPEB	-1,946.33	-37,815.27
Check	04/10/2018	8761	Registrar-Recorder/County Cl	-75.00	-37,890.27
Check	04/13/2018	ADP	ADP	-128.95	-38,019.22
Check	04/13/2018	DD	Ambar De La Torre	-1,870.19	-39,889.41
Check	04/13/2018	DM	Douglass Dorado	-2,804.54	-42,693.95
Check	04/13/2018	DD	Michael Henderson	-2,207.44	-44,901.39
Check	04/13/2018	DD	Patricia Knoebl-Wood	-1,437.81	-46,339.20
Check	04/13/2018	DD	Paul Novak	-5,030.10	-51,369.30
Check	04/13/2018	DD	Alisha O'Brien	-2.181.79	-53,551.09
Check	04/13/2018	DD	Adriana Romo	-3,090.03	-56,641.12
Check	04/13/2018	DM	Federal Tax Deposit	-4,074.67	-60,715.79
Check	04/13/2018	DM	State Income Tax	-1,220.24	-61,936.03
Check	04/27/2018	ADP	ADP	-39.37	-61,975.40
Check	04/30/2018	320	Kathryn Barger	-134.09	-62,109.49
Check	04/30/2018	320	Lori W. Brogin	-138.53	-62,248.02
Check	04/30/2018	320	Richard Close	-138.52	-62,386.54
Check	04/30/2018	DD	Donald L. Dear	-138.52	-62,525.06
Check	04/30/2018	320	Margaret E. Finlay	-138.52 -138.52	-62,663.58
Check	04/30/2018	DD	Janice Hahn	-135.36	-62,798.94
Check		DD	Gerard McCallum II	-138.52	
Check	04/30/2018	320		-138.52 -138.53	-62,937.46 -63,075.99
	04/30/2018		Judith Mitchell		
Check	04/30/2018	320	Greig L. Smith	-138.53	-63,214.52
Check	04/30/2018	DM	Federal Tax Deposit	-169.40	-63,383.92
Check	04/30/2018	DD	Ambar De La Torre	-1,870.18 3.394.74	-65,254.10
Check	04/30/2018	DM	Douglass Dorado	-3,284.74	-68,538.84
Check	04/30/2018	DD	Michael Henderson	-2,207.44	-70,746.28
Check	04/30/2018	DD	Patricia Knoebl-Wood	-1,437.80	-72,184.08
Check	04/30/2018	DD	Paul Novak	-5,030.10	-77,214.18
Check	04/30/2018	DD	Alisha O'Brien	-2,181.78	-79,395.96
Check	04/30/2018	DD	Adriana Romo	-3,422.27	-82,818.23
Check	04/30/2018	DM	Federal Tax Deposit	-4,074.71	-86,892.94
Check	04/30/2018	DM	State Income Tax		-88,113.18
Total 10003 Oper	rating Account			-88,113.18	-88,113.18
Total 10000 Cash U	nrestricted			-88,113.18	-88,113.18
TOTAL				-88,113.18	-88,113.18

			A	AGENDA ITEM NO. 6c - May 9, 2018			
			PENDI	PENDING PROPOSALS AS OF May 2, 2018			
		LAFCO Designation	Applicant	Description	Status	Date Filed	Est. Date of Completion
-	QQ	Annexation 2006-12 to Los Angeles County Waterworks District No. 40	Land Resource Investors	Annex 20 acres of vacant land located at the northeast corner of Land Resource Investors Avenue J and 37th Street East, City of Lancaster. Will be developed into 80 single family homes.	Incomplete filing: property tax transfer resolution, registered voter and landowner labels.	5/16/2006	Unknown
2	8	Annexation No. 2006-46 to Los Angeles County Waterworks District No. 40	New Anaverde, LLC	Annex 1,567 acres of vacant land located near Lake Elizabeth Road and Avenue S in the city of Palmdale. Will be developed into 313 single family home.	Incomplete filing: CEQA, registered voter labels, landowner labels, and approved map and legal.	10/5/2006	Uпклоwn
ဇ	00	Annexation No. 2011-17 (2006-50) to Los Angeles County Waterworks District No. 40	Behrooz Haverim/Kamyar Lashgari	Annex 20.62 acres of vacant land located south of Avenue H between 42nd Street West and 45th Street West in the City of Lancaster. To be developed into single family homes	Incomplete filing: property tax transfer resolution, registered voter and landowner labels.	12/1/2006	Unknown
4	00	Annexation 2008-13 to Los Angeles County Waterworks District No. 40	Lancaster School Dist.	Annex 20.47 acres of vacant land located 2 miles west of the Antelope Valley frw. And the nearest paved major streets are ave. H. And Ave. I, in the City of Lancaster. For future construction of a school.	Need BOE fees to place on agenda for approval. Emailed district for fees on 4-18-17.	9/22/2008	Unknown
rc	00	Reorganization 2010-04 Los Angeles County Waterworks District No. 29	Malitex Partners, LLC	Detach 88 acres of vacant land from the Las Virgenes Municipal Water District and annex same said territory to Los Angeles County Waterworks District No 29 and West Basin Municipal Water District. The project includes future construction of three homes and dedicates open space. The project site is located north of Pacific Coast Highway at the end of Murphy Way, in the unincorporated area adjacent to Malibu.	Notice of Filing sent 07-15-10. Incomplete filing: CEQA. EIR on hold 4-14-15. Applicant requested to keep this file open, pending details how to proceed with the project 04/29/15.	6/9/2010	Unknown
ø	6	City of Palmdale Annexation 2010-05	City of Palmdale	49.6 acres located adjacent to residential properties to the southwest, southeast, and separated by the Arnargosa Greek to the north.	Notice of Filing sent 1-3-11 Incomplete filing: property tax transfer resolution, insufficient CEQA, unclear pre-zoning ordinance, approved map and legal. Need to include DUC.	10/25/2010	Unknown
7	QQ	Reorganization 2011-16 (Tesoro del Valle)	Montalvo Properties LLC	Annexation to NCWD and CLWA SOI Amendments for both districts. 801.53 acres regional access is provided via Interstate 5 (1-5) for north/south travelers from the east, and State Route 126 (SR-126) for travelers from the west. The existing local thoroughfare that provides access to the proposed area is Copper Hill Drive, which can be accessed directly from Tesoro del Valle Drive or Avenida Rancho Tesoro.	Notice of Filing sent 05-31-11. Incomplete filing: property tax transfer resolution. Project has changed ownership. Need new application	5/5/2011	Unknown
ထ	90	City of Los Angeles Annexation 2011- 27	Forestar Group	Notice of Filing sent 2-15-12 incomplete filing: property tax 685 acres of uninhabited territory located east of Browns Canyon Road transfer resolution, CEQA, preand northwest of Mason Ave, in the unincorporated area just north of limiting addresses, list of limiting addresses, list of approved map and legal.	Notice of Filing sent 2-15-12 Incomplete filing: property tax transfer resolution, CEQA, prezoning ordinance, map of limiting addresses, list of limiting addresses, and approved map and legal.	12/8/2011	Unknown

		LAFCO Designation	Applicant	Description	Status	Date Filed	Est. Date of Completion
o,	3 00	City of Palmdale Annexation 2011-19	City of Palmdale	405 acres of uninhabited territory located between Palmdale Blvd and Ave S and 80th and 85th Street East.	Notice of Filing sent 3-22-12. Incomplete filing: property tax transfer resolution, inadequate CEQA, maps of limiting addresses, list of limiting addresses, and approved map and legal. DUC adjacent	3/8/2012	Unknown
10	QQ	Annexation 2014-04 to the City of Calabasas	City of Calabasas	annex approximately 43.31± acres of uninhabited territory to the City of Calabasas. The affected territory is generally located along Agoura Road between Liberty Canyon Road and Malibu Hills Road, in Los Angeles County unincorporated territory adjacent to the City of Agoura Hills and Calabasas.	Notice of Filing sent 3-20-14 Incomplete filing: property tax transfer resolution, CEQA, prezoning ordinance, radius map, landowner and registered voter labels, landowner consent letter, approved map and legal	3/18/2014	Unknown
11	aa	Reorganization No. 2014-03 to the City of Calabasas	City of Calabasas	176± acres immediately north of and adjacent to the 101 freeway between the City of Calabasas and Hidden Hil∖s.	Notice of Filing sent 1-8-15, incomplete filing: property tax transfer resolution, CEQA, prezoning ordinance, radius map, mailing labels of landowners and registered voters, approved map and legal.	12/10/2014	Unknown
12	<b>▼</b> QQ	Annexation No. 2015-11 to the City of Palmdale (Desert View Highlands)	City of Palmdale	Notice of Filing sent 9-22-15 Incomplete filing sent 9-22-15 Incomplete filing surperty tax 284 acres inhabited territory. Generally located north and south of Elizabeth Lake Road between Amargosa Creek and 10th stroet west, in for municipal services, CEQA Los Angeles County unincorporated territory surrounded by the City of (NOD), party disclosure, prepalmdale addresses, registered voter info	Notice of Filing sent 9-22-15 Incomplete filing: property tax resolution, attachment 'A' plan for municipal services, CEQA (NOD), party disclosure, pre- zoning, map of limiting addresses, registered voter info	9/15/2015	Unknown
13	<b>₹</b>	Annexation No. 2015-09 to the City of Pomona	City of Pomona	5.76 acres uninhabited territory. Located south of Valley Blvd approximately 2500' east of Grand Ave, adjacent to the City of Industry and Pomona.	Notice of Filing sent 9-23-15 incomplete filing: property tax transfer resolution, attachment "A" plan for municipal services, CEQA, party disclosure, pre-zoning, limiting addresses, map of limiting addresses, radius map, registered voter labels within affected territory, registered voters within affected territory, landowners within 300' radius, landowners within 300' radius, map and legal not approved	9/22/2015	Unknown

		LAFCO Designation	Applicant	Description	Status	Date Filed	Est. Date of Completion
14	8	Annexation No. 2015-10 to the City of Agoura Hills	City of Agoura Hills	117 acres uninhabited territory. Located northeast and southwest of Chesebro Road directly north of the Highway 101	Notice of Filing sent 11-3-15 incomplete filing: property tax transfer resolution.	11/2/2015	Unknown
55	8	Reorganization No. 2016-01 to the Las Virgenes Municipal Water District	Las Virgenes Municipal Water District	Detachment from West Basin Municipal Water District, and annexation to the Las Virgenes Municipal Water District. Both districts require SOI amendments. The territory consists of 26 single-family homes, generally located south of Caimloch Street, west of Summit Mountain Way. all within the City of Calabasas.	Notice of Filing send 04-19-16 Incomplete filing: property tax transfer resolution, and map and legal not approved.	2/22/2016	Unknown
16	00	Reorganization No. 2017-04 to the Las Virgenes Municipal Water District		Las Virgenes Municipal uninhabited territory, located east of the intersection of Las Flores Water District Canyon Road and Live Oak Meadow Road north of the City of Malibu	Notice of Filing sent 4-12-17 Incomplete filing: property tax transfer resolution, CEQA, approved map and legal.	4/6/2017	Unknown
17	AD	Annexation No. 2017-02 to the Newhall County Water District	Newhall County Water District	uninhabited territory, located west of the 5 freeway and north of the intersection of The Old Road and Calgrove Blvd.	Notice of Filing sent 06-21-17 incomplete filing: property tax transfer resolution, CEQA, approved map and legal.	6/15/2017	Unknown
18	8	Annexation No. 2017-09 to the Wilmington Cemetery District	Wilmington Cernetery District	inhabited territory around Wilmington	Notice of Filing sent 6-10-17 Incomplete filing: property tax transfer resolution	7/10/2017	Unknown
19	AD	Santa Clarita Valley Sanitation District of Los Angeles County Annexation 1079	Sanitation Districts	180.2 acres of uninhabited territory. Located on Lost Canyon Road approximately 1,000 feet west of Sand Canyon Road, all within the City of Santa Clarita.	Protest hearing, May 9, 2018	10/11/2017	May-2018
20	AD	Annexation 426 to District No. 14	Sanitation Districts	237.25 acres of uninhabited territory. Located on the northwest corner of 70th Street West and Avenue K, all within the City of Lancaster.	Protest hearing, June 13, 2018	11/6/2017	Jun-2018
21	G	Reorganization No. 2017-10 to the Las Virgenes Municipal Water District	Robert Douglass	5.26 acres of uninhabited terrtory. The affected territory is genertally located northeast of the intersection of Hovenweep Lane and Schueren Road, in the unincoporated area north of Malibu	Notice of Filing Sent 11-30-17 Incomplete Filing: proterty tax transfer resolution, approved map and legal	11/8/2017	Unknown
22	AD	Annexation 31 to District No. 16	Sanitation Districts	0.51 acres of uninhabited territory. The affected territory is is generally located on the southwest corner of Villa Highlands Drive and Sierra Madre Villa, all within unincorporated Los Angeles County.	Agenda, April 11, 2018	11/8/2017	May-2018
23	AD	Annexation No. 753 to District No. 21	Sanitation Districts	0.42 acres of uninhabited territory. The affected territory is generally located on Glen Way approximately 800 feet rorth of Baseline Road, all within the unincorporated Los Angeles County.	Agenda, April 11, 2018	11/8/2017	May-2018
24	AD	Annexation 298 to District No. 15	Sanitation Districts	4.01 acres of uninhabited territory. The affected territory is generally located on Del Valle Avenue west of the terminus of Mentz Street, all within the City of La Puente.	Notice of Filing Sent 01-04-18 incomplete filing: property tax transfer resolution.	1/3/2018	Unknown
25	Ą	Annexation 754 to District No. 21	Sanitation Districts	0.4 acres of uninhabited territory. The affected territory is located on Padua Avenue approximately 100 feet south of Alamosa Drive, all within the City of Claremont.	Notice of Filing Sent 01-04-18 incomplete filing: property tax transfer resolution.	1/3/2018	Unknown

		LAFCO Designation	Applicant	Description	Status	Date Filed	Est. Date of Completion
26	AD	Annexation 755 to District No. 21	Sanitation Districts	2.5 acres of uninhabited territory. The affected territory is located on Via Padova approximately 400 feet west of Mt. Baldy Road, all within unincorporated Los Angeles County.	Notice of Filing Sent 01-04-18 Incomplete filing: property tax transfer resolution.	1/3/2018	Unknown
27	AD	Santa Clarita Valley Sanitation District of Los Angeles County Annexation 1087	Sanitation Districts	0.311 acres of uninhabited territory. The affected territory is located on the northeast corner of Ferguson Drive and Cherry Drive, all within the unincorporated area of Los Angeles County.	Notice of Filing Sent 2-15-18 Incomplete filing: property tax transfer resolution.	2/13/2018	Unknown
28	AD	Santa Clarita Valley Sanitation District of Los Angeles County Annexation 1088	Sanitation Districts	6.796 acres of uninhabited territory. The affected territory is located on Sierra Highway approximately 600 feet south of Quinn Drive, all within unincorporated Los Angeles County.	Notice of Filing Sent 2-15-18 Incomplete filing: property tax transfer resolution.	2/13/2018	Unknown
53	AD	Santa Clarita Valley Sanitation District of Los Angeles County Annexation 1090	Sanitation Districts	0.58 acres of uninhabited territory. Located on Sierra Highway approximately 150 feet south of Sand Canyon Road, all within unincorporated Los Angeles County.	Notice of Filing Sent 2-15-18 Incomplete filing: property tax transfer resolution.	2/13/2018	Unknown
30	GG	Reorganzation No. 2016-33 to the City County of Los Angeles of Los Angeles	County of Los Angeles	1.34 acres of uninhabited territery located east of the intersection of W 116th St and Isis Avenue in the City of Los Angles.	Notice of Filing Sent 2-15-18 Incomplete filing: property tax transfer resolution, ceqa, party disclosure, and approved map and legal	2/3/2018	Unknown
34	AD	Annexation 757 to District No. 21	Sanitation Districts	0.566 acres of uninhabited territory. The affected territory is located on Notice of Filing Sent 03-07-18 the southeast comer of Mountain Avenue and Sage Street, all within Incomplete filing: property tax the unincorporated Los Angeles County.	Notice of Filing Sent 03-07-18 Incomplete filing: property tax transfer resolution.	3/7/2018	Unknown
32		Annexation 428 to District No. 22	Sanitation Districts	1.67 acres of uninhabited territory. The affected territory is located on Crestglen Road approximately 300 feet east of Vista Bonita Avenue, all within the City of Glendora.	Notice of Filing Sent 03-22-18 Incomplete filing: property tax transfer resolution.	3/21/2018	Unknown
33		Annexation 297 to District No. 15	Sanitation Districts	13.88 acres of uninhabited territory. The affected territory is located on Notice of Filing Sent 03-22-18 the southwest corner of Loukelton Street and Echelon Avenue, all transfer resolution.	Notice of Filing Sent 03-22-18 Incomplete filing: property tax transfer resolution.	3/21/2018	Unknown
34		Annexation No. 2018-02 to the Los Angeles County Waterworks District No. 40, Antelope Valley	City of Lancaster	15 acres of uninhabited territory. The affected territory is located at the northeast corner of Avenue I and 32nd Steet West, in the City of Lancaster.	Notice of Filing sent 4-2-18 Incomplete filing: propety tax transfer resolution, resoltion to inticate, CEQA, party disclosure, landowner consent.	3/27/2018	Unknown

#### **Staff Report**

#### May 9, 2018

#### Agenda Item No. 7.a.

#### Recommended Final Budget for Fiscal Year 2018-19

**Background:** In accordance with Government Code Section 56381, the Commission must adopt a proposed and final budget, annually, following noticed public hearings.

**Final Budget:** The proposed budget for this year (Fiscal Year 2018-2019) is \$1,472,400. The final budget before you today mirrors the proposed draft budget adopted at the April 11, 2018 Commission meeting.

#### Local Agency Apportionment

The local agency apportionment consists of the annual assessments levied upon the County of Los Angeles, the City of Los Angeles, the other cities in Los Angeles County, and the independent special districts in Los Angeles County. The total apportionment amount will not increase from last year (Fiscal Year 2017-18) to this year (Fiscal Year 2018-19). The total amount billable to funding agencies within Los Angeles County is \$1,322,443.

#### Comments from funding agencies

In accordance with state law, the Proposed Draft Budget for FY 2018-19 was circulated to the funding agencies for review and comment via U.S. Mail on Thursday, April 12, 2018. Since that time, staff has fielded one e-mail inquiry from one agency. As of the writing of this report, staff has responded to all budgetary questions relating to the estimated FY 2018-19 allocation of costs.

#### Recommended action:

- 1. Open the budget hearing, receive public comments, and close the budget hearing:
- 2. Adopt the attached Recommended Final Budget for Fiscal Year 2018-2019; and
- 3. Direct the Executive Officer to transmit the adopted Final Budget to local agencies and other parties as required by law.

	RECOMMENDED FIN	AL	.Bl	JDGET F	OR	FISCAL Y			
ACCT. #	ACCOUNT NAME			DOPTED BUDGET 2017-18	YEA	ROJECTED R END (PYE) 2017-18	RECOMMENDED FINAL BUDGET 2018-19	\$ Variance From FY 17-18 Adopted	% Variance From FY 17-18 Adopted
	EXPENSES			_					
50000	Salaries and Employee Benefits								
50001	Employee Salaries		\$	604,300	\$	596,965	\$ 639,600	35,300	
50023	Employer Paid Pension Contribution			107,100		106,400	116,200	9,100	8.50%
50016	Accrued vacation and sick cashout			10,000		5,100	10,000	0	
50017	Commissioner Stipends			20,000		15,150	20,000	0	0.00%
50018	Worker's Compensation Insurance			11,200		11,200	11,800	600	
50019	Insurance (Health, Disability, Life)			176,800		99,399	125,000	-50,800	
50020	Payroli Taxes			10,700		9,618	9,300	-1,400	-13.08%
50022	OPEB - Existing Retirees			36,000		23,400	23,364	-12,636	-35.10%
New	LACERA OPEB Administratrion Costs					20,000	20,000	20,000	0.00%
50000A	Total Salaries & Employee Benefits  Office Expense		\$	976,100	\$	887,232	\$ 976,264	164	0.02%
50025	Rent		\$	92,200	\$	99,300	\$ 101,600	9,400	10.20%
50026	Communications	$\top$		10,700		9,000	11,500	800	7.48%
50027	Supplies			7,400		7,400	7,400	0	0.00%
50029	Computer Software			3,600		3,562	5,935	2,335	64.86%
50030	Equipment lease			7,900		7,700	6,100	-1,800	-22.78%
50031	Employee & Guest Parking Fees			8,600		8,600	8,781	181	2.10%
50032	Property/Liability Insurance			48,900		25,000	27,000	-21,900	-44.79%
50033	Agency Membership Dues			11,400		10,095	11,400	0	0.00%
50040	Information Technology/Programming			8,300		8,700	6,600	-1,700	-20.48%
50052	Legal Notices			2,000		3,610	4,000	2,000	100.00%
50054	Postage			4,000		3,065	4,000	0	
50056	Printing/Copy Charges			1,500		1,282	4,000	2,500	
50057	Conferences/Travel - Commissioners			15,000		10,275	13,000	-2,000	-13.33%
50058	Conference/Travel - Staff			15,000		11,012	13,000	-2,000	
50060	Auto Reimbursement	$\neg$		6,700		6,700	6,720	20	
50061	Various Vendors			6,400		6,300	7,200	800	
50065	Miscellaneous - Other			5,200		4,200	4,000	-1,200	
50067	Computer-Copier-Misc Equipment			500		2,100	500	0	0.00%
	Total Office Expenses		\$	255,300	\$	228,682	\$ 242,736	-\$12,564	-4.92%

		F	DOPTED	P	ROJECTED	REC	OMMENDED	\$ Variance	% Variance
ACCT.	ACCOUNT NAME		BUDGET	YE/	R END (PYE)	FIN	AL BUDGET	From FY 17-18	From FY 17-18
#			2017-18		2017-18		2018-19	Adopted	Adopted
50000C	Professional Services	$\vdash$							
50076	Legal services	\$	44,000	\$	60,678	\$	65,000	21,000	47.73%
50077	Accounting & Bookkeeping		23,700		35,300		25,000	1,300	5.49%
New	Audit/Financial Statements		7,300		7,300		7,400	100	0.00%
New	Payroll Service		3,000		3,000		3,000	0	0.00%
50078	Contract Services		3,000		15,000		3,000	0	0.00%
50081	Municipal Service Reviews		60,000		-		50,000	-10,000	-16.67%
	Total Professional Services	\$	141,000	\$	121,278	\$	153,400	\$ 12,400	8.79%
	TOTAL EXPENDITURES	\$	1,372,400	\$	1,237,192	\$	1,372,400	\$0	0.00%
20020	OPEB Liability - Reserves		100,000		100,000		100,000	-	0.00%
	Total Contingencies and Reserves Set Aside	\$	100,000	\$   	100,000	\$	100,000	\$ -	0%
	Total Appropriations	\$	1,472,400	\$	1,337,192	\$	1,472,400	\$0	0.00%
40000	REVENUES								
40005	Filing Fees	\$	75,000	\$	83,000	\$	85,500	10,500	14.00%
40006	Processing Fees		100		_		-	-100	-100.00%
40007	Interest Income		12,000		12,000		12,000	0	0.00%
40008	Other Income		600		146		350	-250	-41.67%
	Total Revenues	\$	87,700	\$	95,146	\$	97,850	\$10,150	8.49%
	NET OPERATING COSTS	\$	1,384,700	\$	1,242,046	\$	1,374,550	-\$10,150	-10.30%
	Local Agency Apportionment								
40001	City of Los Angeles	Ś	203,456	\$	203,456	Ś	203,456	_	0.00%
40002	County of Los Angeles	7	508,633	1	508,633		508,633	-	0.00%
40003	Other Cities (87)		305,177		305,177		305,177	_	0.00%
40004	Special Districts		305,177		305,177		305,177	-	0.00%
	Total Local Agency Apportionment	ć	1,322,443	\$	1,322,443	\$	1,322,443	\$ -	0.00%

#### **Staff Report**

#### May 9, 2018

#### Agenda Item No. 8.a.

## Protest Hearing on Annexation No. 1079 to the Santa Clarita Valley Sanitation District of Los Angeles County

On March 14, 2018, your Commission approved a request for the annexation of approximately 180.21± acres of uninhabited territory into the boundaries of the Santa Clarita Valley Sanitation District of Los Angeles County. The Protest Hearing before you today will satisfy the requirements of Government Code Section 57000, et seq.

The number of written protests received and not withdrawn is 0.

#### **PROPOSAL SUMMARY:**

Size of Affected Territory:  $180.21\pm acres$ 

Inhabited/Uninhabited: Uninhabited

Applicant: Santa Clarita Valley Sanitation District of Los Angeles

County

Resolution or Petition: October 2, 2017

Application Filed with LAFCO: October 11, 2017

Location: The affected territory is located on Lost Canyon Road

approximately 1,000 feet west of Sand Canyon Road.

City/County: City of Santa Clarita

Affected Territory: The affected area includes commercial and residential

territory. The development proposed with the annexation area consists of up to 1,100 proposed residential units, and one 950,000 square feet of proposed mixed-use commercial development within vacant areas. The Santa Clara River is 700 feet north of the affected territory. The topography is

flat.

Surrounding Territory: Surrounding territory is commercial and residential.

Landowner(s): 5 landowners

Registered Voters: 0 registered voters as of October 5, 2017.

Purpose/Background: For the District to provide off-site sewage disposal service.

Related Jurisdictional Changes: There are no related jurisdictional changes.

Within SOI: Yes.

Waiver of Notice/Hearing/Protest: No.

CEQA Clearance: The California Environmental Quality Act (CEQA)

clearance is an Environmental Impact Report certified by the City of Santa Clarita, as lead agency, on April 26, 2011.

Additional Information: None.

#### FACTORS TO BE CONSIDERED PURSUANT TO GOVERNMENT CODE 56668:

#### a. Population:

The existing population is 0 residents as of October 5, 2017.

The population density issue does not apply because the affected territory is unpopulated.

The estimated future population is 3,700 residents.

The affected territory is 180.21± acres. The territory consists of approximately 1,100 proposed residential units, and one 950,000 square feet of proposed mixed-use commercial development within vacant areas. The Santa Clara River is 700 feet north of the affected territory.

The assessed valuation is \$10,529,199 as of October 5, 2017.

The per capita assessed valuation issue does not apply because the affected territory is unpopulated.

On December 19, 2017, the County adopted a negotiated tax exchange resolution; all other involved public agencies have adopted a property tax transfer resolution.

The topography of the affected territory is flat.

There are no natural boundaries.

There are no drainage basins on or near the affected territory.

Surrounding territory is residential to the east and west, commercial to the south and the Santa Clara River is north of the affected territory.

The affected territory is likely to experience modest growth in the next ten years. The adjacent areas are likely to experience modest growth in the next ten years.

#### b. Governmental Services and Controls:

The affected territory will be developed to include approximately 1,100 proposed residential units, and one 950,000 square feet of proposed mixed-use commercial development which require organized governmental services. The affected territory will require governmental services indefinitely.

The present cost and adequacy of governmental services and controls in the area are acceptable. With respect to sanitary sewage disposal, other than service provided by the District, there is no other sewer service alternative. The Los Angeles County Department of Public Health prohibits the installation, alteration, or repair of any on-site wastewater

treatment systems for any building for which connection to a public sewer system is available within 200 feet. Due to the proposed land uses within the annexation area and its proximity to existing sewer infrastructure, public sewer service is the only viable alternative for development to occur. The cost of sewage disposal by the District is relatively preferable since the annexation is relatively close to an existing public sewer system. Service by the District is environmentally superior in terms of wastewater treatment, effluent discharge, and impacts on surface water bodies and groundwater.

#### c. Proposed Action and Alternative Actions:

The proposed action may have an effect on the mutual social and economic interests as addressed in the project EIR. The proposal may have an impact on the local government structure of the County as addressed in the project EIR. There is no alternative to public sewage disposal. Service by the District is considered more reliable than septic systems. Service by the District is environmentally superior in terms of wastewater treatment, effluent discharge, and impacts on surface water bodies and groundwater.

## d. Conformity with Commission Policies on Urban Development and Open Space Conversion Policies:

There are no conformance issues because the Commission has not adopted any policies relative to providing planned, orderly, efficient patterns of urban development.

There is no prime agricultural land within or adjacent to the affected territory. The proposal conforms with the objectives in Government Code Sections 56377(a) and 56377(b).

#### e. Agricultural Lands:

There are no effects on agricultural lands, as defined. None of the land within the affected territory is currently used for the purpose of producing an agricultural commodity for commercial purposes. According to the California Department of Conservation, Division of Land Resource Protection, none of the land within the affected territory is subject to a Land Conservation Act (aka "Williamson Act") contract nor in a Farmland Security Zone (California Land Conservation Act 2012 Status Report).

#### f. Boundaries:

The boundaries of the affected territory have been clearly defined by the applicant, and these boundaries have been reviewed and approved by LAFCO's GIS/Mapping Technician.

The boundaries conform to lines of assessment or ownership, and these boundaries have been reviewed and approved by LAFCO's GIS/Mapping Technician.

As a special district annexation, the proposal has no impact on existing city-county boundaries, nor does it create islands or corridors of unincorporated territory.

#### g. Consistency with Regional Transportation Plan:

The Southern California Association of Governments (SCAG) adopted its 2016-2040 Regional Transportation Plan (RTP) and Sustainable Communities Strategy (SCS) pursuant to Government Code Section 65080. The closest highway to the annexation is part of the RTP and SCS's State Highway improved program. The proposal has no significant impact and is therefore consistent with, the Regional Transportation Plan.

#### h. Consistency with Plans:

The proposal is consistent with the existing City of Santa Clarita's General Plan designation of Specific Plan (SP).

The proposal is consistent with the existing City of Santa Clarita's Specific Plan designation of Specific Plan 07-001 Vista Canyon Project (Santa Clarita, SP 07-001).

Pre-zoning is not a requirement for a special district proposal.

#### i. Sphere of Influence:

The affected territory is within the Sphere of Influence of the Santa Clarita Valley Sanitation District of Los Angeles County.

#### j. Comments from Public Agencies:

Staff did not receive any significant comments from public agencies or any resolutions raising objections from any affected agency.

#### k. Ability to Provide Services:

Although the affected territory is not currently served by the District, the area was included in the future service area that might be served by the District. The District's future wastewater management needs were addressed in the 2015 Santa Clarita Joint Sewerage System Facilities Plan and EIR.

#### l. Timely Availability of Water Supplies:

There are no known issues regarding water supply or delivery. The Santa Clarita Valley Water Agency will provide water services to the affected territory.

#### m. Regional Housing:

This proposal will assist the City's ability to achieve its fair share of the regional housing needs since the annexation area is being developed with approximately 1,100 single-family Residence.

#### n. Comments from Landowners, Voters, or Residents:

Staff did not receive any significant comments from landowners, voters, or residents.

#### o. Land Use Designations

The proposal is consistent with the existing City of Santa Clarita's General Plan designation of Specific Plan (SP).

The proposal is consistent with the existing City of Santa Clarita's zoning designation of Specific Plan 07-001 Vista Canyon Project (Santa Clarita, SP 07-001).

#### p. Environmental Justice:

All of the owners of real property within the affected territory have requested, in writing, that the District provide off-site sewage disposal service. Property-owners of adjacent areas did not request such service, and/or were contacted by Sanitation District staff and were not interested in securing such service or did not respond. The proposal promotes environmental justice, in that there is fair treatment of people of all races, cultures, and incomes with respect to the location of public facilities and the provision of public services.

There are no Disadvantaged Unincorporated Communities (DUCs) within or adjacent to the affected territory.

# <u>ADDITIONAL INFORMATION/OTHER MATTERS RELEVANT TO THE</u> PROPOSAL:

None.

#### CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) CLEARANCE:

The CEQA clearance is an Environmental Impact Report certified by the City of Santa Clarita, as lead agency, on April 26, 2011. The Commission is a responsible agency pursuant to CEQA and State CEQA Guidelines Section 15096.

#### **CONCLUSION:**

Staff recommends approval of the proposal as a logical and reasonable extension of the Santa Clarita Valley Sanitation District of Los Angeles County which will be for the interest of landowners and/or present and/or future inhabitants within the district and within the annexation territory.

#### **RECOMMENDED ACTION:**

- 1. Open the protest hearing and receive written protests;
- 2. Close the protest hearing;
- 3. Instruct the Executive Officer, pursuant to Government Code Section 57075, to determine the value of written protests filed and not withdrawn and report back to the Commission with the results; and
- 4. Based upon the results of the protest hearing, adopt a resolution either terminating the annexation proceedings if a majority protest exists pursuant to Government Code Section 57078 or ordering Annexation No. 1079 to the Santa Clarita Valley Sanitation District of Los Angeles County if written protests have been filed and not withdrawn by owners of land who own less than 50 percent of the total assessed value of land within the affected territory.

# RESOLUTION NO. 2018-00PR RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION FOR THE COUNTY OF LOS ANGELES MAKING DETERMINATIONS ORDERING "ANNEXATION NO. 1079 TO THE SANTA CLARITA VALLEY SANITATION DISTRICT OF LOS ANGELES COUNTY"

WHEREAS, the Santa Clarita Valley Sanitation District (District) adopted a resolution of application to initiate proceedings, which was submitted to the Local Agency Formation Commission for the County of Los Angeles (Commission), pursuant to, Division 3, Title 5, of the California Government Code (commencing with section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), for annexation of territory herein described to the District, all within the City of Santa Clarita; and

WHEREAS, the proposed annexation consists of approximately 180.21± acres of uninhabited territory and is assigned the following distinctive short-form designation:

"Annexation No. 1079 to the Santa Clarita Valley Sanitation District of Los Angeles County"; and

WHEREAS, a description of the boundaries and map of the proposal are set forth in Exhibits "A" and "B", attached hereto and by this reference incorporated herein; and

WHEREAS, the principal reason for the proposed annexation is for the District to provide off-site sewage disposal for approximately 1,100 proposed residential units, and one 950,000 square feet of proposed mixed-use commercial development; and

WHEREAS, on March 14, 2018, the Commission approved Annexation No. 1079 to the Santa Clarita Valley Sanitation District of Los Angeles County; and

WHEREAS, pursuant to Government Code Section 57002, the Commission set the protest hearing for May 9, 2018 at 9:00 a.m., at the Los Angeles County Board of Supervisors Hearing Room, Kenneth Hahn Hall of Administration Room 381-B, located at 500 West Temple Street, Los Angeles, California, 90012; and

WHEREAS, the Executive Officer has given notice of the protest hearing pursuant to Government Code Sections 56150-56160, 56660-56661, 57025, and 57026, wherein the protest hearing notice was published in a newspaper of general circulation in the County of Los Angeles on April 9, 2018, which is at least 21 days prior to the protest hearing, and said hearing notice was also mailed to all required recipients by first-class mail on or before the date of newspaper publication; and

WHEREAS, at the time and place fixed in the notice, the hearing was held, and any and all oral or written protests, objections, and evidence were received and considered; and

WHEREAS, the Commission, acting as the conducting authority, has the ministerial duty of tabulating the value of protests filed and not withdrawn and either terminating these proceedings if a majority protest exists or ordering the annexation directly; and the Commission has received a report and recommendations on adoption of a conforming resolution from its Executive Officer.

NOW, THEREFORE, BE IT RESOLVED as follows:

 The Commission finds that the number of property owners is 5, and the total assessed value of land within the affected territory is \$10,529,199.

- 2. The Commission finds that the number of written protests filed in opposition to Annexation No. 1079 to the Santa Clarita Valley Sanitation District of Los Angeles County and not withdrawn is \_\_\_\_, which, even if valid, represents owners of land who own less than 50 percent of the assessed value of land within the affected territory.
- 3. A description of the boundaries and map of the proposal, as approved by this Commission, are set forth in Exhibits "A" and "B", attached hereto and by this reference incorporated herein.
- 4. The affected territory consists of 180.21± acres, is uninhabited, and is assigned the following short form designation:
  - "Annexation No. 1079 to the Santa Clarita Valley Sanitation District of Los Angeles County"
- 5. Annexation No. 1079 to the Santa Clarita Valley Sanitation District of Los Angeles County is hereby approved, subject to the following terms and conditions:
  - a. The District agrees to defend, hold harmless and indemnify LAFCO and/or its agents, officers and employees from any claim, action or proceeding against LAFCO and/or its agents, officers and employees to attack, set aside, void or annul the approval of LAFCO concerning this proposal or any action relating to or arising out of such approval.
  - b. The effective date of the annexation shall be the date of recordation.
  - Payment of Registrar- Recorder/County Clerk and State Board of Equalization fees.

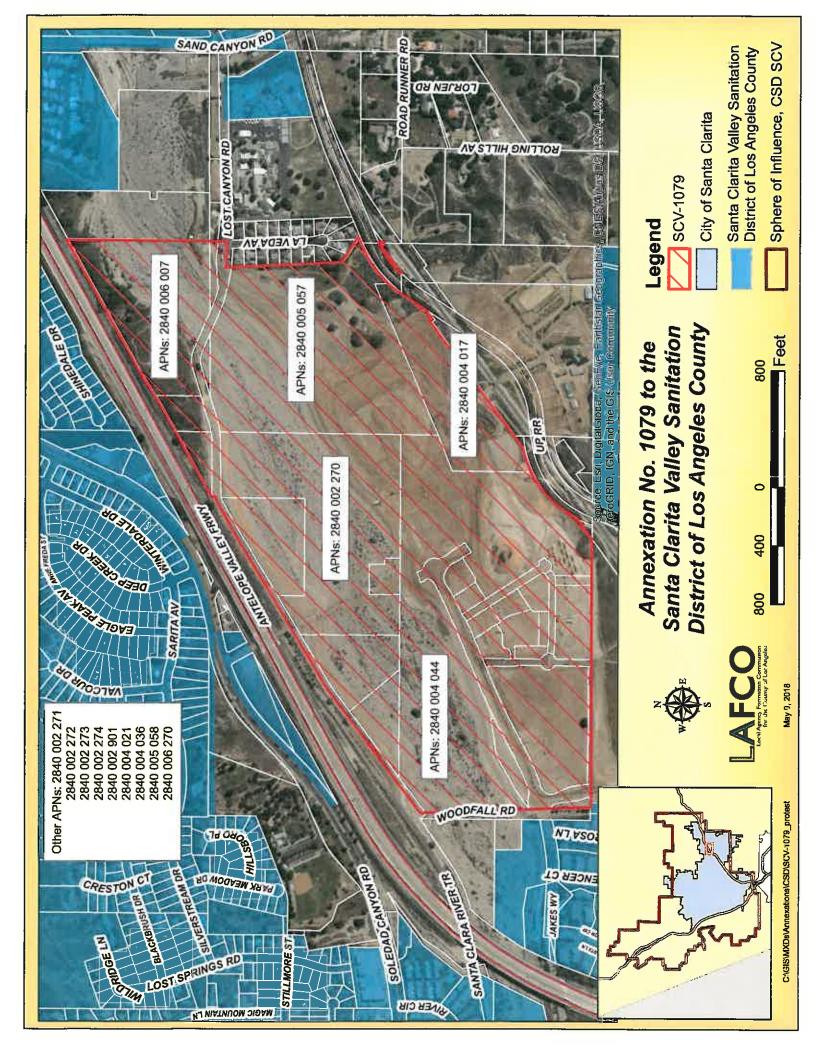
Resolution No. 2018-00PR

Page 4

- d. The territory so annexed shall be subject to the payment of such service charges, assessments or taxes as may be legally imposed by the District.
- e. The regular County assessment roll shall be utilized by the District.
- f. The affected territory will be taxed for any existing general indebtedness, if any, of the District.
- g. Annexation of the affected territory described in Exhibits "A" and "B" to the District.
- h. Except to the extent in conflict with "a" through "g", above, the general terms and conditions contained in Chapter 2 of Part 5, Division 3, Title 5 of the California Government Code (commencing with Government Code Section 57325) shall apply to this annexation.
- 6. The Commission hereby orders the uninhabited territory described in Exhibits "A" and "B" annexed to the Santa Clarita Valley Sanitation District of Los Angeles County.
- 7. The Executive Officer is directed to transmit a copy of this resolution to the District, upon the District's payment of the applicable fees required by Government Code Section 54902.5 and prepare, execute and file a certificate of completion with the appropriate public agencies, pursuant to Government Code Section 57200, et seq.

	Paul A. Novak, AICP Executive Officer	_
	FOR THE COUNTY OF LOS ANGELES	
	LOCAL AGENCY FORMATION COMMISSION	
MOTION: SECOND: AYES: NOES: ABSTAIN: ABSENT: MOTION PASSES: 0/0/0		
PASSED AND ADOPTED this	9 <sup>th</sup> day of May 2018.	
Page 5		

Resolution No. 2018-00PR



#### Staff Report

#### May 9, 2018

#### Agenda Item No. 9.a.

#### Selection of Other Post-Employment Benefits (OPEB) Trust Fund Administrator

<u>Background:</u> The Government Accounting Standards Board (GASB) has released new accounting standards for public sector Other Post-Employment Benefits (OPEB) programs. Public agencies participating in an OPEB program are now required to report their full estimated and accrued OPEB liability obligations within the agency's audited financial statements.

The Commission is complying with this new requirement and is reporting its full and accrued OPEB liability obligation within its June 30, 2017 annual financial statements. The full estimated and accrued OPEB liability obligation consists of present-value based estimated anticipated healthcare costs for current LAFCO retirees and future LAFCO retirees. Since the liability has been identified and estimated, the Commission has earmarked funds to offset this liability. The intent of the Commission is to establish an OPEB irrevocable trust fund (Trust) so that those funds set aside may be transferred into it. The Trust would pre-fund current and future retirement healthcare liabilities and reduce the current OPEB liability obligation on the Commission's annual financial statements. Without the Trust, the full estimated and accrued OPEB liability obligation will be presented on the financial statements as unfunded. Current OPEB expenses for existing LAFCO retirees are paid monthly, on a pay-as-you-go schedule.

This item is to present options for and recommend an OPEB Trust Fund Administrator for the Commission.

#### **Trust Fund Administrator Options:**

To date, staff has researched three different OPEB Trust Fund administrators: 1) California Public Employees' Retirement System (CalPERS)—California Employers' Retirement Benefit Trust Fund (CERBT) Division, 2) Public Agency Retirement Services (PARS), and 3) the Los Angeles County Employees Retirement Association (LACERA). Each of these potential administrators would hold our assets in an Internal Revenue Code (IRC) 115 Irrevocable Trust.

#### 1. LACERA

After careful consideration of the information provided by LACERA, staff determined that it would not be cost beneficial to pursue LACERA as its OPEB Trust Fund administrator. LACERA manages a single OPEB Master Trust with a net asset value of approximately \$913 million. Annual administrative fees and startup costs for the first year are estimated at approximately \$16,000, every year thereafter, annual administrative fees would be approximately \$10,000. The costs for LACERA to manage LAFCO funds in the OPEB Trust significantly exceed the costs of the other two entities and would diminish the potential return on

investments. Consequently, the LACERA OPEB Master Trust is not considered to be cost effective.

### 2. Comparison of CERBT and PARS

#### Provided is a brief summary of the remaining two options:

Basis: For every \$100,000 the followings fees and returns would apply.	CERBT	PARS
Administrative Fees	Approx. \$100/yr.	Approx. \$600/yr.
	(10 basis points ~. 10%)	(58 basis points ~. 60%)
Returns of Investments—	Approx. \$6,730/yr.	Approx. \$7,420/yr.
"Conservative" Rate of Return	(6.73% Conservative)	(7.42% Moderate)
Estimated Annual Net Income	\$6,630	\$6,820
Asset Allocation Strategies	3	5
Risk Levels	Less Conservative, Conservative, More Conservative	Conservative, Moderately Conservative, Moderate, Balanced, Capital Appreciation
Minimum Contribution	0	0
Reimbursement Limits	1 year of OPEB expenses	Up to two years of OPEB expenses
Investment Management	Trust Administrator: CalPERS Board Trustee: State Street Bank Investment Manager: CalPERS Investment Staff & State Street Global Advisors	Trust Administrator: PARs  Trustee: US Bank Investment Manager: HighMark Capital
Program Inception	2007	1984
Participating Employers	524	212
Assets under management	Approx. \$7.9 billion	Approx. \$2.8 billion

It is the intent of the Commission to reduce its unfunded OPEB liability, as it appears on annual financial statements. Both potential options, CERBT and PARS, would allow that to occur.

The major difference between the two administrators is that PARS is a private firm that provides a larger variety of strategies and risk levels for investments, at a higher cost. CERBT as a public governmental agency provides similar services at a lower cost.

In practice, for every \$100,000 invested, the annual administrative fees charged by PARS would be \$600, compared to CERBT at \$100.

Based on a moderate/conservative investment approach the investment income managed by PARS would be slightly higher by approximately \$690. However, due to PARS' higher administrative fees, in one year's time, the net income for every \$100,000 invested, would be negligibly higher, or \$190. Due to PARS higher administrative costs that diminish investment net income growth, we believe CERBT would be the preferred alternative. In addition, CERBT assists with GASB compliance and financial reporting, facilitating LAFCO's ability to report its net OPEB liability appropriately.

#### **Recommended Action:**

- 1. Select the California Public Employees' Retirement System (CalPERS)—California Employers' Retirement Benefit Trust Fund (CERBT) Division as LAFCO's OPEB Trust Fund Administrator.
- 2. Authorize staff to initiate negotiations with CalPERS—CERBT Division.

Enclosures: 1) CERBT Presentation

2) PARS Presentation

# California Employers' Retiree Benefit Trust Features and Benefits

Karen Lookingbill
Alisa Perry
CERBT Customer Outreach and Support



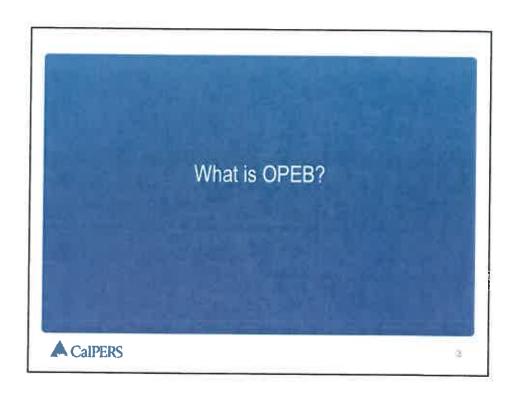
.

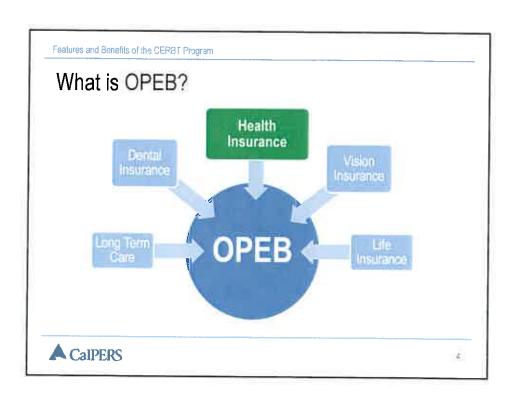
Features and Benefits of the CERBT Program

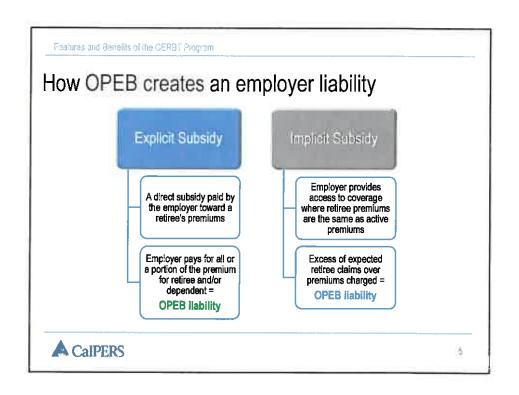
## Discussion overview

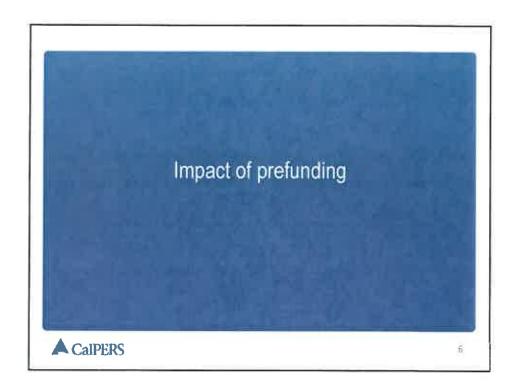
- · What is OPEB?
- · Impact of prefunding
- · Advantages of the CERBT
- Investment management
- · Compliant reporting
- Simple, focused administration
- · CERBT experience data
- · Questions and contact information











# Pay-as-you-go



- OPEB costs paid out of current year operating budget
- Current year operating budget usually invested in County Treasury, LAIF, or money market account
- Long-term annualized investment returns historically range from 3%-5%



-7

Features and Benefits of the CERBT Program

# The impact of prefunding



- The majority of CalPERS pension benefits are paid by investment earnings
- Prefunding provides employers with a greater likelihood of saving money over the long-term

As of June 30, 2016

8

**▲** CalPERS

Features and Benefits of the CERB F Program The impact of prefunding Prefunding OPEB will likely generate more optimal **Demonstrates** financial reporting outcomes prudent Irrevocable trust allows assets to offset liabilities financial May decrease impact of GASB 75 management

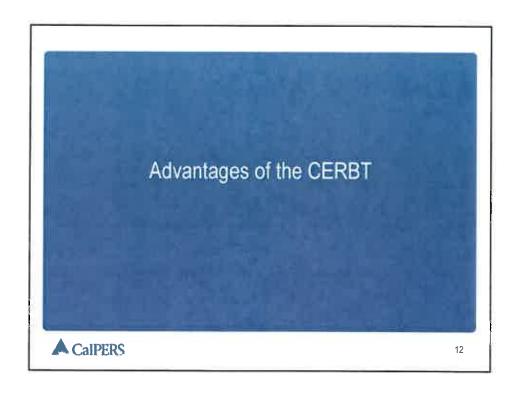
**▲** CalPERS

9

Features and Benefits of the CERBT Program The impact of prefunding Higher discount rate · Discount rate discounts future benefit payments into today's dollars reduces AAL Higher discount rates reduce OPEB liabilities and principal investment contributions and ARC **▲** CalPERS 10

· May contribute to preserving a positive credit rating

State of California Val	luation Re	esults*	
Valuation Dated June 30, 2016 (\$ in billions)	Full ARC	% ARC	Pay-as-You-Go
Discount Rate	7.28%	5.765%	4.25%
Assets needed to fund Accrued Liability as of June 30, 2016	\$50.3	\$61.4	\$76.7
ARC for FY 2016-17	\$4.1	\$4 8	\$5 8
Expected Employer Contributions for FY 2016-17	\$4 1	<b>\$3</b> 1	<b>\$2</b> 1
Expected Change to Net OPEB Obligation for FY 2016-17	<b>\$</b> 0	\$1.7	\$37
TLEST rule corresponds to the CERRIT exact efficacion emission			APC hased on 10 year proof pain



# Advantages of the CERBT

- Excellent customer service
- · Simple, focused administrative procedures and processes
- Financial reporting compliant with GASB
- · CERBT manages investment policy
- Lowest cost for services



13

Features and Benefits of the CERBT Program

# Employer controls the funding policy

- · Decides if, when, and how much to contribute
  - Contributions are never required
  - Vary contributions based on budgetary conditions
- · Decides if and when to seek reimbursement
  - Eligible to reimburse up to 100% of annual OPEB expenses
- · Decides on asset allocation strategy
  - May choose one of three asset allocation strategies
- · Determines independent consulting actuary
  - Maintains local control of actuarial assumptions





# Investment management

- CalPERS Board accepts investment fiduciary responsibility
   GC 53620-53622
- CalPERS Board determines investment policy, asset classes and asset allocation strategies
- Strategies and investment transactions managed by the same skilled investment professionals that manage the Public Employees Retirement Fund (PERF)



## Investment management

Investment risk is managed through:

- · Diversification of assets
- · Board approved investment policy
- Performance measured against objective public benchmarks
- Oversight by independent external investment consultant, by CFO and CalPERS Office of Enterprise Risk Management



17

Features and Benefits of the CERBT Program

# CERBT asset allocation strategies

	Strategy 1	Strategy 2	Strategy 3
Expected Long Term Rate of Return (General Inflation Raie Assumptions of 2 75%)	7 28%	6 73%	6 12%
Standard Deviation of Expected Returns	11.74%	9 32%	7.14%

- All CERBT asset allocation strategies share the same public market asset classes
  - Allocation strategies differ only to the extent to which they participate in each of the asset classes



Features and Benefits of the CERBT Program CERBT asset class target allocations Investment Management Strategy 1 Strategy 2 Strategy 3 Classification Passive MSCI All Country World Global Equity 57% 40% !ndex Active Fixed Income clays Capital Long Liability index 27% 39% Global Real Passive FTSE EPRA/NAREIT 8% 8% Estate (REITs) Developed Liquid Index

5%

3%

10%

3%

Passive Barclays Capital Global

Real US TIPS Index

S&P GSCi Total Return



Treasury Inflation

Protected

Securities (TIPS)

Commodities

19

24%

39%

8%

26%

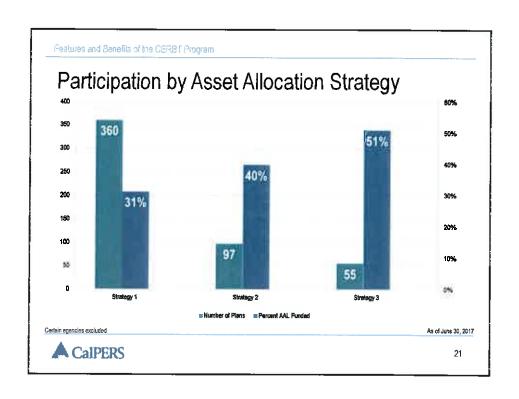
3%

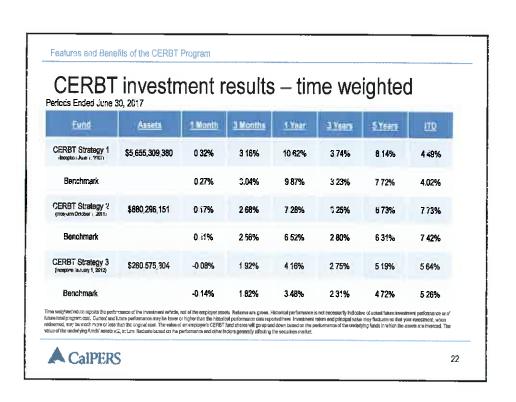
Features and Benefits of the CERBT Program

# Choosing an asset allocation strategy

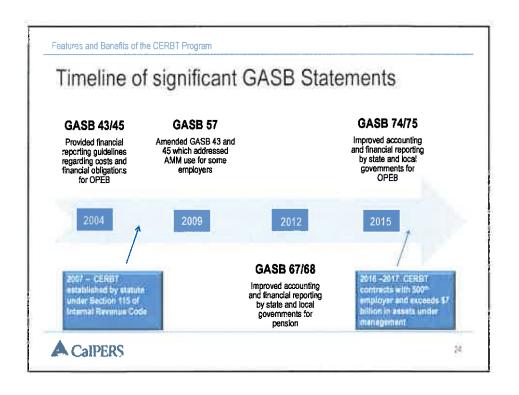
- Employers asset allocation strategy choice is a financial decision
- · Plan conditions which might cause an employer to consider an asset allocation with lower expected return volatility
  - OPEB liabilities are capped and not expected to grow
  - Well-funded plan
  - Active employee age demographic
- Discuss with OPEB actuary











# Financial reporting

- · CERBT is the Plan
  - Provides audited and compliant GASB 74 report
    - Schedule of Changes in Fiduciary Net Position (FNP)

FNP Fiscal Year	Expected Availability
2015-16	November 2017
2016-17	February 2018
2017-18	November 2018



25

Features and Benefits of the CERBT Program

# Financial reporting

GASB 74 & 75 overview:

• Effective dates for implementation of GASB 75

Employer Fiscal Year End	Effective Dates
December	12/31/2018
March	03/31/2019
June	06/30/2018
September	09/30/2018



## Financial reporting

GASB 74 & 75 overview:

- Employers will report the Net OPEB Liability on their financials
  - ARC no longer relevant for accounting purposes
- GASB 75 requires an audited Schedule of Changes in Fiduciary Net Position from CERBT
- Significant increase in Note Disclosures and Required Supplementary Information



27

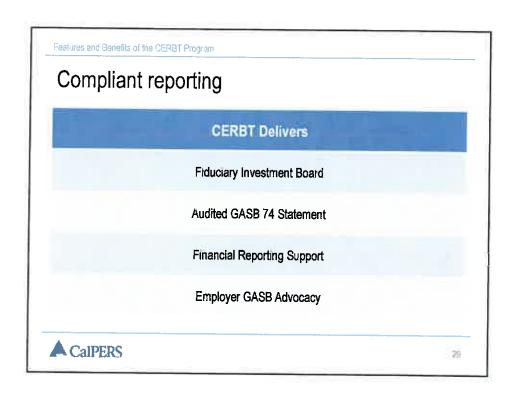
Features and Benefits of the CERBT Program

## Financial reporting

GASB 74 & 75 overview:

- Measurement date detached from actuarial valuation date
  - 30 months + 1 day
- Amortization periods likely to be substantially shorter
- Discount rate determinations based on funding behavior
- Late contribution accruals will not be allowed
- Triennial valuations will not be allowed







# Simple, focused administration OPEB cost reports measure liability

- Actuarial Valuation Report
  - Prepared and certified by actuary
  - Must comply with Actuarial Standards of Practice and Governmental Accounting Standards
- Alternative Measurement Method (AMM)
  - Prepared and certified by employer
  - Employer plan must have fewer than 100 plan members



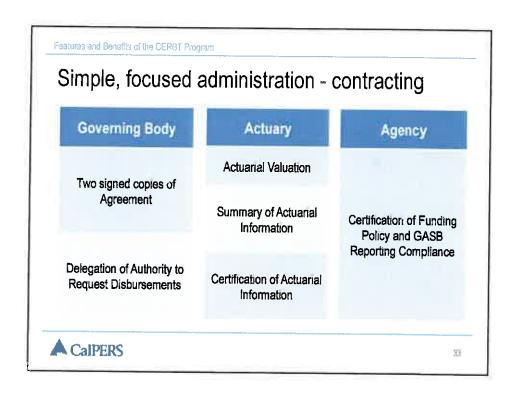
31

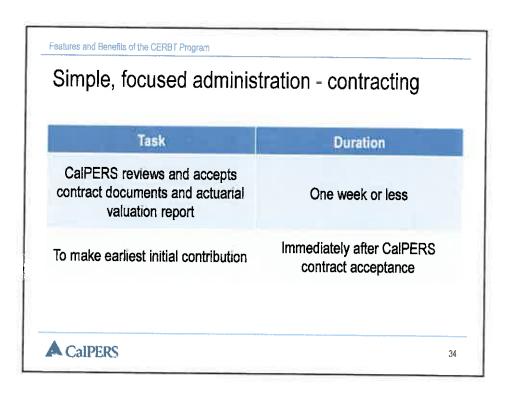
Features and Benefits of the CERBT Program

## **OPEB** data extracts

- For CalPERS Health Benefits contracted employers
  - Must be requested by completing two forms
- · Within 30 days after receipt of request CERBT will provide
  - Participant data maintained by CalPERS
  - Excel workbook sent via password protected email
- · Things to consider
  - May not include all of your OPEB participant data
  - Accuracy of data is responsibility of employer

▲ CalPERS





# Simple, focused administration - transactions Contributions

- OPEB contributions are <u>NEVER</u> required
- No minimum contribution
- Methods of making contributions include:
  - Check Wire Electronic Funds Transfer (EFT)



35

Features and Benefits of the CERBT Program

# Simple, focused administration - transactions Disbursements

- Approval process
  - Submit the Disbursement Request Form
  - Signed by proper positions which have been delegated authority
  - Assets on hand to provide requested amount
- Frequency
  - Disbursements are sent out monthly
- Late Disbursement accruais
  - Receive Disbursement Request Form by last business day in July
  - Disbursement check sent to employer in August



36.

# Employer account online record keeping system

- · Employers can view and download
  - Asset balances
  - Transaction records
  - Quarterly/Annual statements
- Data as of market close the previous business day
- · Access to key CERBT forms



37

Features and Benefits of the CERBT Program

# Simple, focused administration - statements

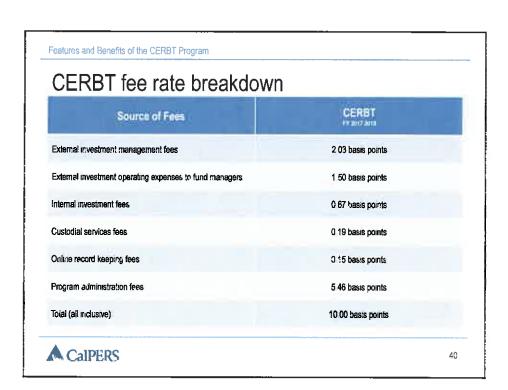
- Quarterly account statements
  - Available online ~ two weeks post quarter close (except Q4)
  - Email notification will be sent once statements published
- · Annual account statements
  - Available online ~ six weeks post fiscal year close
  - Email notification will be sent once statements published
  - Annual statement delivered in August is unaudited
    - CERBT will provide an audited, GASB 75 compliant, Schedule of Changes in Fiduciary Net Position



# CERBT total participation cost

- Total cost of CERBT participation is 10 basis points of assets under management
  - Consists of all administrative and investment management expenses including:
    - State Street Global Advisors (SSGA) (external investment management)
      - Includes imbedded external investment management fees (1.5 basis points)
    - Northeast Retirement Services (online record keeping)

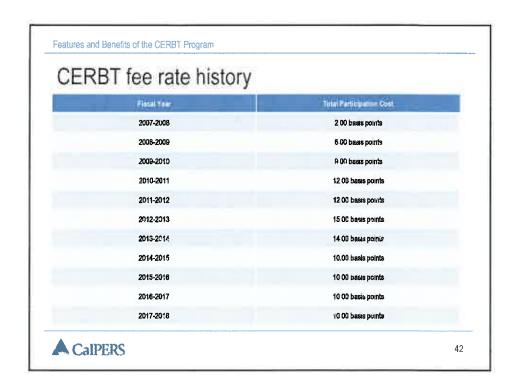


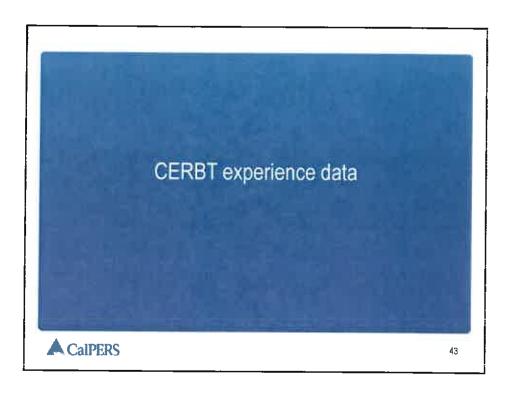


# CERBT total participation cost

- Total cost of CERBT participation is 10 basis points of assets under management
  - CERBT is a self-funded trust
  - CERBT does not profit
  - Employer account charged daily
  - Rate can be changed without prior notice and may be higher or lower in the future







# CERBT FY 2016-17 highlights

CERBT experienced a number of significant milestones

- Total CERBT contracts 524
- · Over \$1 billion in net contributions during the FY
- \$562 million in investment earnings
- Total assets under management grew by more than 30% ending the FY at \$6.8 billion
- Total covered lives increased 81.3% ending the FY at 729,315

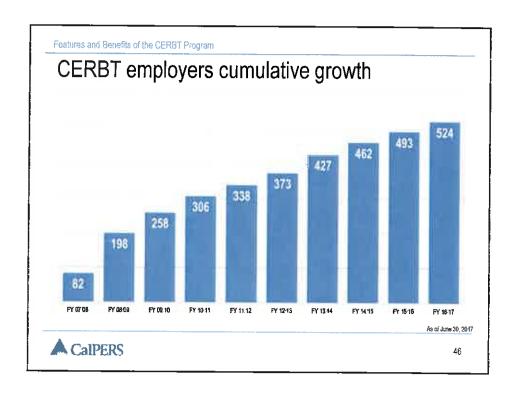


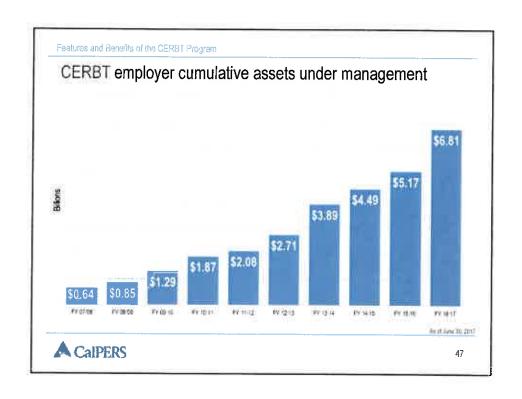
# CERBT employers under contract 525 Total

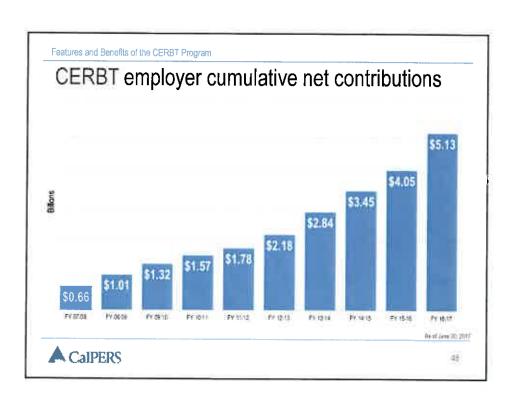
- · State of California
- 135 Cities or Towns
- 14 Counties
- 60 Schools
- 22 Courts
- · 293 Special Districts and other Public Agencies
  - (90 Water, 34 Sanitation, 29 Fire, 22 Transportation)

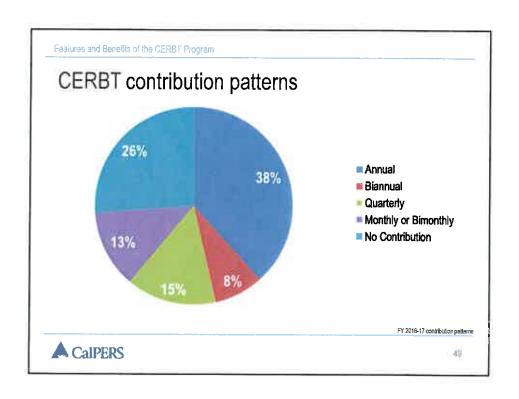
As of August 18, 2017

**▲** CalPERS







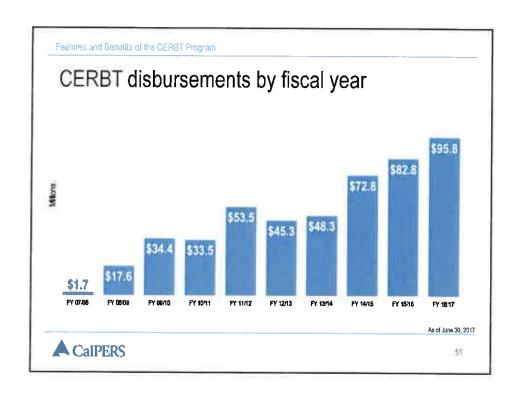


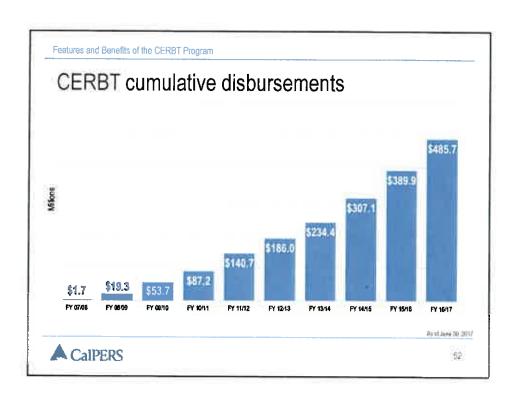
## Cost-sharing of OPEB

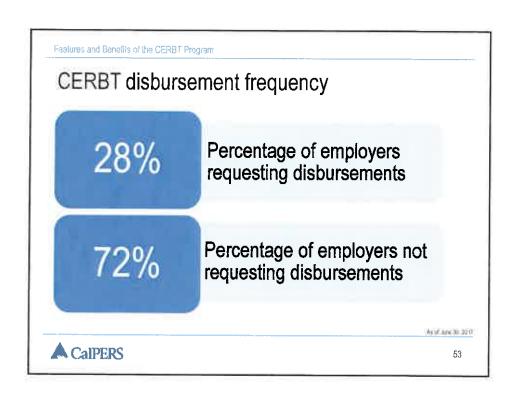
Conditions that may allow for employee sharing of employer OPEB costs in an IRC Section 115 trust fund

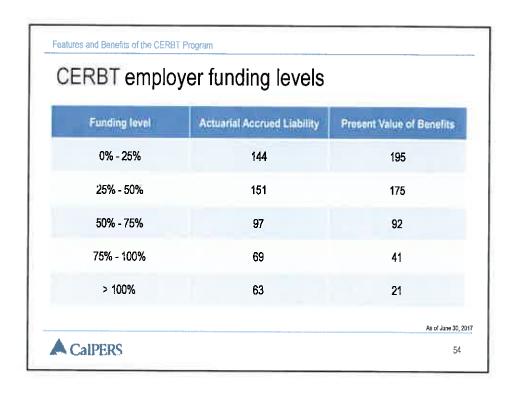
- Employee shared contributions must be mandatory and uniform
  - May vary by bargaining unit only
- · No voluntary or elective contributions
- No one-time irrevocable elections
- · Assets contributed to the CERBT belong to the employer
  - Employees, former employees, retirees and dependents have no reversion rights

A CalPERS

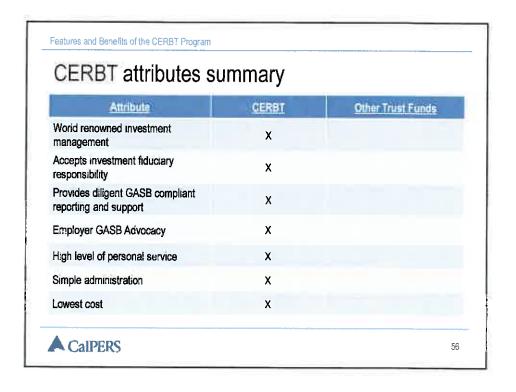


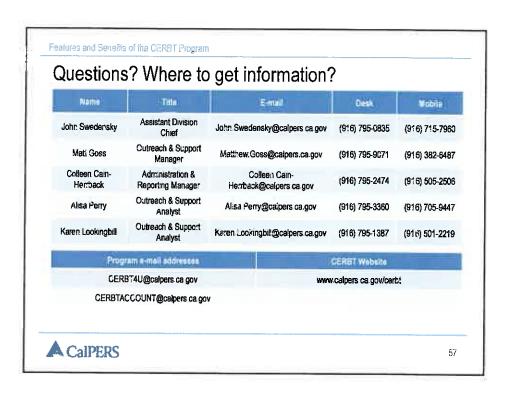


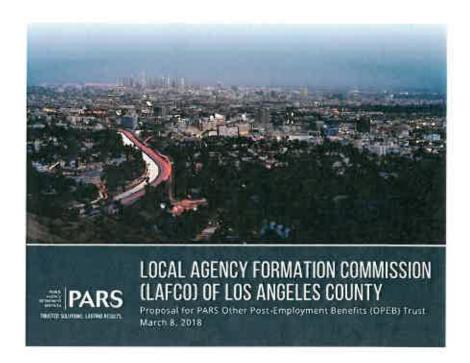




CERBT Accrue	ed Liabilities an	d Market Valu	e of Assets
Agency Type	AAL.	MVA	Funded Level
Cities and Towns	\$5.9 Billion	\$1.4 Billion	24%
Countres	\$4 1 Billion	\$1.8 Billion	44%
Courts	\$393 2 Million	\$67 6 Million	17%
Fire	\$798 4 Million	\$179.0 Million	22%
Other Special Districts	\$1 6 Billion	\$996 7 Million	62%
Sanitation	\$480 8 Million	\$236 & Million	49%
Schools	\$19 8 Billion	\$867 1 Million	4%
State of California	\$80 6 Billion	\$538.8 Million	1%
Water	\$1.7 Billion	\$711 2 Million	42%
All CERBT Agencies	\$115 4 Billion	\$6 8 Billion	6%
			As of June 30, 2







## CONTACTS



## **H**ighMark°

#### MITCH BARKER

**Executive Vice President** 



mbarker@pars.org (949) 310-4876

# **HODDY FRITZ**

Director, Business Development



hoddy.fritz@highmarkcapital.com (949) 553-7141

#### **BENSON LAO**

Senior Analyst, Consulting



blac@pars.org (800) 540-6369 x182

#### **ANNE WIMMER**

Senior Portfolio Manager



anne.wimmer@highmarkcapital.com





LCCAL AGENCY FORMATION COMMISSION OF LOS ANGELES COUNTY [ 2

## PARS TRUST TEAM







#### Trust Administrator & Consultant

- Recordkeeping/sub-trust accounting
- Actuarial coordination Monitor contributions/process disbursements
- Monitor plan compliance
- Ongoing dient liaison

- Safeguard plan assets Oversight protection
- Plan fiduciary
- Custodian of assets

- Investment sub-advisor to U.S. Bank
- Open architecture
- Investment strategy and asset allocation development
- Investment policy assistance

#### Corporate Experiance

34 years (1984 - 2018)

155 years (1863 - 2018)

99 years (1919 - 2018)

#### Plans Under Administration

1,500+ plans, 850+ public agencies, 400,000+ participants

#### Dollars under Administration

Over \$2.8 billion

Over \$4 trillion

Over \$14.0 billion under management



#### CITIES & TOWNS

Alemede Alhambra Atherton Bakersfield Bell Gardens Beverly Hills Brisbane Camarillo Chino Hills Colma Commerce Commerce Covina Crescent City Copertino Daly City Duarte Dublin Elk Grove

National City Norwalk Novato Caldey Oroville Paio Alto Pasaziena Potr Huersene Redding Redvood City Rialto Richmond Roinert Park Rosemead Escondido
Fountain Valley
Fullerton
Galt
Galt
Half Moon Bay
Hercules
Hermosa Beach
Huntington Beach
La Verne Lake Forest Lakewood Livermore Los Gatos

Santa Clara Santa Clarita Sausalito Soiana Beach Stanton Stanton Stockton Temple City Tiburon Tustin Union City Upland Vallejo Villa Park West Covina West Sacramento

#### COUNTIES



LOCAL AGENCY FORMATION COMMISSION OF LOS ANGELES COUNTY | 4

## OPEB CLIENT LIST (CONT.)

UPBATED: MARCH 2018

#### SPECIAL DISTRICTS

Alameds County MAD Bodega Hay Public Utility District Calaveras County Water District California Joint Powers RMA California Joint Powers RMA Menio Park Fire Protection District Central Contra Costa Sanitary District Central Contra Costa Transit Authority Coastside Fire Protection District Contra Costa MMCD Contra Losta MyCO Crestline Village Water District Daita Diablo (Sanitation District) Desert Recreation District East Bay Regional Park District East Bay Regional Park District
East Orange County Water District
East orange County Water District
El Durado Hills County Water District
El Durado Hills County Water District
Fresno Inrigation District
Fresno Metropolitan Flood Control District
Golfan West Sanitary District
Golfan West Sanitary District
Golfan West Sanitary District
Golfan West Sanitary District Great Basin Unified APCD Hayward Area Recreation & Park District Housing Authority of the County of Contra Costa Housing Authority of the County of San

Menio Park Fire Protection District
Mesa Water District
Metropolitan Transportation Commission
Mid-Peninsula Regional Open Space District
Mid-Peninsula Water District Mojave Desert AQMD Montectto Fire Protection District Mantacho Fire Protection District
Montredy Bay UAPCD
Monage-Orinda Fire Protection District
Municipal Water District of Orange County
Naga County Mangeulto Absterment Obstrict
Novalo Sanihary District
Orange County Water Control District
Orange County Water District
Places County Resource Conservation District
Rendand Water District
Rendand Water District
Sanich Municipal Continuing Services District
Rendand Water District
San Nates County MYCD Rowland Water District San Mateo County MVCD Santa Barbara County Law Ulbrary Santa Cruz Regional 9-1-1 South Montabello Irrigation District South Change County Wastewater Authority South Placer Fire Protection District Southern Marin Fire Protection District Superior Court of CA, County of Contra Costa Superior Court of CA, County of Imperial Superior Court of CA, County of Inyo

Superior Court of CA, County of Kern Superior Court of CA, County of Marin Superior Court of CA, County of Mercad Superior Court of CA, County of Drange Superior Court of CA, County of Sam Matea Superior Court of CA, County of Shasta Superior Court of CA, County of Siskiyou Superior Court of CA, County of Shikhyou Superior Court of CA, County of Sonoma Three Valleys Municipal Water District Vallejo Flood and Wastewater District Wartura Regional Sanitadion District. Walley Valley Water District West Ray Smittery District West County Wastewater District Western Rivarial de Court of Governments Varian Linda Water District



LOCAL AGENCY FORMATION COMMISSION OF LOS ANGELES COUNTY [ 5

## OPEB CLIENT LIST (CONT.)

UPBATED: MARCH 2018

#### STRUCKTER LOOKER

Auburn Union School District
Buss Lake Joint Union Elementary School District
Belliflower Unified School District
Beverly Hills Unified School District Calistoga joint Unified School District Campbell Union High School District Campbell Union High School District
Campton Unified School District
Corning Union Elamantary School District
Corning Union Elamantary School District
Cotal-Rohmer Park Unified School District
El Dorado Union High School District
Floward Union High School District
Floward Unified School District
Flower Unified School District
Flower Unified School District Hesperia Unified School District

john Swett Unified School District Lakeside Union School District Lemon Grove School District Manteca Unified School District Moreno Valley Unified School District Natomas Unified School District Orean View School District
Ontario-Montdiair School District
Placer Union High School District
Red Bluff Union High School District
Red Bluff Union Blementary School District
Rever Delta Unified School District
River Delta Unified School District
Swer Delta Unified School District
San Bruno Park School District San Marino Unified School District Santa Barbara Unified School District Santa Rita Union School District Trona Joint Unified School District Twin Rivers Unified School District Visalia Unified School District Westside Union School District Whittier City School District Wilsona School District

#### COMMUNITY COLLEGE DISTRICTS

SPECIAL EDUCATION DISTRICTS

Grossmont-Cuyamaca CCD Marin CCD San Bernardina CCD State Center CCD Yosemite CCD



## OPEB ACTUARIAL RESULTS

We have received the actuarial report by James Marta & Company, LLP, with a valuation date as of July 1, 2016. In the table below, we have summarized the

Demographic Study   Volument Ser. July 1 2019	
Actives	6
Retirees	040
Total	10
Average Active Age	45.00



LOCAL AGENCY FORMATION COMMISSION OF LOS ANGELES COUNTY 1 7

## OPEB ACTUARIAL RESULTS

1111111	Pay manufacture and a second s	No. and though	man de la company
Actuarial Accrued Liability (AAL)	\$913,837	30-36%▼	a
Actuarial Value of Assets	\$0	87	<b>\$</b> 0
Unfunded Actuerial Accrued Liability (UAAL)	\$913,897	30-36%▼	7
Annual Required Contribution (ARC) for FY 2016-17	\$294,989	30-36%▼	?
Annual Banefit Payments (Pay-ay-you-60) for FY 2016-17	\$22,878	Œ	\$22,878

Rule of thumb: For every one percent increase in the discount rate, the unfunded liability is lowered by 10-12%.



LUCAL AGENCY FORMATION COMMISSION OF LOS ANGELES COUNTY [ 8



# **OPEB PREFUNDING SCENARIOS**

A Put in full ARC	\$294 989
Put in Full ARC, then reimburse PAYGO at the End of Year	\$294,989 - \$22,876
Put in difference between ARC and PAYGO	\$272.111
Put in anything – Something is better than nothing!	20



### WHY PREFUND OPEB?

- Greater rate of return which lowers your liabilities
- Contributions into trust are "assets" that offset ilabilities on financial statements
- GASB 75 OPEB liabilities went on Balance sheet for fiscal years after 6/30/2017
- GFOA recommends prefunding OPEB and considers it "best practice" (January 2012)
- Credit rating companies look more favorably on agencies who adopt an Irrevocable Trust and prefund
  - At least 4 agencies have improved credit rating
  - Higher credit rating means lower borrowing costs
- Lower liabilities gives an agency a chance to keep some form of retiree health benefit; higher iiabilities might cause agency to eliminate post-employment benefits
- OPEB assets are accessible for OPEB expenses at any time
- Prefunding has no downside other than market fluctuation (similar to pension)



10CAL AGENCY FORMATION COMMISSION OF LOS ANGELES COUNTY : 10

### ADVANTAGES OF PROGRAM

	VARS	Currents CERTIT
*	Greater investment performance <u>net of all fees</u> (9.49% over 5 years; Capital Appreciation Strategy)	8.00% over 5 Years; Strategy 1
	Dedicated Portfolio Manager with onsite reviews, investment policy assistance and cell phone access	Not available
٠	PARS can reimburse up to 2 years of OPEB expenses	CalPERS will reimburse for only 1 year
*	The PARS IRS approved Combo Trust is capable of prefunding either OPEB and/or Pension. Using one portfolio manager brings economies of scale, efficiencies and lower fees due to our tiered fee schedule	CalPERS does not offer pension prefunding in a separate trust from retirement system
	Choice of 5 risk tolerance levels (active or passive platforms) or custom	3 models only; no choice of active or passive or custom
	Transparency of holdings; HighMark discloses individual holdings and their percentages by asset class	CaiPERS does not disclose Individual holdings
	PARS is currently conducting a SOC-1 audit (to be completed in 2018) of internal organizational controls	Not available



LOCAL AGENCY FORMATION COMMISSION OF LOS ANGELES COUNTY | 11

## ADVANTAGES OF PROGRAM: FULL SERVICE

Dedicated PARS Senior Consultant - Mitch Barker

· Ensures superior client satisfaction

Dedicated Client Services Coordinator (CSC) - Rachael Sanders

- Customizes Administrator's Handbook
  - Monitors contributions
  - Processes disbursements to Retiree Medical Provider, Agency or retirees
  - Coordinates annual reviews

## Dedicated Investment Management Team - Anne Wimmer, CFA, Senior Portfolio Manager

- Will assist with Investment Policy Statement (versus no IPS)
- Conducts periodic onsite reviews of performance & market conditions
  - (versus no on site review)
    Frequency determined by the Agency
  - Directly available by cell (versus no personal cell access)





### SIMPLE INVESTMENT APPROACH

1 Input Phase

- Target Discount Rate
- Risk Tolerance - Investment Philosophy
- Asset Allocation
- Cap. Appreciation 65%-85% Equity

2 Model Partfolius

- Balanced 50%-70% Equity
- Moderate 40%-60% Equity
- Mod-Conservative 20%-40% Equity
- Conservative 5%-20% Equity
- Makes Recommendation
- Fiduciary Responsibility - Drafts Investment Policy
- Annual On-site Reviews
- Cell phone access



LOCAL AGENCY FORMATION COMMISSION OF LOS ANGELES COUNTY | 13

### HIGHMARK CAPITAL MANAGEMENT RETURNS

RETURNS AS OF DECEMBER 31, 2017

JEG	Equity Em	1 1444	Africa	3 Years
Capital Appreciation	65-85%	16.72%	8.20%	10.08%
autimea.	50-70%	15.46%	7.25%	8.54%
Medicate	40-60%	13.19%	5.45%	7.42%
Moderately Concernative	20-40%	9,56%	4.87%	5.26%
Continuative	5-20%	6.73%	3.70%	3.73%



\* Past performance does not guarantee future results

LOCAL AGENCY FORMATION COMMISSION OF LGS ANGELES COUNTY | 14

### **PROGRAM FEES**

Trust Administration/Consulting Fees\*

	rian set-nb ree:		Ungoing Fees:
	None	0.25%	for assets \$0-10 million
5		0.20%	for assets \$10-15 million
DR.		0.15%	for assets \$15-50 million
		0.10%	for assets over \$50 million

### Discretionary Trustee/Investment Management Fees\*

Plan Set-Up Fee: us bank



### Ongoing Fees:

0.35%\* for assets under \$5 million 0.20% for assets \$10-15 million 0.15% for assets \$15-50 million 0,10% for assets over \$50 million

PARS does not receive any compensation from the investments or any commissions, back-end loads, or any other forms of compensation.
 Fees as of December 31, 2017. Subject to change due to rebalancing.



### INVESTMENT FLEXIBILITY

- Agency maintains oversight of the investment manager and the portfolio's risk tolerance level
- Investment restrictions that apply to the general fund (CA Government Code 53601) are not applicable to assets held in The PARS Section 115 Irrevocable Trust
- Assets held in The PARS Section 115 Irrevocable Trust can be invested per Government Code Sections 53620 (OPEB)
- Investments can be diversified and invested in a prudent fashion
- Investments can be tailored to the Agency's unique demographics and needs
- Increased risk diversification



LOCAL AGENCY FORMATION COMMISSION OF LCS ANSELES COUNTY [ 16

### **KEY PROGRAM ADVANTAGES**

IRS-approved trust structure which protects the City from Day 1 of prefunding

Market pioneer and leader with over 200 client agencies in California

3 Low cost prefunding solution with economies of scale and low investment fees

4 No start-up costs

5 No minimum annual fees

6 No fees charged until assets are in trust

7 No trading fees

8 No termination fees or restrictions

True, historical return information over 1, 3, 5 and 10 year periods – not composites

Five (5) risk tolerance portfolios that can be either actively or passively managed in addition to a customized portfolio option



9

10

LOCAL AGENCY FORMATION COMMISSION OF LOS ANGELES COUNTY | 17

PARS Investment Program



### LONGEVITY

Managing assets for clients since 1919.

### TALENT

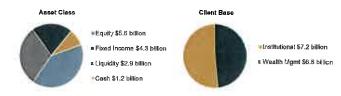
- 52 investment professionals
- 30 professionals hold the Chartered Financial Analyst® (CFA) designation
- 22 years average industry experience

### STABILITY

Investment boutique structure headquartered in San Francisco backed by global strength within MUFG Union Bank, N.A. and Mitsubishi UFJ Financial Group

### ASSETS UNDER MANAGEMENT

\$14.0 billion as of 12/01/2017



\*Includes predecessor organizations. HighNark Capital Management, Inc. registered with the SEC as an investment adviser on August 7, 1986.



### Disciplined Investment Process

Your Plan's Portfolio Manager is supported by deep investment resources and unique processes.



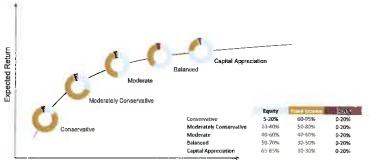
Establish: Analyze Your Plan's Needs and Objectives

Your Plan's needs and objectives drive the selection of an investment strategy, which is governed by your Investment Guidelines Document.





Efficient frontier of portfolios with varying ranges of equities and fixed income



Expected Standard Deviation (Volatility)

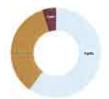
Each Investment Objective reflects the associated PARS Diversified Portfolio as of 12/21/2017. A client's portfolio construction may vary depending on the client's investment needs, objectives, and restricts as well as the preveiting market conditions of the time of investment.

2



### Diversify: Tactical Asset Allocation

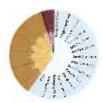
### Strategic Asset Allocation



Strategic Asset Allocation is the foundation of portfolio management.

- Optimizes the long-term allocation of your portfolio across key asset classes;
- Aligned with your individual goals and objectives;
- Rooted in empirical observations supported by financial, economic, and investment theory.

### Tactical Asset Allocation



Tactical Asset Allocation exploits opportunities frequently overlooked as sources for excess return.

- Logical extension of Strategic Asset Aliocation;
- Skews the direction, size, expected value, and duration of the portfolio;
- Sector selection, style rotation, and currency inputs identify opportunities to achieve additional return above strategic asset allocation.

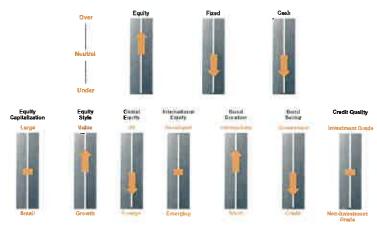
23



HIGHMARK•

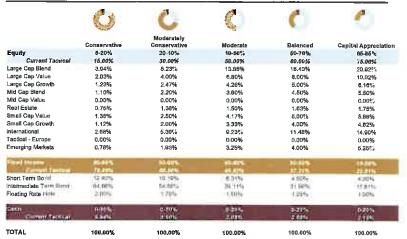
### Diversify: Tactical Asset Allocation

### What are we favoring today in PARS Diversified Portfolios?



odated December 2017 1991 Allocation Guidelines provided by HighWark Capital Management

M



Each Investment Objective reflects the associated PARS Diversified Portfolio as of 12/31/2017. A client's portfolio construction may vary depending on the client's investment needs, objectives, and restrictions as well as the preveiting merket conditions at the time of investment.

HIGHMARK®

### Construct Your Plan's Portfolio: PARS Diversified Portfolios -- Active v. Passive

		HighMark Plus (Active)		Index Plus (Pessive)
Equity	Traker	Pund Heme	Tiske:	Pand Name
Large Cap Blend	SMGIX	Columbia Contrarian Core Z	IVV.	ISharee Core S&P 500
Large Cap Blend	XAIDY	Vanguard Growth & Income Adm		
Large Cap Value	DOD3X	Dodge & Cox Stock	IVE	iSheres S&P 500 Velue
Larga Cap Growth		Harbor Cepital Appreciation Ret	IVW	iShare a S&P 500 Growth
Large Cap Growth	PRUFX	T. Rowé Price Growth Stock (		
Mid Cap Blend	IWR	iSherea Russell Mid-Cap	IWR	ISheres Russell Mid-Cap
Real Estate	VNQ	Vanguard REIT ETS	VNQ	Venguetd REIT ETF
Small Cap Value	<b>UBVLX</b>	Undiscovered Menagers Bahavioral Val I.	IWN	iShares Russell 2000 Value
Small Cap Growth	PRJIX	T. Rowe Price New Horizons I	IWO .	Shares Russell 2000 Growth
International	NWHMX	Nationwide Seitard Ind Eqs Insti		
International	DODEX	Dodge & Cox International Stock	1	
Inhamations?	MOGIX	MFS International Growth I	EFA	ISharen MSCI EAFE
Emerging Markete	HHHYX	Hartford Schroders Emerging Mids Eq I	VWO	Vanguard FTSE Emerging Markets ETF
mirania -	200	Setter	A ( 1 1 1 1 1	Part Inc.
Short Term Bond		V.anguard Short-Term Investment-Grade Adm		Vanguard Short-Term Invastment-Grade Adm
Intermediate Term Bond		PIMCO Total Return Intel	AGG	iSharea Core US Aggregate Bond
Intermediate Term Bond	PTRQX	Prudentiel Total Return Bond O		
Intermediate Term Bond	NWJJX	Nationwide Logmis Bond InSvc		
Floating Rate Note	EIFHX	Eston Vance Floating-Rate & HI Inc Inst	BIKLN	PowerShares Senior Loan ETF
***	-			
				·
Choracteristics		<u> </u>		
Fund Manager Dependency		Higher dependency on portfolio manager skill		Tracks Index, thus little-to-no dependency on portfol manager skill
		Opportunity to outperform index		Typically partorms below Index after fees
Opportunity to Outperform Index		.,,,		

Each investment Objective reflects the associated PARS Diversified Pacticities as of 12/31/7017. A client 's purificial construction may vary depending on the client's investment needs, objectives, and restrictions as well as the preceding matries conditions at the time of investment. Specific securities riserfied above do not represent all of the assurable purchasent, and no recommended for eldoper plants and gray solved and neutrals in the securities infered including in the investment of preceding and procedured, and or purchasent, and no recommended for eldoper plants and gray solved and neutrals in the securities interesting interesting and procedured in the contractive interesting in the contractive procedure of the procedure of the procedure of the securities of the procedure of the purchasent of the procedure of the pro

### Report: Responsive and Proactive Client Communication

HighMark's dedicated investment team continuously seeks to add value to our relationship with your organization.

- Integrated client service program established with PARS over the last 18 years
- We have a tradition of interactive client service to maintain a strong relationship delivered by local portfolio managers
- You benefit from face-to-face meetings and scheduled conference calls with your client service team and portfolio management team
- You receive regular communications in a variety of formats
  - Account holdings and transactions
  - Quarterly performance evaluation reports
  - Investment outlook and economic updates



Andrew Brown, CFA Director Sr. Portfolio Manager



Keith Stribling, CFA Vice President Sr. Portfolio Manager Orange County

HIGHMARK.



Director Business Development Southern California



Christians Tsuda Vice President Sr. Portfollo Manager Sen Diego



Director Business Development Northern California



Director Sr. Portfolio Manager .os Angeles



Tory Milazzo, CFA Vice President Sr. Portfolio Managa Central Coast



Rundy Yurchek, CFA Vice President Sr. Portfolio Manager Northern California



### Strength and

- After 98 years of experience we remain dedicated to helping our clients meet their investment goals and objectives
- With more than 18 years of partnership with PARS, we remain simly committed to investing in the business.
- Our unique market position and ownership structure provides the recourses, telent and product breadth of a large parent organization combined with the agility, dexibility, and responsiveness of a boulique investment advisor

### Disciplined Investment Process

- Proprietary strategic asset allocation process forms the foundation of portfolio.
- Factical asset allocation exploits potential market opportunities
- Rigorous manager due diligence provides access to competitive externally managed strategies,
- Rebalancing strategies helps to ensure the portfolio is aligned with goals and objectives

### Flexible Investment Options

### 5 Invesiment Objectives

- Conservative
- Moderately Conservative
- Moderate
- Balanced
- Capital Appreciation

### 2 Implementation Strategies

- HighMark Plus (Active)
- Index Plus (Passive)

\*Includes preducessor organizations. Highlideric Capital M Inapament, Inc. registers 1s ith the SEC as an investment advis or on August 7, 1995

- 2



### Disclosures

HighWark Capital Management, Inc. (HighWard), an SEC-registered investment subsiser, in a wholly owned subsidiary of MUFG Union Bank. N.A. (MUS). HighMark management institutional expansive scount portfolios for a whole variety of fre-poils and morpooli organizations, public agencies, public and piretal nationment plans, and personal busis of all states. It may also accesses subsidiary for mutual studies, common busis fands and collective fromprinent from MuS, a subsidiary of MUFG American Hiddings Copromision, provide contain services to HighWark and is componented for these services. MUB is an indicated studies by at Mulacabili UF Financial Copy. Fast performance does not guarantee future which are contained and control program and constructions will vary depending on each clinicity receivation of the services peed securities performed and constructions will vary depending on each clinicity receivation of the securities perchanged, sold or recommended for advisory distinct, and you should not assume that investments in the securities and also specialisations which investments in the securities perchanged and in presentation of the securities perchanged and supplies the program of the securities perchanged and in presentation of the securities perchanged and the securities perchanged and the securities perchanged and the securities perchanged by the Bank or any Bank stillstein, and MAY loss value, lockulting peersolule loss of principles.

HighMark\*

Additional Information

Seek to identify investment opportunities using fundamental indicators to enhance returns over time through active asset allocation and investment selection without significantly increasing risk



Investment Professionals

16

Investment Experience

26 years average

Tenure with Firm 13 years average

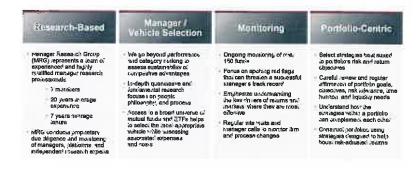
Multi-disciplinary Group Equity, Bond, Quantitative

As of 12/31/2017



### Manager Research

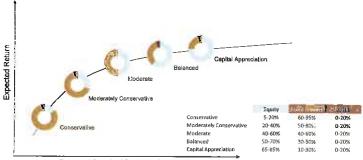
Our manager due diligence process optimizes our diversification strategy while harnessing both internal and external investment expertise.



HIGHMARK\*

### Establish: Determine your Strategic Asset Allocation Strategy

Efficient frontier of portfolios with varying ranges of equities and fixed income

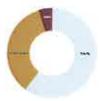


Expected Standard Deviation (Volatility)

Each investment Objective reliects the associated PARS Diversified Purtfolio as of 6/68/2017. A client's portfolio construction may vary depending on the client's investment needs, objectives, and restrictions as well as the prevailing market conditions at the time of investment.



### Strategic Asset Allocation



Strategic Asset Allocation is the foundation of portfolio management.

- Optimizes the long-term allocation of your portfolio across key asset classes;
- Aligned with your individual goals and objectives;
- Rooted in empirical observations supported by financial, economic, and investment theory.

### **Tactical Asset Allocation**



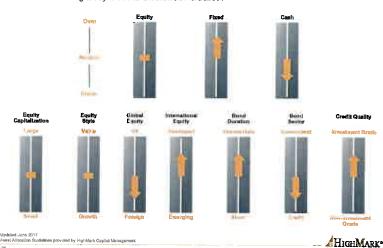
Tactical Asset Allocation exploits opportunities frequently overlooked as sources for excess return.

- Logical extension of Strategic Asset Allocation;
- Skews the direction, size, expected value, and duration of the portfolio;
- Sector selection, style rotation, and currency inputs identify opportunities to achieve additional return above strategic asset allocation.

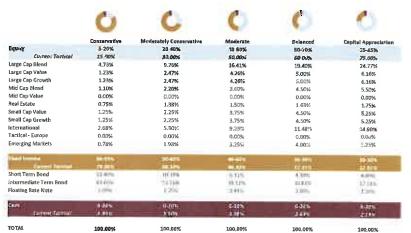


### Diversify: Tactical Asset Allocation

What are we favoring today in PARS Diversified Portfolios?



### Construct Your Plan's Portfolio: PARS Diversified Portfolios - Tactical Allocation



Each Investment Objective reflects the essociated PARS Diversified Portfolio as of 8/39/2017. A client is portfolio con investment needs, objectives, and restrictions as well as the preceding market conditions at the time of investment. on the client's

HighMark\*

	1	HighMark Plus (Active)		Index Pius (Passive)
Kiqui lty	Ficker	Fund Name	71cher	Fund Heme
Large Cap Blend	SMGCK	Columbia Contrarian Core Z	1007	IShares Core S&P SDD
Large Cap Blend	VGIAX	Vanguard Growth & Income Adm		
Lurge Cup Vulue	DODEX	Dodge & Cox Stock	IVE	Ehares 58.P 500 Value
Large Cap Growth	HNACK	Harbor Capital Appreciation Ret	IVW	Shares S&P 500 Growth
Large Cap Growth	PRUFX	Y. Rowe Price Growth Stock		
Mid Cap Blend	WR	Shares Russell Mid-Cap	TANE	IShares Russell Mid-Cap
Real Estate	AMC	Novem Real Estate Securities I	VNQ	Vanguard REIT ETF
Small Cap Value	DEATX	Undiscovered Managers Behavioral Val L	IWN	Shares Russell 2000 Value
Small Cap Growth	PRIDE	T. Rowe Price New Horizons I	EWO.	Shares Russell 2000 Growth
International	NWHMK	Wattonwide Ballard Intl Eqs Inst)		
International	DODEX	Dodge & Cox International Stock		
International	MOISIX	MFS International Growth I	EFA	IShares MSCI EAFE
Ernerging Markets	HHHYX	Hartford Schroders Emerging Mikis Eq.)	VWO	Vanguard FISE Emerging Markets ETF
	-	-		a 1 / Jugo
Short Term Bond	VFSUX	Vanguard Short-Term Investment-Grade Adm		Vanguard Short-Term Investment-Grade Adm
Intermediate Term Bond	PTTRX	PIMCO Total Retain Instil	AGG	IShares Core US Aggregate Bond
Intermediate Term Bond	L	Prudential Total Return Bond Q		
Intermediate Term Bond	MANTIX	Nationwide HighMark Bond InSvc		
Roating Rate Note	EIFHX	Exton Vance Roating-Rate & H Inc Inst	BKLN	PowerShares Senior Loan ETF
		a do a		TOTAL STATE OF THE SECOND
Characteristics				
Fund Manager Dependency		Higher dependency on portfolio managersidii		Tracks index, thus fittis-to-no dependency on portfolio manage skill
Opportunity to Outperform Index		Opportunity to outperform index		Typically performs below index after fees
Costs		Higher expense ratios due to portfolio manager skill		Lower expense ratio due to little dependency on Translation manager skill or opportunity for outperformance

Each investment Disjective reflects the especialted PARS Diversibled Particle as at 6/30/2017. A client's particular construction may vary depending on the ellent is investment needs objectives, and restrictions as well as the proveiling marinet conditions at the line of investment. Specific assuming installed in both provided and the securities purchased, add as recommended for advisory clients, and you should not estume had investments in the securities intention in this presentation were or with perificially.

HIGHIVARK\*

37

### Report: Responsive and Proactive Client Communication

HighMark's dedicated investment team continuously seeks to add value to our relationship with your organization.

- Integrated client service program established with PARS over the last 18 years
- We have a tradition of interactive client service to maintain a strong relationship delivered by local portfolio managers
- You benefit from face-to-face meetings and scheduled conference calls with your client service team and portfolio management team
- You receive regular communications in a variety of formats
  - Account holdings and transactions
  - Quarterly performance evaluation reports
  - Investment outlook and economic updates



Andrew Brown, CFA Director Sr. Portfolio Manager Northern California



(etth Stribling, CFA Ace President Ar. Portfollo Manage Oranga County



...









Tory Milazzo, CFA Vice President Sr. Portfolio Manager Central Coast



36

### Summary

### Strength and

- After 9d years of experience we remain dedicated to helping our clients meet their investment coals and objectives.
- With more than 18 years of partnership with PARS, we remain firmly committed to investing in the business.
- Our unique market position, and ownership structure, and ownership structures, talent, and product breadth of a large parent organization combined with the splifty flexibility, and responsiveness of a boutque investment advisor.

### Disciplined Investment Process

- Proprietary strategic asset allocation process forms the foundation of portfolio
- Tacircal asset allocation exploits potential market opportunities
- Rigorous manager due diligence provides access to competitive externally managed strategres
- Rehalaricing suategies helps to ensure the portfolio is aligned with goals and objectives

### Flaxible investment

### Options

- 5 Invesiment Objectives
  Conservative
- Moderately Conservative
- Moderate
- Balanced
- Capital Appreciation

### 2 Implementation Strategies

- HighMark Plus (Active)
- Index Plus (Passive)

Highwark Capital Management, Inc. (HighWork), an SEC-repitiend investment authion, is a wholly owned subsidiary of MUFG Union Bank, N.A. (MUB). HighWark management institutional separate account portfolios for a vide unlety of Separation and nonzooli organizations, public agenders, public and physics relative to the property of the public and nonzooli organizations, public agenders, public and physics relative the mustal kinds, common treat Linds and collective investment instals. Must, a subsidiary of Mustavine Properties Institute Comparation, provided and accordance and accordance in the physics of the properties in the physics of the physi



### ADDITIONAL INFORMATION



### Asset Allocation Committee

Seek to identify investment opportunities using fundamental indicators to enhance returns over time through active asset allocation and investment selection without significantly increasing risk



Investment Professionals

16

Investment Experience

26 years average

Tenure with Firm 13 years average

Multi-disciplinary Group Equity, Bond, Quantitative





Our manager due diligence process optimizes our diversification strategy while harnessing both internal and external investment expertise.

### Manager / Vahicle Selection Kersoarch-Based Portfolio-Centric Mondoring Manager Research Group (MRG) represents a learn of experienced and highly qualified manager research professionals We go beyond parformance and calegory ranking to assess custamability of competitive advantages Select strategies past styled to portfolio's tak and reach objectives Ongoing monitoring of over 150 funds Forus on arciding red flags that can finesien a stude raful managers frust record Careful review and regular affirmation of portfolio guala, objectives, nar lotarance, time horizon, and liquidity needs In-depth (panus ave and fundamental research lockes on people, philosophy, and process 9 members Emphasize understanding the key drivers of recurs and markets where they are most effective 19 years average expensition Ances to a broad unterse of mutual funds and ETFs helps to select the most appropriate valide white value assessing associated expenses and costs. 7 years average leaure Regular size visits and manager calls to nonitor firm and process changes Construct portfolios traing strategies designed to help boost risk-adjusted returns MRG conducts proprietary due dispense and moretoning of managers, platforms, and independent research expensi



- PARS

SAMPLE AGENCY
PARS OFER TransProgram

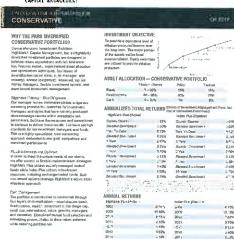
Plats Administrator Plato Agency Address The State Ties Menthly Account Report for the Period
man/66/5757 to manifelysm

	drom Sales)							
Lower		Regionity Relation to of 11 to 64 ppgy	Contribution	Earship	×	3 intellestions	Tenuke	Earling Relation as of Market 17377
Saployer Contributes		80.00	30.00	80.00	30.09	60.00	\$0.00	for
	TOTAL	50,00	30.00	10.00	86.05	38.00	\$47.00	\$0.0
				opto Zavenim and Elec variational <i>CR</i> <sub>2</sub> (red				
				rerman Zec.				
					Acres de	d Ratarra	$\overline{}$	

ithalann ayr, dalej (1800), taus de johl (1875) fabr de tau de meda tê jane" en. Projektement de na januar filmente l'Ergenie opphysisse et forte la réde and ergenie de tri de diferèncement le les mandaments de la depression de la rede de la

Hereplanus +42 FF Hra E armes As a Besta 106. Sequent Dearh. EALS 660 EB HD 6666 Fee 649 3. \* (\$50 even part pag





PORTFOLIO FACTS Highli IVI. Plus (Active) Incepton Data No of Funds in Particle

### HOLDINGS Section of the contraction

### HIGHMARK\*

be "one, and began to the contract of the cont

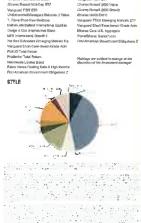


STYLE

The second section of the second seco







ir let (, ), eyerb. ( ) and General agrees and Distance in be, and highligh a set Distance by Distance





107.36F

STYLE



The part of the descriptory profess are the descriptory and the de



HOLDINGS

(Injul/Anth Pilas Ustines)

Columbi e Contretion Cone 2

\* requant citize th & leasure Adm
Deagle B. Cast Stock Pland
Harton Capital Approach to
1 Rower Plans of Crowth Shock,
Ilbringh Rasbert Salid-Cap ETF
Management Times

\*\*Theory Plans Salid Cap ETF
Management Cone Times

\*\*Theory Plans Salid Cap ETF
Management Salid Cap ETF
Management Salid Cap ETF

\*\*Management Salid Cap ETF

### STYLE



NOL CHING CONTROL CHING CONTRO Fig. 4 by p. 3. For On-some legacy, results from dig to the state of present dig to the sound of the first of the sound of

Internal Revenue Service

Index Number: 195.00-00

U.S. Benk National Association d/o Susen Hughes, Vice President 3121 Michelson Drive (Suite 300) Indee, CA, 92612

Department of the Treasury Westington, DC28234

Third Party Communication; None Bets of Communication: Not Applicable

Peacon To Contect: Robin J. Ehremberg, ID No. 1000218292 Telephore Number: (202) 317-5800 Rater Reply To: CC:TEGE:EOEG:EO3 PLR-146796-14 Date: Julno 5, 2015

### Lagand

Trust

Public Agenciee Post-Employment Benefits Truet

Trust Agreement = Public Agencies Post-Employment Benefits Trust Agreement

U.S. Bank National Association

### Trustee Dear Ms. Hughes:

This letter exponds to a letter from your sutherized representative dated December 22, 2014, requesting halfagt that (1) the Trans's income is excludable from goes income order section. To 6 the Institute lisenue Code (RICI) and (2) the Trans's in our present or 16 the Institute lisenue Code (RICI) and (2) the Trans's not required to 16 the arranse fedges income but retains under IPC section 6012(s)(4). The Trans' represents for large an action 4012(s)(4).

### FACTS

The Trust is a swiftjele employer trust established to enable juddic-agency employers to find post-retirement employers benefits. Each participating employer sout be a subdial agency that is a subdial exposity that is a subdial agency that is a subdial exposity that is a subdial exposity that is a subdial exposity and the propose income under RIC seation 155. The employer's governing body must subnoted an whiriting bits adoption of the Trust and the employer must exceed that adoption agreement, which approves the Trust's administrator and provides that the adoption agreement, it the adoption agreement, it is administrator and provides that the adoption agreement, it does not give the constitution to a faithful exceeding the provide benefits under a post-originator that the constitution to a definite-barrietty precision and are plant and constitution to a definite-barrietty precision and administrator by the employer that is qualified under IRC section 401(ps). The employer may set as its and either or tooth origination.

### PLR-146798-14

The Trust Agreement provises that susets are held by the Trust for the exclusive purpose of further participating employers benefit obligations and deferging the resectable expenses of the Trust. The Trust areas are may not be used for any other purpose. Each employer's conflictions to the Trust, tragether with any estimated investment conflicting and Seesa, or so held in a separation account for Trust employer. Assets declarated to underly an employer's health and verifies benefit obligation or the province of employer on the seesant and the second of the

This employers appoint the Trustee end the Trust's exhibiteits and may remove the Trustee or the administrator by a two-fixture look of all employers. The employers may arrand the Trust Agreement with the appointed in two-fixed or all employers then y arrand the Trust Agreement with the appointed in two-fixed or all employers then pushfolding in the Trust. The employers may terminate the Trust by unrestmous agreement of all employers.

Upon termination of the Trust, eny assets remaining in an employer's account, efter satisfaction of benefit and the Trust's chiliptions are returned to the employer to the extent permitted by law and consistent with the requirements of IRC section 115.

### Issue 1 - IRC section 115(1)

IRC section 115(1) provides that gross income does not include insome derived from any public utility or the exercise of any assemble governmental function and according to a state or any political subdivision thereof.

a sove or any powers an observation makes the forms gatherwised by an investment sund faul is established by a state to hold revenues in access of the amounts needed for med current operance is exclusible intering poses fromour moder (RR ceeded in 1611), because such investment constitutes an essential governmental function. The ruling explains that the estations exclusion is latendard to switch not be incomer of a state or municipality resulting from its own participation in activities, but rather to the incomer of an entity resulting from its own participation in activities, but rather to the incomer of an entity resulting from its own participation in activities, but rather to the incomer of an entity progress of the comment of an entity tilling or the proferentiation of some governmental points out that it may be assumed that Congress did not dealer at my very its method states a participation in enterprises the mingrit to exact but in carrying our projects that are destrained from the strangionis of a state government and that are within the smithling of a severeign to conduct.

PI 73-146796-14

Rev. Rul. 90-74, 1980-2 G.B. 34, holds that the Income of an organization formed, funded, and operated by political subdivisions to pool vertices this is, e.g., casually, public Bolify, worknot comprehension, and employaers health; is excludable from gross income under IRG section 115(1), because the organization is performing an essential programmental fundament. The revenue ruling sisters that the footome of such an organization is excludable from gross income are long as privale information or provides that the contract of such an organization is excludable from gross income are long as privale information or provides in the contract of such an organization. The thorat more than included just many the organization.

The boards to the arraphyses of the insurance coverage colation of the temporary policial individual temporary was referred to the contract or the provides in the public benefit.

Through the Trust, participating public agency employers said beatin and weature and pension obligations for refined employees. Each of the Trust's participating employers is required to be a state, political subtrivision of a state or an entity be become of which is unbulsable from gross income under IRC section 115. Predicting beatth, wellars and periodic burefills to current and borner employees considers the performance of an essensial government function within the meening of IRC section 115(1). See Rev. Rut. 90-74 and Rev. IAC 77-261.

The Trust's income accrues to its participating employers, all of which are political subdivisions of a siste or solities the income of which is excludable from gross income under RTC suchion 115. No physics between 50 will be proposed to just be from, the uperation of Trust, other than as provides of goods or services. The benefit is employers is includent in the public benefit. See Park PLA 60-74.

in no event, including dissolution, will the Yrusi's seasts be distributed or revert to any entity that is not a state, a political subdivision of a state, or entity the income of which is excludable from its gross income by application of IRC section 115(1).

### Issue 2- IRC section 6012(e)(4)

Section 301.7701-1(b) of the Procedure and Administration Regulations (Regulations) provides that the classification of organizations that are recognized as separate entities is determined under sections 501.7701-2, 501.7701-3, and 301.7701-4, onisse a provision of the IRC provides for appoint treatment of their organization.

Section 305.7701-4(a) of the Regulations provides that, in general, an arrangement be treated as if it can be shown that the purpose of the arrangement is to vest in tursines responsibility bit his protection and conservation of property for breafcild who cannot ishare in the discharge of this responsibility and, therefore, are not associates in a other enterprise or the conduct of business for profit.

The Frusi enables public-agency employers to set aside funds to be used to satisfy each employer's sonarate penalon and health and welfare benefit chilactions. The

PLR-148796-14

Trustee is charged with the responsibility of the protection and conservation of the Youst property for the busefit of the beneficiaries of the Trust. This benefitiaries of the Trust central stems in the discharge of the Trustee is responsibility for the postection and connection for grouping and, thorough sent, throaten, we not associated in picture trenspired for the consistent in basiness for profit. This section 187 (20/4) provided tell every trust always the thin based are my large telling forms or having the based section of \$500 or more, regardless of the shore of the state of based to the state of based to the state of the sta

Based solely on the facts and representations substitted by the Trust, we conclude that

- Because the income of the Trust clorives from the exercise of an essential governmental function and will accrue to a state or a political subdivision thereof, the Trust's brome is excludable from gross income under IRC exciton 71S(1).
- The Trust is classified as a trust within the meaning of IRC section 7701(a) and section 301.7701-4(a) of the Regulations. Because Trust's income is excitable from grose isomore under RIC section 115, the Trust on me, and meaning of the control 15, the Trust on me, and the RIC section 6012(a)(4) to Sie six annual income tax return.

Except as expressly provided hermin, no opinion is expressed or implied concerning the law consequences of any sepace of any transaction or item discussed or referenced in this latter. This indiag consume only the sideral law teatment of the Track's income and may not be clied or miled upon by any superyor, including the Track, employue perticipating in the Track, and any replached of the profile paid under the brines of the Track as to any matter relating to the isoartion of societar or health contributions or hearets.

This ruling is directed only to the laxpayer who requested it. (RC section 6110(k)(3) provides that it may not be used or ofted as precedent.

In accordance with the Power of Attorney on file with this office, a copy of this letter is being sent to your authorized representative.

A copy of this letter must be stauched to any income tex return to which it is relevant. Alternatively, texpuyers filing their returns sluctronically may satisfy this requirement by attaching a statement to their return that provides the date and control number of the letter ruling.

PLR-148798-14

The rulings contained in this letter are based upon information and representations submitted by the taxopayer and accompanied by a punelty of perjury sistemant essent by an appropriate party. While this office has not verified any of the material submitte in support of the tequest for rulings, it is subject to verification on assemblasty.

Kenneth M. Griffin Branch Child., Exempt Organizations Branch 3 (Tax Exempt and Government Entitles)

Mercue Wu Pilisbury Winthrop Shaw Pitman LLP 12255 El Camino Raal, Sulla 300 San Diego, CA 82130-4088

Paul Mamolejo Director, Office of Federal, State and Local Governments SECT-GETSL

### **Staff Report**

### May 9, 2018

### Agenda Item No. 9.b

### Sativa County Water District Update

### Background:

The Sativa County Water District ("Sativa" or "District") was established in 1928 pursuant to the County Water District Act. The District's territory of approximately 0.5 square miles includes approximate 1,600 service connections, mostly single-family residences and some duplexes and triplexes. The district is managed by a five-member board of directors elected at-large.

The District encompasses unincorporated County territory, as well as a small portion that lies within the boundaries of the City of Compton. The entire area comprising the District is a Disadvantaged Unincorporated Community ("DUC"), which means that the annual median household income is less than 80 percent (80%) of the statewide median household income. The Los Angeles County Registrar-Recorder/County Clerk reports that there are 2,648 registered voters within the boundaries of the District as of April 27, 2018.

Portions of the District's infrastructure are more than fifty years old (some new pipeline was installed in 1981) and consists of a range of four-inch (4") and six-inch (6") pipes located on private property and in the public rights-of-way. The pipeline system includes eleven dead ends. The district has three wells, two of which have been taken out of service. The District has approximately 850 acre feet per year ("AFY") of entitlement rights to adjudicated groundwater in the Central Basin. Given an estimated household water usage of approximately one half AFY, the District has relied entirely on groundwater, and it is not currently purchasing water from the Central Basin Municipal Water District (its water wholesaler that receives water from the Metropolitan Water District of Southern California).

### Recent Water Quality Concerns:

Several Sativa customers recently retained legal counsel, who in turn contacted Governor Brown, raising concerns about the quality of water provided by Sativa. As noted in an initial television news report in late April, residents encountered rusty brown water coming out of their kitchen faucets and bathroom spouts. Residents and their counsel have petitioned for water to be provided by another service provider other than Sativa. An attorney for the residents also informed LAFCO that he would be submitting a petition with six hundred (600) signatures asking for LAFCO to dissolve Sativa and identify a new water purveyor for the District's customers.

Given the resident inquiries, the State of California Water Resources Control Boards ("Water Boards") and the County of Los Angeles are reviewing water quality issues within the District.

At the time of the preparation of this staff report, the Water Boards and Los Angeles County Environmental Health representatives were conducting water quality sampling and testing (LAFCO staff hopes to report more on this verbally at the May 9<sup>th</sup> Commission meeting).

### Outreach:

In order to better understand the issues facing Sativa, staff has discussed the Sativa situation with representatives of various parties, including, but not limited to: Los Angeles County Supervisor Mark Ridley-Thomas; State of California Assemblyman Mike Gipson; United States Congresswoman Nanette Barragán; State of California Water Resources Control Board (Southern California Section); Los Angeles County Department of Public Works; Metropolitan Water District of Southern California; Sativa County Water District; Central Basin Municipal Water District; Water Replenishment District of Southern California ("WRD"); the California Association of Mutual Water Companies; the California Association of Local Agency Formation Commissions (CALAFCO); and counsel for Sativa residents/ratepayers. Staff's communication with these and other stakeholders is on-going. Staff has also conferred with LAFCO legal counsel.

### **Prior Commission Actions**

Prior Commission actions relative to the District include:

February 22, 2006	Commission approves Municipal Service Review ("MSR") of the District and confirms Coterminous Sphere of Influence.
June 11, 2014	Commission approves Municipal Service Review of the District and adopts Zero Sphere of Influence, and requires that Sativa provide quarterly progress reports for eighteen months
September 14, 2016	Commission Review and Status Update.
October 11, 2017	Commission Review and Status Update.

In response to Commission inquiries (under "Commissioner's Report") or during the "Executive Officer's Report" portion of Commission meetings, the Commission and staff have discussed various on-going issues with the District.

In these reports, LAFCO identified several concerns, including, but not limited to:

- Payment of Christmas bonuses to directors (since halted);
- Failure to prepare annual audits for several years (since addressed and current);
- Conflicts of interest/nepotism (since addressed due to turnover amongst one boardmember and staff);
- Insufficient website information;

- Lack of an adequate reserves/long-term capital improvement program;
- Insufficient documentation defining property rights for access to pipelines located on private property (as opposed to location within public rights-of-way);
- No water meters; and
- Staff turnover.

As staff noted in its report to the Commission in October of 2017:

"While the District has made modest progress on various issues, there remain multiple challenges in certain key areas, such as staffing turnover, the lack of water meters, and the lack of success in securing grants and/or low-interest loans. Staff does not support the implied request from District representatives to change the Zero SOI designation."

Staff's conclusion from 2017 is unchanged today.

### Actions by Other Public Agencies:

The following public agencies are directly involved or monitoring various issues involving Sativa:

- Sativa County Water District Board and Staff. The District issued a statement on April 22<sup>nd</sup> ("Discolored Water and Actions by Sativa Los Angeles County Water District," copy enclosed), provided LAFCO with a copy of its work program ("Sativa System Improvement Program," copy enclosed), and held a press conference on Tuesday, April 23<sup>rd</sup> to address the water quality concerns. District representatives stated that the discolored water is a result of system flushing to remove built-up sediment.
- State of California Water Resources Control Boards ("Water Boards"): The Southern Region Office of the Water Boards (based in Glendale) is the primary public agency responsible for oversight of the water quality in the District. Since the water quality concerns arose, Water Boards staff has conducted several on-site inspections, extracted water samples at several locations in the District, and met with District staff (as of the writing of this staff report, the results of water sample testing had not been announced).
- County of Los Angeles: On April 24<sup>th</sup>, the Los Angeles County Board of Supervisors approved a motion by Supervisor Mark Ridley-Thomas (copy enclosed) forming a "strike team" of representatives from several county departments to "analyze water samples in the Sativa jurisdiction . . . [and] to explore all viable long-term solutions to ensure that appropriate management and governance are in place" and, potentially, to "include working with the Local Agency Formation Commission and the State Water Resources Control Board to explore options to dissolve Sativa and identify a more sustainable water

- purveyor for the area." The motion directs County staff to provide written progress reports to the Board of Supervisors on a bi-weekly basis. Representatives of the
- County's Department of Public Health, Environmental Health Division, extracted water samples at several locations in the District (as of the writing of this staff report, the results of water sample testing had not been announced).

Staff of <u>United States Congresswoman Nanette Barragán</u> also communicated with LAFCO staff, noting that the Congresswoman would be hosting a "town hall" meeting (see flyer, enclosed) on the evening of Wednesday, May 2<sup>nd</sup> (after the issuance of this staff report) to address water quality concerns in Sativa. Staff of Assembly Mike Gipson also communicated with LAFCO staff about water quality concerns in Sativa.

### Conclusions

Staff is not making any specific recommendations at this time, other than to monitor the issue and report back at the June 13th Commission Meeting, based upon the following issues:

- The allegations concerning water quality in Sativa came to LAFCO's attention less than three weeks ago.
- Because State and County officials have not yet announced the results of water quality sampling, the extent of health risks are, as of yet, undetermined.
- Staff would like to ascertain what actions Sativa's Board of Directors and management are undertaking to address water quality concerns, and whether those actions adequately address the concerns.
- Staff would like time to monitor the bi-weekly reports prepared by the Los Angeles County strike team established by Supervisor Ridley-Thomas.
- Sativa residents are asking LAFCO to dissolve the District and transfer service responsibility to another water purveyor. At the time the 2014 MSR was adopted, staff was unable to identify a suitable alternate provider. Staff would, therefore, like additional time to determine whether there is a suitable service provider in the immediate vicinity of the District, to determine whether these providers are willing and able to provide the service, and to identify a potential application review process. Staff notes, additionally, that any proposed dissolution, consolidation, transfer, or formation of a new water district would require Commission approval, and, if approved, would be subject to protest proceedings or a vote of the registered voters, the outcome of which could invalidate the Commission's approval.

### **Staff Recommendation:**

### Staff recommends that the Commission:

- 1. Open the item to provide an opportunity for public testimony;
- 2. Receive and file the Update; and
- 3. Provide direction to staff, as necessary and as determined by the Commission.

### Attachments:

- Letter from Mark Ravis to Governor Jerry Brown (April 19, 2018);
- Discolored Water and Actions taken by Sativa Los Angeles County Water District (April 2018)
- Sativa System Improvement Plan (1/27/2018)
- Motion by Supervisor Mark Ridley-Thomas Addressing Water Quality Concerns in Willowbrook and Compton (April 24, 2018)
- Water Quality Town Hall Flyer (May 2<sup>nd</sup>)

### LAW OFFICE OF MARK RAVIS & ASSOCIATES 1875 Century Park East, Ste. 700 Los Angeles, California 90067 T: 310-295-4145 F: 310-388-5251

April 19, 2018

### Request for Emergency Action

Honorable Jerry Brown Governor of the State of California c/o State Capitol, Suite 1173 Sacramento, California 95814

Re: Sativa Water District Request for Emergency Relief

Dear Governor Brown:

My law firm and two other law firms represent the residents of Sativa Water District in South Central Los Angeles. The residents of that district are from minority groups. The approximately 6000 residents receiving their water supply from Sativa have been designated to be disadvantaged and severely disadvantaged. The water is not suitable for drinking, cooking or bathing. The residents, who are mostly impoverished, cannot afford the expense of importing their own potable water.

The water supplied by Sativa comes from several wells and is transported through a very old and undersized piping system. It comes out of the residential faucets brown and increasingly turbid. The water smells terribly. A recent attempt by Sativa to simply clear the color of the water has resulted in the water smelling even worse, like dead animals. Many residents have required medical treatment for serious dermatological problems when they try to use the water for bathing. In short, we have a Flint, Michigan situation in the middle of Los Angeles County.

On behalf of the residents, the undersigned respectfully request that you invoke the emergency powers of your office to require Sativa to provide potable water to all the residents (bottled or in tanks) while a permanent solution is entertained. We request that all water submitted for testing from the Sativa sources and distribution sites be collected by professionals not affiliated with Sativa.

As part of any permanent solution, we further request that the Sativa Water District be eliminated as recommended by the Local Agency Formation Commission for the County of Los Angeles (LAFCO) in August 2012. There are other larger and more responsible water districts capable of supplying the residents of the Sativa Water District clean and safe water.

Our request for emergency intervention by your office is based on a public health emergency. The intervention of your office on this basis is absolutely necessary to safeguard the health and welfare of the affected residents.

Respectfully yours,

By: Mark Ravis, M.D., J.D.

David Martin Fac

cc:

Local Agency Formation Commission for Los Angeles Nanette Barragan, Congresswoman, 44<sup>th</sup> Congressional District - California



### Discolored Water and Actions taken by Sativa Los Angeles County Water District April 2018

### **Discolored Water**

The District maintains and receives its water from two active wells, distributed through an eight-mile pipeline network. As an essential part of our system's maintenance program, Sativa Los Angeles County Water District (SLACWD) opens hydrants to clear our water mains of sediment build up due to old pipelines. This is a State-wide maintenance practice known as flushing and is used by many water agencies to manage sediments and presence of discolored water due to an aging infrastructure.

The discoloration in our system's water does not pose a health threat. SLACWD takes discolored and brown tap water reports and concerns seriously, as discoloration in the water we serve our customers leads to concerns about the safety and appearance of the water. For this reason, the SLACWD has implemented a more aggressive flushing program that requires flushing the system four times a year and began early April. District crews open fire hydrants and blow-off valves to flow high velocity water in a planned route. The water travels so fast that it is strong enough to remove the build-up of sediment and discolored water from inside the pipes.

The cause of the recent water discoloration reports experienced by our customers was due to sediment build up due to the lack of high velocity flushing in a very old pipeline system. This new aggressive Deep Main Water Flushing Program will result in clear water improvement as SLACWD and the residents have already noticed clear water throughout the system. Residents have been notified that at times, these flushing activities stir and 'kick up' decades of sediment buildup within our pipes. This stirred discolored water may flow and be trapped in resident water heaters for days or weeks. For this reason, SLACWD has provided instructions on how residents can drain their water heaters. Flushing the system with high velocities, together with draining resident water heaters, will ultimately result in clear water.

### **Upgrading Water Services**

Under new operations management since January 2018, Sativa County Water District (SLACWD) has initiated an aggressive, Systemwide Improvement Program (SIP) to deliver safe and reliable water that meets and exceeds drinking water standards for health and safety set by the U.S. Environmental Protection Agency (EPA) and the State of California. The SIP is a program to improve our aging water pipes that are over 70 years old. The program will help address deferred water maintenance issues and replace the aging infrastructure that has led to sediment buildup and brown water.

To address the problem of lack of water system improvements, SLACWD began a more aggressive Deep Water Flushing Program to flush out the water pipe system throughout our service area neighborhoods through area fire hydrants. The Deep-Water Flushing activity began on April 4, 2018 and will take at least two more weeks to complete the entire system. As part of the program, SLACWD crews will move from one end of the water distribution system serving our service area to another until all of the pipes have been cleaned and flushed, block by block.

### What Customers can do to eliminate brown water

We are committed to providing quality service to our customers and, in order to ensure customer confidence, we are taking immediate steps to address our customer's discolored water reports. First, we ask that our customers flush their discolored water until they get clear water from their main. Second, we have posted how-to videos in both English and Spanish, now available on our website at <a href="https://www.sativawd.com">www.sativawd.com</a>, on how to properly drain their home water heaters. Proper water heater drainage will help ensure water in homes will not be discolored or brown, and if a customer prefers to have an expert provide water heater drainage service, we will be more than happy to schedule this service free of charge. Further, we will also be providing bottled water to all customers who request it to ensure confidence and reliability in their water needs while we work on our Deep Water Main Flushing Program over the next few months.

### **Our Commitment**

SLACWD will continue to frequently test the water in our service area for water safety and quality throughout our flushing program. Water samples will continue to be taken at numerous locations throughout our service area. To date, all test results show that the water is in compliance with limits for more than 200 regulated and unregulated contaminants and current findings confirm that, despite our water's occasional discoloration, our drinking water continues to meet all standards for safe drinking water.

While we continue our flushing program over the course of the next several weeks, flushing of the pipes will help remove the sediment our customers are reporting in their tap water. During this period of flushing, residents may continue to notice occasional discoloration. Residents will be notified of flushing activity in their area through door hangers placed by SLACWD crews as they move from area to area.

SLACWD has highly effective water treatment and quality assurance processes in place to ensure the absence of harmful substances in tap water. Water quality is monitored by licensed operators following local, state and federal guidelines. Providing safe, reliable water to our customers is our highest priority at SLACWD. We will continue to provide updates about the progress of the flushing operation atwww.sativawd.com.

## Sativa System Improvement Program

Board Approved 1/27/2018

Sativa Los Angeles County Water District



## **SATIVA System Improvement Program**

2016 - Began Grant Funding Process

2017 - Capital Improvement Bond

2018 - First Planning Grant Awarded From SWRCB

2018 – Seeking Additional Grant Funding

2018 – Initiated Planning, Design, and Environmental – Technical Team in Place

2018 - Initial System Construction Improvements

2019 - Improvement Program Construction Continues

Standard Flushing

2018 – Aggressive Deep Water Main Flushing Program

# SUMMARY OF PROJECT IMPROVEMENTS

- .. New meters AMR/AMI Project
- .. Chlorine Upgrades
- Intertie Connections Water Supply Augmentation
- . SCADA and VFD Project
- . Tank Recoating Project
- . Well 2 Destruction
- Water Main Pipeline Replacement Project
- New Groundwater Well

### PROJECT STATUS

- New meters AMR/AMI Project Planning Initiated
- Chlorine Upgrades Design 65% complete
- Intertie Connections Design 100% complete
- SCADA and VFD Project Planning stage
- Tank Recoating Project Design 35% complete
- 5. Well 2 Destruction Planning Stage
- Water Main Pipeline Replacement Project Design initiated
- New Groundwater Well Preliminary Design initiated

### CONSTRUCTION SCHEDULE

- New meters AMR/AMI Project Implementation begins late 2018
- Chlorine Upgrades Construction by Summer 2018
- Intertie Connections Ready to construct, waiting for State funding
- SCADA and VFD Project Construction by Fall 2018
- Tank Recoating Project Construction by late Summer 2018
- Well 2 Destruction Construction by late Summer 2018
- Water Main Pipeline Replacement Project Construction July 2018
- New Groundwater Well Construction in 2019

## **DEEP WATER MAIN FLUSHING**

- Aggressive Program Initiated April 5, 2018.
- Prior program did not flush sediments and colored water.
- fire hydrants is clear (Picture taken 4/7/18) sediments and all water flow at the system New program has completely flushed
- The infrastructure is more than 70 years old and requires continued deep flushing, until water main replacement program is completed.



## **DEEP WATER MAIN FLUSHING**

- Follow-up sampling after flushing shows clear water.
- Residents may experience brown water due to lack of flushing residential water heaters.
- (SWRCB) flushing program review, distribution facility inspection, On 4/19/18, SATIVA hosted a State Water Quality Control Board and random residential water quality testing.

AGN.	NO.	

### MOTION BY SUPERVISOR MARK RIDLEY-THOMAS

**APRIL 24, 2018** 

### Addressing Water Quality Concerns in Willowbrook and Compton

Sativa Water District ("Sativa") is an independent water district comprised of an elected board with approximately 1,600 customers, providing service in the unincorporated Willowbrook community and the City of Compton.

In recent months, water customers of Sativa have raised complaints of brown water found running through their taps. While Sativa states this is a temporary discoloration, residents report continuing water quality issues. This is alarming. Sativa customers deserve full confidence that their water is safe and clean.

Although the California State Water Resources Control Board holds regulatory authority over Sativa, it is critical that all entities with regulatory authority relating to access to clean and safe drinking water are appropriately engaged to assess Sativa's ability to deliver safe water to its customers in the short and long-term. Therefore, the Los Angeles County Department of Public Health should take immediate action to ensure that there are no serious public health impacts to Sativa's customers.

- MORE -	MOTION
SOLIS _	
RIDLEY-THOMAS_	
HAHN _	
BARGER	
KUEHL	

Moreover, it is important to review Sativa's operating capacity to ensure its long-term ability to provide safe water to its customers. Sativa has been aware of its infrastructure challenges for some time. To that end, in 2016, Sativa was referred to the Department of Public Works for technical assistance in seeking grant dollars, specifically through the Greater Los Angeles Integrated Regional Water Management Plan, to upgrade their aging infrastructure. However, the Department of Public Works reports that Sativa has made no effort to partner with them to explore opportunities.

Given all of this, the County of Los Angeles should work diligently with the respective oversight entities to ensure there is proper management and infrastructure in place to prevent future water quality concerns.

BASED UPON THE FOREGOING FACTS, AND PURSUANT TO GOVERNMENT CODE SECTION 54954.2(b)(2), I MOVE THAT THE BOARD OF SUPERVISORS DETERMINE THAT:

- There is a need to investigate and address the water quality complaints raised by
   Sativa customers: and
- 2) The need to take this action came to the attention of the Board subsequent to the posting of the agenda for today's meeting.

### I FURTHER MOVE THAT THE BOARD OF SUPERVISORS:

3) Direct the Directors of the Los Angeles County Departments of Public Health and Public Works to activate a strike team to analyze water samples in the Sativa jurisdiction, take all other actions necessary to appropriately

MOTION BY SUPERVISOR MARK RIDLEY-THOMAS

**APRIL 24, 2018** 

PAGE 3

characterize the conditions of Sativa's water system, and report back to the

Board immediately with their findings; and

4) Direct County Counsel, in coordination with the Directors of the

Departments of Public Health and Public Works as well as any other

appropriate departments, to explore all viable opportunities in Sativa's short-

term services to ensure clean and safe drinking water, and, if it is found that

there are serious water quality concerns or it is determined that Sativa does

not have the capacity to address its ongoing infrastructure needs, explore all

viable long-term solutions to ensure that the appropriate management and

governance are in place to appropriately provide water services in the area.

This may include working with the Local Agency Formation Commission and

the State Water Resources Control Board to explore options to dissolve

Sativa and identify a more sustainable water purveyor for the area. County

Counsel should report back to the Board of Supervisors bi-weekly in writing

on these efforts.

####

(KK/HS)



### REP. NANETTE DIAZ BARRAGÁN

REPRESENTING CALIFORNIA'S 44TH CONGRESSIONAL DISTRICT

### TOWN HALL

WEDNESDAY, MAY 2ND | 6-7:30 PM GEORGE WASHINGTON ELEMENTARY SCHOOL

1421 N WILMINGTON AVE. COMPTON, CA 90222

FOR MORE INFORMATION PLEASE CALL MY OFFICE AT 310-831-1799.

### **Staff Report**

May 9, 2018

### Agenda Item No. 10.a.

### Legislative Update

Staff continues its effort to track and report on bills in the current legislative session in Sacramento that may be of interest to the Commission (new information is in **bold** type, below). As of the drafting of this report, these bills include:

AB 3254 Omnibus Bill (Assembly Local Government Committee): CALAFCO submitted seven (7) proposals for the annual Omnibus Bill—which makes technical corrections to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 ("Act")—to staff of the Assembly Local Government Committee ("ALGC") on January 23, 2018. Five of CALAFCO's proposed items made it into the bill, and CALAFCO staff is working with ALGC staff to resolve issues concerning the other two items, with the intent of amending them into AB 3254 at a later date. AB 3254 was introduced on March 14, 2018, and it was assigned to the Assembly Local Government Committee. AB 3254 will be considered by the Assembly Local Government Committee on Wednesday, May 9th, at 1:30 p.m.

Commission Position: SUPPORT (April 11<sup>th</sup> Meeting)

• AB 2258 (Caballero): As noted in the introduction to AB 2258, "this bill would require the Strategic Growth Council, until January 1, 2024, to establish and administer a local agency formation commissions grant program for the payment of costs associated with initiating and completing the dissolution of inactive districts, the payment of costs associated with a study of the services provided within a county by a public agency, and for other specified purposes, including the initiation of an action, based on determinations found in the study, as approved by the commission." CALAFCO is sponsoring AB 2258, which originated in an August 2017 report issued by the Little Hoover Commission concerning special districts and the role and responsibilities of LAFCO. AB 2258 was amended on April 9th and April 23rd. The Assembly Local Government Committee approved AB 2491 by a 6-3 vote on April 12th, and it has been referred to the Appropriations Committee.

Commission Position: SUPPORT (April 11th Meeting)

• AB 2491 (Cooley): Sponsored by the League of California Cities, this bill would restore certain funding for future city incorporations. Prior to 2011, when a new city was incorporated, the city received additional Vehicle License Fee ("VLF") revenue for the first five (5) years after incorporation. In 2011, adopted law (SB 89) eliminated the "VLF bump" for newly-incorporated cities. AB 2491 would restore the funding. The bill was introduced on February 14, 2018. The Assembly Local Government Committee unanimously approved AB 2491 on April 12th, and it has been referred to the Assembly Appropriations Committee. Staff understands that the County Supervisors Association of California (CSAC) and the

Urban Counties Caucus are not opposing the bill at the present time.

The Los Angeles County Chief Executive Office, Legislative Affairs and Intergovernmental Relations reports:

"... the County doesn't have any concerns.

As currently drafted, the County will not be taking a position on AB 2491."

Commission Position: Staff recommends the Commission take a SUPPORT Position on AB 2491.

• AB 2268 (Reves): Sponsored by the League of California Cities ("League"), this bill would restore certain funding for cities which annex inhabited territory (areas in which there are 12 or more registered voters). Prior to 2011, when a city annexed county unincorporated territory, certain VLF revenue was transferred from the county to the city. In 2011, adopted law (SB 89) eliminated this transfer of funds. AB 2268 would restore the funding. The Assembly Local Government Committee unanimously approved AB 2491 on April 12th, and it has been referred to the Appropriations Committee, where it is scheduled to be considered on May 2nd. Staff understands that the County Supervisors Association of California (CSAC) and the Urban Counties Caucus are not opposing the bill at the present time.

The Los Angeles County Chief Executive Office, Legislative Affairs and Intergovernmental Relations reports:

"No fiscal impact to the County—if enacted, and any new cities within the County were to incorporate the State General Fund would backfill any redirected funding.

Initially there were concerns that as introduced on February 13, 2018, AB 2268 would have impacted VLF revenues; however, the 4/2/18 amendments addressed counties concerns."

As currently drafted, the County will not be taking a position on . . . AB 2491."

Commission Position: Staff recommends the Commission take a SUPPORT Position on AB 2268.

• AB 2050 (Caballero): This bill is sponsored by Eastern Municipal Water District and the California Municipal Utilities Assoc. The intent is to give the State Water Resources Control Board (SWRCB) authority to mandate the dissolution of existing drinking water systems (public, mutual and private) and authorize the formation of a new public water system. The focus is on non-contiguous systems. The SWRCB already has the authority to mandate consolidation of these systems; AB 2050 would will add the authority to mandate dissolution

and formation of new public agencies. This would further undermine LAFCO authority relative to the formation, consolidation, and dissolution of certain special districts. CALAFCO has taken a "watch" position and is working with the author and sponsors. The bill is pending before the Assembly Appropriations Committee.

- SB 1215 (Hertzberg): This bill would give the State Water Resources Control Board ("SWRCB") additional authority to mandate consolidation of or extension of services by wastewater systems. The proposal is similar to SB 88—prior legislation, now law, which empowers the SWRCB to consolidate water systems—which CALAFCO and LA LAFCO opposed because it undermined LAFCO's authority relative to special district consolidations. SB 1215 is pending before the Senate Appropriations Committee.
- AB 2179 and AB 2339 (Gipson): These two bills impose certain requirements upon a city prior to that city's sale or transfer of a municipal utility which provides water or sewer service. The bills were introduced in early February, and they are awaiting assignment to relevant policy committees. AB 2179 is pending before the Assembly Local Government Committee. The Assembly Local Government Committee unanimously approved AB 2339 on April 12<sup>th</sup>; it has been referred to the Appropriations Committee. The Assembly Local Government Committee will consider AB 2179 on May 9<sup>th</sup> at 1:30 p.m.
- SB 561 (Gaines): This bill proposes to enable individuals who own property within the boundaries of the Fallen Leaf Community Services District ("District") to serve on the District's board of directors (only registered voters who are residents of the District are currently eligible to serve on the board). Staff of El Dorado LAFCO (the county in which the District is located) will recommend that LAFCOs statewide be given the authority to make these governance decisions rather than by "one-off" bills pertaining to specific CSDs. Broadening SB 561 to address this larger issue would potentially benefit LA LAFCO relative to smaller CSDs in Los Angeles County which have struggled to identify five individuals to serve as board-members. The bill was approved by the Senate on January 20, 2018, and it is now pending in the Assembly. SB 561 has been referred to the Assembly, where it was jointly referred to the Assembly Local Government and Assembly Elections and Redistricting Committees.
- Proposed Legislation Sponsored by the California Special Districts Association ("CSDA") Concerning Definitions: CSDA has formed a working group to discuss proposed revisions to amend the definitions of "dependent special district" and "independent special district" in the Act. At CSDA's invitation, CALAFCO appointed two representatives to serve on this working group. CSDA's working group is expected to meet shortly, and, staff will report back once the Committee makes a recommendation (the impact on LAFCO is uncertain until proposed language is drafted).

### **Staff Recommendation:**

- 1. Take "support" positions on, and direct staff to communicate the positions in letters to members of the State Legislature and the Governor; and
- 2. Receive and file the Legislative Report.

### Attachments:

- AB 2491 (Cooley)
- AB 2268 (Reyes)

### Staff Report

### May 9, 2018

### Agenda Item No. 10.b.

### **Proposed Legislation on Special District Governance**

Staff is requesting Commission approval to draft legislation enabling LAFCOs to determine the governance of special districts. This legislation is necessary so that LAFCOs are not constrained in their ability to form, dissolve, and consolidate special districts.

### Background:

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 ("Act") is the primary law governing LAFCOs. In addition to the Act, LAFCOs must adhere to the provisions of so-called "principal acts" for each type of special district. There are approximately twenty-eight (28) principal acts, which cover everything from cemetery districts, to county sanitation district, to mosquito and vector control districts. Principal acts govern each particular type of special district. For example, in forming a community services district ("CSD"), LAFCO must follow the provisions of the Community Services District Act (Government Code Section 61000 et seq).

While most special districts are formed pursuant to a principal act, some special districts are formed pursuant to a so-called "special act" of the Legislature. Two examples of special act districts in Los Angeles County are the Antelope-Valley East Kern Water Agency ("AVEK"), created by the Antelope Valley East Kern Water Agency Law in 1959, and the Santa Clarita Valley Water Agency, created by the Santa Clarity Valley Water Act in 2017 (aka "SB 634").

Amongst other provisions, principal acts and special acts establish requirements for the composition of a special district's board (aka "governance"). The Community Services District Act, for example, requires CSDs to be governed by a five-member board of directors. The Antelope Valley East Kern Water Agency Law requires AVEK to be governed by a seven-member board, with board-members elected by division.

### **LAFCOs and Governance:**

In forming, dissolving, or consolidating special districts, LAFCOs face a unique challenge concerning governance issues:

- 1. When forming a special district, LAFCO must compose a governing board consistent with that special district's principal act (the issue does not arise for "special act" districts, which are created by the Legislature, not by a LAFCO).
- 2. When consolidating two or more of the same type of special districts (i.e., 2 irrigation districts), LAFCO must compose the new governing board consistent with that same type of special district.

- 3. When consolidating two or more different types of special districts created pursuant to principal acts. LAFCO must compose the new governing board consistent with one or the other type of district (i.e., in consolidating an irrigation district with a county water district, the new governing board must be consistent with either an irrigation district or a county water district).
- 4. When consolidating two or more different types of special districts, where one is a principal act district and one is a special act district, LAFCO must compose the new governing board consistent with one or the other type of district. This is the situation which recently arose relative to consolidating the former Newhall County Water District ("NCWD"), which was originally formed pursuant to the County Water District Law of 1949, and the former Castaic Lake Water Agency ("CLWA"), which was a special act district created pursuant to the Castaic Lake Water Act of 1962.

Due to the provisions of State law—the Act, principal acts, and special acts—LAFCOs are constrained in their ability to form, dissolve, and consolidate special districts. Specific examples include:

- 1. The Community Services District Law (Government Code Section 61000 et seq) of 1951 requires a five-member board of directors for CSDs; further, all members of the board of directors must be residents within CSD boundaries. In 1955, the CSD Law was amended to enable the Mountain Meadows CSD in Kern County to have a three-member board of directors. More recently, Senator Ted Gaines introduces Senate Bill 561 ("SB 561") to enable property-owners (as opposed to residents) to serve on the board of directors of the Fallen Leaf CSD in El Dorado County. In short, the "narrow" provisions of the CSD Law precluded a distinct form of governance. Further, given that LAFCOs do not have authority in this area, special legislation was required.
- 2. The proposed board of directors of the Santa Clarita Valley Water Agency—a governance structure which was carefully negotiated amongst board-members of the CLWA and the NCWD—was inconsistent with the board of directors required by the principal act for NCWD (County Water District Law) and the special act for CLWA (the Castaic Lake Water Act). The two agencies knew the board composition they preferred (there was wide agreement), to which LAFCO staff had no objections. But in order to get that governance structure, it required an action of the Legislature. For this reason, the two agencies took a "consolidation bill" to the Legislature, handling not only the governance issue, but all aspects of the consolidation.
- 3. For any special district created by a special act, a consolidation with another public agency, is highly likely to require a new act of the State Legislature.

Representatives of individual LAFCOs, as well as CALAFCO, have expressed concerns that special bills undermine LAFCO authority to form, consolidate, and dissolve special districts. Members of the State Assembly and the State Senate, as well as the Governor, are not as informed of, and sensitive to,

local issues, as are the appointed commissioners on each LAFCO. Further, stakeholders and the general public find it very difficult to influence the legislative process for a bill; doing so requires travel to Sacramento and testimony before legislative committees, as well as one-on-one meetings with key legislators.

The challenges identified herein demonstrate why it is important for LAFCO's to have wide-ranging authority over all governance issues for special districts.

### Proposed Legislation:

The Executive Officer proposes to draft legislation enabling LAFCOs to determine the governance of special districts. The proposed bill would empower LAFCOs to determine the governance (board of directors) for special districts, irrespective of any provisions to the contrary in a principal act or a special act. Further, the Executive Officer would like to collaborate with representatives of other LAFCOs, CALAFCO, and legal counsel in drafting a bill, and secure the support of CALAFO's Board of Directors. Should the Commission approve this item, staff would return to the Commission at a later date with proposed legislation before moving forward to seek a legislator to introduce the bill.

### **Staff Recommendation:**

 Authorize the Executive Director to work with representatives of other LAFCOs and CALAFCO to draft legislation enabling LAFCOs to determine the governance of special districts.