

Commission

Voting Members
Jerry Gladbach
Donald Dear
Gerard McCallum
Kathryn Barger
Richard Close
Margaret Finlay
Janice Hahn
David Ryu
David Spence

Alternate Members
Lori Brogin-Falley
Marqueece
Harris-Dawson
Sheila Kuehl
Judith Mitchell
Joseph Ruzicka
Greig Smith

Staff
Paul A. Novak, AICP
Executive Officer

Amber De La Torre Doug Dorado Michael Henderson Alisha O'Brien Patricia Wood

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### **REGULAR MEETING**

## MINUTES OF THE LOCAL AGENCY FORMATION COMMISSION

### FOR THE COUNTY OF LOS ANGELES

April 12, 2017

Present:

Jerry Gladbach, Chair

Kathryn Barger Richard Close Donald Dear Margaret Finlay Janice Hahn Gerard McCallum David Ryu David Spence

Lori Brogin-Falley, Alternate Joe Ruzicka, Alternate

Paul Novak, AICP; Executive Officer Helen Parker, Legal Counsel

Absent:

Marqueece Harris-Dawson, Alternate Sheila Kuehl, Alternate Judith Mitchell, Alternate Greig Smith, Alternate

### 1 CALL MEETING TO ORDER

The meeting was called to order at 9:03 a.m. in Room 381-B of the County Hall of Administration.

### 2 PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was led by Chair Jerry Gladbach.

### 3 DISCLOSURE OF CAMPAIGN CONTRIBUTION(S)

The Executive Officer (E.O.) read an announcement, asking that persons who made a campaign contribution of more than \$250 to any member of the Commission during the past twelve (12) months rise and state for the record the Commissioner to whom such campaign contributions were made and the item of their involvement (None).

The E.O. read an announcement, asking if any Commissioner had received a campaign contribution that would require disclosure and recusal from any item on today's agenda (None).

# 4 SWEARING-IN OF SPEAKER(S)

The Executive Officer swore-in three (3) members of the audience who planned to testify.

5 INFORMATION ITEM(S) – GOVERNMENT CODE §§ 56751 & 56857 NOTICE

None.

### 6 CONSENT ITEM(S) – OTHER

The Commission took the following actions under Consent Items:

- a. Approved Minutes of March 8, 2017.
- b. Approved Operating Account Check Register for the month of March 2017.
- c. Received and filed update on pending proposals.

MOTION: DEAR SECOND: FINLAY

AYES: BARGER, CLOSE, DEAR, FINLAY, HAHN, SPENCE,

**GLADBACH** 

NOES: NONE

ABSTAIN: NONE

ABSENT: McCALLUM, RYU

MOTION PASSES: 7/0/0

### 7 PUBLIC HEARING(S)

a. Municipal Service Review (MSR) and Sphere of Influence (SOI) Update for the Antelope Valley Cemetery District, the Artesia Cemetery District, the Downey Cemetery District, the Little Lake Cemetery District, and the Wilmington Cemetery District.

The E.O. indicated, and as noted on the Agenda, Item 7.a. was moved to the May 10<sup>th</sup> Commission meeting.

### 7 PUBLIC HEARING(S)

The following item was called for consideration:

b. Municipal Service Review (MSR) and Spheres of Influence (SOI) Update for the Miraleste Recreation and Park District, the Ridgecrest Ranchos Recreation and Park District, and the Westfield Recreation and Park District.

The E.O. summarized the staff report on the Municipal Service Review (MSR) and Spheres of Influence (SOI) Update for the Miraleste Recreation and Park District, the Ridgecrest Ranchos Recreation and Park District and, the Westfield Recreation and Park District.

The E.O. thanked the representatives of the Ridgecrest Ranchos Recreation and Park District (District), and Doug Willmore and Kit Fox of the City of Rancho Palos Verdes (City) for their input and discussion of the issues surrounding the potential dissolution of the District.

Chair Gladbach also thanked LAFCO staff and representatives of the Ridgecrest Ranchos Recreation and Park District and the City of Rancho Palos Verdes.

Supervisor Hahn thanked the E.O. for working with all parties involved regarding the Ridgecrest Ranchos Recreation and Park District. Supervisor Hahn asked the E.O. to elaborate on why the District's Board wants to postpone the consideration of the dissolution until next year. The E.O. stated that District representatives are in the process of undergoing an entryway improvement project that involves upgrading landscape, signage, and a reconstruction of a wall. District representatives would like to finish their project before discussing a possible dissolution of the District. The City has no objections to taking over the services of the District, but will not do so unless the District supports the concept of dissolution. The E.O. stated that a dissolution would require negotiation of certain terms and conditions between the District and the City.

[Commissioner Ryu arrived at 9:13 a.m.]

The public hearing was opened to receive testimony. There being no testimony, the public hearing was closed.

The Commission took the following actions with respect to each of the three named recreation and park districts:

- Adopted the April 12, 2017 Recreation and Park Districts Municipal Service Review;
- Adopted the recommended determinations required for a Municipal Service Review as contained in both the staff report and the MSR pursuant to Government Code Section 56430;
- Adopted the recommended determinations required for the Update of the Spheres of Influence as contained in both the staff report and the MSR pursuant to Government Code Section 56425;
  - a. Adopted the Resolution Making Determinations, including the California Environmental Quality Act determinations, Adopting the MSR and SOI for the Miraleste Recreation and Park District; Resolution No. 2017-14RMD.
  - b. Adopted the Resolution Making Determinations, including the California Environmental Quality Act determinations, Adopting the MSR and SOI for the Ridgecrest Ranchos Recreation and Park District; Resolution No. 2017-15RMD.
  - c. Adopted the Resolution Making Determinations, including the California Environmental Quality Act determinations, Adopting the MSR and SOI for the Westfield Recreation and Park District; Resolution No. 2017-16RMD.
- Directed the Executive Officer to add the words "Reconfirmed April 12, 2017" to the
  official LAFCO SOI maps for the Miraleste Recreation and Park District, the Ridgecrest
  Ranchos Recreation and Park District, and the Westfield Recreation and Park District.

MOTION: HAHN SECOND: FINLAY

AYES: BARGER, CLOSE, DEAR, FINLAY, HAHN, RYU, SPENCE,

**GLADBACH** 

ABSTAIN: NONE NOES: NONE

ABSENT: McCALLUM

MOTION PASSES: 8/0/0

### 7 PUBLIC HEARING(S)

The following item was called for consideration:

c. Final Budget Fiscal Year 2017-2018.

The E.O. summarized the staff report on Final Budget Fiscal Year 2017-2018.

The public hearing was opened to receive testimony. There being no testimony, the public hearing was closed.

The Commission took the following action:

Adopted the Final Budget for Fiscal Year 2017-2018.

MOTION: FINLAY SECOND: DEAR

AYES: BARGER, CLOSE, DEAR, FINLAY, HAHN, RYU, SPENCE,

**GLADBACH** 

ABSTAIN: NONE NOES: NONE

ABSENT: McCALLUM

MOTION PASSES: 8/0/0

### 8 PROTEST HEARING(S)

None.

### 9 OTHER ITEMS

The following item was called up for consideration:

a. Status of Vector Control Services in Los Angeles County.

The E.O. summarized the staff report on Status of Vector Control Services in Los Angeles County.

Supervisor Barger asked if the Greater Los Angeles County Vector Control District (GLACVCD) is willing to provide temporary vector control services to the City of Vernon. The E.O. stated that the GLACVCD and the City of Vernon are negotiating terms for the District to serve Vernon at least on an interim basis.

[Commissioner McCallum arrived at 9:18 a.m.]

Commissioner Spence stated that the GLACVCD's Board will meet tomorrow on April 13<sup>th</sup>. Hopefully there will be an update about GLACVCD providing services to the City of Vernon. Commissioner Spence stated that the City of Vernon did not want to pay for fees, and believes it would be difficult to collect the fees from businesses. The City of Vernon does not want to use city funds to pay for mosquito and vector control services.

Commissioner Spence stated that the Vernon Chamber of Commerce understands the need for vector control services to protect employees.

The E.O. stated the GLACVCD would receive \$12,000 in tax revenue. The GLACVCD is interested in having an interim agreement with the City of Vernon to see what the actual costs would be to provide mosquito and vector control services.

The Commission took the following action:

Received and filed.

MOTION: BARGER SECOND: DEAR

AYES: BARGER, CLOSE, DEAR, FINLAY, HAHN, McCALLUM,

RYU, SPENCE, GLADBACH

NOES: NONE
ABSTAIN: NONE
ABSENT: NONE
MOTION PASSES: 9/0/0

### 9 OTHER ITEMS

The following item was called up for consideration:

b. Legislative Update.

Chair Gladbach requested that SB 634 (Wilk) be discussed last.

As requested by Chair Gladbach, the E.O. went on the discuss the remaining four bills (SB 693, AB 464, AB 979, and AB 1725). The E.O. noted that the written staff recommendation is asking the Commission to take a "support" position on SB 693, Senator Mendoza's bill to enable the formation of a new Lower San Gabriel Recreation and Park District. As noted in the staff report and because SB 693 recognizes LA LAFCO's role in the establishment of new special districts, staff is requesting the Commission support the bill.

The E.O. stated that while the staff report was being finalized, staff received requests from the California Association of Local Agency Formation Commissions (CALAFCO) asking LA LAFCO to provide written support letters for AB 464, AB 979, and AB 1725. The E.O. stated he would like to amend the recommendation for the Commission to take a "support" position on those three additional bills.

The E.O. stated that AB 464 is a legislative fix to address a deficiency in the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Act). The deficiency is created by a holding in a court case, City of Patterson v. Turlock Irrigation District. LAFCO staff and legal counsel concur that it is important for the Act to be amended to address this issue. The E.O. noted that CALAFCO has agreed in concept to an amendment, requested by Turlock Irrigation District; the verbiage will likely be negotiated, resulting in the Turlock Irrigation District removing its opposition to AB 464. AB 979 would streamline the process whereby special districts are seated on LAFCOs. While that streamlining would not impact LA LAFCO, we have been asked by CALAFCO to support the bill, given that Assemblymember Tom Lackey, the author, is from Los Angeles County. AB 1725 is the annual Omnibus Bill sponsored by CALAFCO. At this point, there is one item in the bill that would clarify LAFCO's ability to recover fees for services rendered. CALAFCO's Legislative Committee has approved and submitted five additional items, and staff expects they will be amended in AB 1725 in the upcoming weeks. The E.O. stated that all of the proposed items represent modest technical changes to the Act, and are intended to make the Act more clear and user-friendly. The E.O. noted that staff is requesting that the Commission approve a "support" position on the following bills: SB 693, AB 464, AB 979, and AB 1725.

The Commission took the following as amended action:

 Took "support" positions on SB 693 (Mendoza), AB 464 (Gallagher), AB 979 (Lackey), and AB 1725 (Assembly Local Government Committee), and directed staff to communicate this position in a letter to the respective authors, with copies provided to key members of the State Legislature and the Governor; and

MOTION: FINLAY SECOND: BARGER

AYES: BARGER, CLOSE, DEAR, FINLAY, HAHN, McCALLUM,

SPENCE, GLADBACH

NOES: NONE
ABSTAIN: NONE
ABSENT: NONE
MOTION PASSES: 9/0/0

Chair Gladbach recused himself from participating on SB 634 (Wilk) and left the room. First Vice-Chair Dear conducted the meeting during Chair Gladbach's absence.

The E.O. noted that the Commission expressed concerns about SB 634 at the March 8<sup>th</sup> meeting.

The E.O. stated that, consistent with Commission direction, and after the March 8<sup>th</sup> meeting, the Commission took an "oppose unless amended" position relative to SB 634, Senator Wilk's bill which proposes to consolidate the Castaic Lake Water Agency and Newhall County Water District. At this time, staff is making no recommendation to change that position. The E.O. stated that SB 634 will be considered by the Senate Governance & Finance Committee on April 19<sup>th</sup>, but there is discussion that it may be moved to April 26<sup>th</sup>.

The E.O. noted that after the posting of the agenda, staff received e-mails concerning SB 634 from Allan Cameron and Joan Dunn (copies provided to Commissioners).

The E.O. noted that there are ongoing discussions amongst stakeholders relative to SB 634. Staff plans to report back at the May 10<sup>th</sup> Commission meeting.

In the interim, the E.O. asked if the Commission was interested in forming an ad hoc committee, to include two or three commissioners, who would advise the E.O. on any proposed amendments to SB 634. Due to scheduling constraints, staff would conduct meetings by conference call.

The public hearing was opened to receive testimony.

First Vice-Chair Dear noted that Michael Alvord (Newhall County Water District) was available to answer any questions the Commission may have.

The Executive Officer swore-in two (2) additional members of the audience who planned to testify.

Carmillis "Cam" Noltemeyer, Treasurer of the Santa Clarita Organization for Planning and the Environment (SCOPE), came before the Commission. Ms. Noltemeyer stated that she also sits on the Whittaker Bermite Committee, which monitors a "brown field" in the middle of the City of Santa Clarita. Ms. Noltemeyer stated that she was at this meeting today representing herself as a Valencia Water Company (VWC) rate-payer. Ms. Noltemeyer stated she provided an information package (copies provided to the Commissioners) regarding the proposed consolidation between Castaic Lake Water Agency (CLWA) and Newhall County Water District (NCWD). Ms. Noltemeyer voiced that SB 634 should be rejected by the Legislature. Ms. Noltemeyer stated that Valencia Water Company, which is outlined in red on the map of the information package, and Los Angeles County Waterworks District No. 36 – Val Verde (CWWD36), were not included in this so-called "valley-wide merger". Ms. Noltemeyer stated her view that this is a deceitful way of pushing this consolidation through without a vote, and it is not for the benefit of the ratepayers of the Valencia Water Company.

Lynne Plambeck, President of the SCOPE, came before the Commission. Ms. Plambeck stated

that she is a 24-year Board member of the Newhall County Water District but she is not representing NCWD, as she is the minority Board member who does not support the consolidation. She included her view that this is not a "merger", it is a "take-over" of the Newhall County Water District. Ms. Plambeck stated that VWC and CWWD36 are not included, and create "islands" in the middle of the proposed consolidation.

Ms. Plambeck stated that if the Commission forms an ad hoc committee, she requested that the committee be a public meeting to allow for public input and comment.

Allan Cameron (Chief Executive Officer, Comprehensive Developing Consulting) came before the Commission. Mr. Cameron stated that he provided a letter to the Commission addressing why SB 634 is flawed legislation. Mr. Cameron stated that he supports a "hybrid" option as noted within the Background Issues Concerning SB 634 of the staff report. Mr. Cameron stated that this proposed consolidation should require a California Environmental Quality Act (CEQA) clearance. Mr. Cameron also voiced that the ad hoc committee should be a public meeting.

There being no further testimony, the public hearing was closed.

Supervisor Barger thanked the public for their input and testimony relating to SB 634.

Commissioner Close stated that LAFCO's authority is limited and that the merits of the proposal are not currently before LAFCO.

The E.O. stated that CLWA was created as a special district act, and is governed by an eleven-member board. NCWD is governed by a five-member board. The board that is being proposed by the two districts is a combination of the two existing boards of fourteen members, eventually shrinking to a nine-member board. The E.O. stated that LAFCO's authority to create a unique governing board is not clearly stated in the law, and it could be legally challenged. At a minimum, if the two districts were to be combined with a unique governing board, legislation is required for that. If two or more districts were to file an application with LAFCO to consolidate, Government Code Section 56853 states that the Commission shall approve the consolidation with certain terms and conditions.

The E.O. stated that the creation of "islands" relates to city annexations only, not special districts. Special districts often have irregular boundaries compared to city boundaries.

The E.O. stated that the ad hoc committee is not subject to the Brown Act.

Commissioner Finlay asked if the general public within the Santa Clarita Valley supports this consolidation. The E.O. stated that there has been a fair amount of media coverage, and CLWA and NCWD have had extensive public outreach regarding the proposed consolidation.

Legal Counsel stated that the E.O.'s recommendation for the Commission to consider forming an ad hoc committee, is another tool available to discuss SB 634, between meetings. Under the Brown Act, an ad hoc committee with a single purpose, with less than a quorum, is not subject to the Brown Act. If the Commission is not interested in forming an ad hoc committee, the Commission can call a special meeting as needed.

The E.O. withdrew the recommendation for the Commission to consider forming an ad hoc committee.

The Commission took the following action:

• Retained the existing position on SB 634 as "oppose unless amended".

MOTION:

**BARGER** 

SECOND:

FINLAY

AYES:

BARGER, CLOSE, DEAR, FINLAY, HAHN, McCALLUM,

RUZICKA (ALT. FOR GLADBACH), RYU, SPENCE

ABSTAIN:

NONE

NOES:

**NONE** 

ABSENT:

NONE

MOTION PASSES:

9/0/0

As stated earlier, Chair Gladbach recused himself from SB 634.

10 COMMISSIONERS' REPORT

None.

[Chair Gladbach returned at 10:00 a.m.]

Chair Gladbach conducted the remainder of the meeting.

### 11 EXECUTIVE OFFICER'S REPORT

The registered voters of the unincorporated Wrightwood area, primarily in San Bernardino County and a portion within Los Angeles County, voted to approve the new formation of Wrightwood Community Services District (WCSD). The WCSD will provide park and recreation, street lighting, and solid waste services. Because the majority of the territory is located within San Bernardino County, San Bernardino LAFCO processed the proposal. Staff of LA LAFCO and the County of Los Angeles provided additional support and information to San Bernardino LAFCO.

On March 13<sup>th</sup>, the Antelope Valley Cemetery District (AVCD) filed a proposal with LAFCO to annex territory which would more than double the size of the district to include all of the Antelope Valley. The proposed expansion of the district's boundary will provide additional revenue to the AVCD.

Supervisor Hahn noted that she was working with the Wilmington Cemetery District's (WCD) Board to explore if the cemetery district's boundary could be expanded. It was concluded that the WCD already includes all of the Wilmington area. Supervisor Hahn stated that the cost and maintenance of the Wilmington cemetery property is high with low revenues, therefore it is becoming more difficult for the district to operate efficiently.

Chair Gladbach thanked First Vice-Chair Dear for conducting the meeting during his absence.

12 PUBLIC COMMENT

None.

13 FUTURE MEETINGS

May 10, 2017 June 14, 2017 July 12, 2017 August 9, 2017

14 FUTURE AGENDA ITEMS

None.

### 15 ADJOURNMENT MOTION

On motion of Commissioner McCallum, seconded by Commissioner Dear, the meeting was adjourned at 10:04 a.m.

Respectfully submitted,

Paul Novak, AICP. Executive Officer

L: minutes 2017\04-12-17

# RESOLUTION NO. 2017-14RMD RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION FOR THE COUNTY OF LOS ANGELES ADOPTING THE MUNICIPAL SERVICE REVIEW (MSR) AND THE SPHERE OF INFLUENCE (SOI) UPDATE FOR THE MIRALESTE RECREATION AND PARK DISTRICT

WHEREAS, the Cortese-Knox-Hertzberg Local Governmental Reorganization Act of 2000 (California Government Code Section (Section) 56000 et seq) provides that a Local Agency Formation Commission (LAFCO) must adopt Spheres of Influence (SOIs) of each local governmental agency within its jurisdiction (Section 56425(a)) and that it must update, as necessary, each Sphere every five years (Section 56425(g));

WHEREAS, the SOI is the primary planning tool for LAFCO and defines the probable physical boundaries and service area of a local agency as determined by LAFCO;

WHEREAS, Section 56430 requires that in order to prepare and to update Spheres of Influence, the Commission shall conduct a Municipal Service Review prior to or in conjunction with action to update or adopt a Sphere of Influence;

WHEREAS, the Commission has undertaken the MSR and SOI Update for the Miraleste Recreation and Park District;

WHEREAS, the Executive Officer has submitted to the Commission an MSR and SOI Update, including recommendations relative to any potential changes to the existing SOI for the Miraleste Recreation and Park District;

WHEREAS staff shared a copy of the Draft MSR with representatives of the Miraleste Recreation and Park District on November 16, 2016;

WHEREAS, the MSR and SOI Update for the Recreation and Parks Districts contain the determinations required by Section 56430 for the municipal services provided

by the Miraleste Recreation and Park District;

WHEREAS, a map of the existing SOI of the Miraleste Recreation and Park District is attached as Exhibit "2" of the Recreation and Park Districts Draft MSR, attached hereto and incorporated by reference herein;

WHEREAS, a map of the proposed SOI of the Miraleste Recreation and Park District is attached as Exhibit "3" of the Recreation and Park Districts Draft MSR, attached hereto and incorporated by reference herein;

WHEREAS, the Executive Officer, pursuant to Government Code Section 56427, set April 12, 2017, as the hearing date on this MSR and SOI study proposal, and gave the required notice of public hearing pursuant to Section 56427;

WHEREAS, after being duly and proper noticed, the Commission held a public hearing on April 12, 2017, and at the hearing the Commission heard and received all oral and written protests, objections, and evidence which were made, presented, or filed, and all persons present were given an opportunity to hear and be heard;

WHEREAS, for the Miraleste Recreation and Park District, and pursuant to Section 56430(a)(2), the Commission has considered the impacts of the proposed MSR and SOI Update relative to Disadvantaged Unincorporated Communities (DUCs), noting that there are no DUCs within or contiguous to the Miraleste Recreation and Park District and its SOI;

WHEREAS, based upon staff review and the feasibility of governmental reorganization identified in Section 56425(h), staff has determined that any such reorganizations will not further the goals of orderly development and affordable service

delivery, and therefore will not recommend reorganization of the Miraleste Recreation and Park District;

WHEREAS, the proposed action consists of the adoption of the MSR and adoption of an SOI for the Miraleste Recreation and Park District; and

WHEREAS, the recommended MSR and SOI Update is exempt from the California Environmental Quality Act (CEQA) because it can be seen with certainty that there is no possibility that the recommended periodic update and recommended confirmation of the current Coterminous Sphere of Influence for the Miraleste Recreation and Park District will have a significant effect on the environment pursuant to State CEQA Guidelines Section 15061(b)(3); and, in the alternative, this recommendation is not a project for purposes of CEQA because it is an organizational activity of government with no direct nor indirect effects on the physical environment and therefore is excluded from the definition of a project, pursuant to Section 15378(b) of the State CEQA Guidelines.

### NOW, THEREFORE, BE IT RESOLVED as follows:

- 1. The recommended actions are exempt from CEQA as set out herein.
- The Commission adopts the Municipal Service Review for the Miraleste Recreation and Park District, as prepared and described in the staff report.
- 3. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the Miraleste Recreation and Park District:

- A. <u>Present and planned land uses in the area:</u> Territory within the Miraleste Recreation and Park District consists of developed single-family dwellings and recreational uses.
- B. Present and probable need for public facilities and services in the area: Local residents in the Palos Verdes Peninsula cities and unincorporated neighborhoods benefit from active recreational opportunities (trails) as well as the viewsheds afforded by permanent open space. The general public's present and probable needs for the types of public facilities acquired, operated, and maintained by the District will continue indefinitely.
- C. Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide: In combination with similar facilities operated by other local public agencies, the existing trails and open space areas operated and maintained by the District are adequate to serve the relatively low-density population in the Palos Verdes Peninsula.
- D. Existence of any social or economic communities of interest: There are no significant social or economic communities of interest.
- E. Present and probable need for public facilities or services related to sewers, municipal and industrial water, and structural fire protection for any disadvantaged unincorporated communities within the existing and proposed SOI:
   There are no unincorporated communities, and therefore no DUCs, within or adjacent to the Miraleste RPD and its SOI.
- 4. The Executive Officer's staff report and recommendations for adoption of the MSR and adoption of an SOI Update for the Miraleste Recreation and Park District are hereby incorporated by reference and adopted.
- The Executive Officer is hereby directed to add the words "Reconfirmed April 12,
   2017" to the official LAFCO SOI map for the Miraleste Recreation and Park
   District.

6. The Executive Officer is hereby authorized and directed to mail copies of this resolution as provided in Section 56882 of the Government Code.

PASSED AND ADOPTED this 12th day of April 2017.

MOTION:

HAHN

SECOND:

**FINLAY** 

AYES:

BARGER, CLOSE, DEAR, FINLAY, HAHN, RYU, SPENCE,

**GLADBACH** 

ABSTAIN:

**NONE** 

NOES:

NONE

ABSENT:

**McCALLUM** 

MOTION PASSES: 8/0/0

PAUL A. NOVAK, Executive Officer

# RESOLUTION NO. 2017-15RMD RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION FOR THE COUNTY OF LOS ANGELES ADOPTING THE MUNICIPAL SERVICE REVIEW (MSR) AND THE SPHERE OF INFLUENCE (SOI) UPDATE FOR THE RIDGECREST RANCHOS RECREATION AND PARK DISTRICT

WHEREAS, the Cortese-Knox-Hertzberg Local Governmental Reorganization Act of 2000 (California Government Code Section (Section) 56000 et seq) provides that a Local Agency Formation Commission (LAFCO) must adopt Spheres of Influence (SOIs) of each local governmental agency within its jurisdiction (Section 56425(a)) and that it must update, as necessary, each Sphere every five years (Section 56425(g));

WHEREAS, the SOI is the primary planning tool for LAFCO and defines the probable physical boundaries and service area of a local agency as determined by LAFCO;

WHEREAS, Section 56430 requires that in order to prepare and to update Spheres of Influence, the Commission shall conduct a Municipal Service Review prior to or in conjunction with action to update or adopt a Sphere of Influence;

WHEREAS, the Commission has undertaken the MSR and SOI Update for the Ridgecrest Ranchos Recreation and Park District;

WHEREAS, the Executive Officer has submitted to the Commission an MSR and SOI Update, including recommendations relative to any potential changes to the existing SOI for the Ridgecrest Ranchos Recreation and Park District;

WHEREAS staff shared a copy of the Draft MSR with representatives of the Ridgecrest Ranchos Recreation and Park District on November 16, 2016;

WHEREAS, the MSR and SOI Update for the Recreation and Park Districts contain the determinations required by Section 56430 for the municipal services provided

by the Ridgecrest Ranchos Recreation and Park District;

WHEREAS, a map of the existing SOI of the Ridgecrest Ranchos Recreation and Park District is attached as Exhibit "5" of the Recreation and Park Districts Draft MSR, attached hereto and incorporated by reference herein;

WHEREAS, a map of the proposed SOI of the Ridgecrest Ranchos Recreation and Park District is attached as Exhibit "6" of the Recreation and Park Districts Draft MSR, attached hereto and incorporated by reference herein;

WHEREAS, the Executive Officer, pursuant to Government Code Section 56427, set April 12, 2017, as the hearing date on this MSR and SOI study proposal, and gave the required notice of public hearing pursuant to Section 56427;

WHEREAS, after being duly and proper noticed, the Commission held a public hearing on April 12, 2017, and at the hearing the Commission heard and received all oral and written protests, objections, and evidence which were made, presented, or filed, and all persons present were given an opportunity to hear and be heard;

WHEREAS, for the Ridgecrest Ranchos Recreation and Park District, and pursuant to Section 56430(a)(2), the Commission has considered the impacts of the proposed MSR and SOI Update relative to Disadvantaged Unincorporated Communities (DUCs), noting that there are no DUCs within or contiguous to the Ridgecrest Ranchos Recreation and Park District and its SOI;

WHEREAS, based upon staff review and the feasibility of governmental reorganization identified in Section 56425(h), staff has determined that, while a future reorganization (or reorganizations) may further the goals of orderly development and affordable service delivery, District and City of Rancho Palos Verdes representatives are

not supportive of any such reorganization or reorganizations at the present time, and would, further, like to postpone such actions for the next year;

WHEREAS, the proposed action consists of the adoption of the MSR and adoption of an SOI for the Ridgecrest Ranchos Recreation and Park District; and

WHEREAS, the recommended MSR and SOI Update is exempt from the California Environmental Quality Act (CEQA) because it can be seen with certainty that there is no possibility that the recommended periodic update and recommended confirmation of the current Coterminous Sphere of Influence for the Ridgecrest Ranchos Recreation and Park District will have a significant effect on the environment pursuant to State CEQA Guidelines Section 15061(b)(3); and, in the alternative, this recommendation is not a project for purposes of CEQA because it is an organizational activity of government with no direct nor indirect effects on the physical environment and therefore is excluded from the definition of a project, pursuant to Section 15378(b) of the State CEQA Guidelines.

# NOW, THEREFORE, BE IT RESOLVED as follows:

- 1. The recommended actions are exempt from CEQA as set out herein.
- The Commission adopts the Municipal Service Review for the Ridgecrest
   Ranchos Recreation and Park District, as prepared and described in the staff report.
- 3. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the Ridgecrest Ranchos Recreation and Park District:

- A. <u>Present and planned land uses in the area:</u> Territory within the Ridgecrest Ranchos Recreation and Park District consists of developed single-family dwellings, entryway signage and landscaping, and public rights-of-way.
- B. Present and probable need for public facilities and services in the area:
  Residents of the Crestridge neighborhood, as well as visitors benefit from the entryway signage and landscaping maintained by the District. The entryway serves as a gateway to the Crestridge neighborhood and assists visitors attempting to locate this community. The general public's present and probable needs for these public facilities, and the associated benefits, will continue indefinitely.
- C. Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide: The entryway signage and landscaping adequately provide a gateway to the Crestridge neighborhood and assist visitors attempting to locate this community.
- D. Existence of any social or economic communities of interest: There are no significant social or economic communities of interest.
- E. Present and probable need for public facilities or services related to sewers, municipal and industrial water, and structural fire protection for any disadvantaged unincorporated communities within the existing and proposed SOI: There are no unincorporated communities, and therefore no DUCs, within or adjacent to the Ridgecrest Ranchos RPD and its SOI.
- 4. The Executive Officer's staff report and recommendations for adoption of the MSR and adoption of an SOI Update for the Ridgecrest Ranchos Recreation and Park District are hereby incorporated by reference and adopted.
- The Executive Officer is hereby directed to add the words "Reconfirmed April 12,
   2017" to the official LAFCO SOI map for the Ridgecrest Ranchos Recreation and Park District.
- The Executive Officer is hereby authorized and directed to mail copies of this
  resolution as provided in Section 56882 of the Government Code.

Resolution No. 2017-15RMD Page 5

PASSED AND ADOPTED this 12th day of April 2017.

MOTION:

HAHN

SECOND:

**FINLAY** 

**AYES:** 

BARGER, CLOSE, DEAR, FINLAY, HAHN, RYU, SPENCE,

**GLADBACH** 

ABSTAIN:

**NONE** 

NOES:

**NONE** 

ABSENT:

**McCALLUM** 

MOTION PASSES: 8/0/0

PAUL A. NOVAK, Executive Officer

# RESOLUTION NO. 2017-16RMD RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION FOR THE COUNTY OF LOS ANGELES ADOPTING THE MUNICIPAL SERVICE REVIEW (MSR) AND THE SPHERE OF INFLUENCE (SOI) UPDATE FOR THE WESTFIELD RECREATION AND PARK DISTRICT

WHEREAS, the Cortese-Knox-Hertzberg Local Governmental Reorganization Act of 2000 (California Government Code Section (Section) 56000 et seq) provides that a Local Agency Formation Commission (LAFCO) must adopt Spheres of Influence (SOIs) of each local governmental agency within its jurisdiction (Section 56425(a)) and that it must update, as necessary, each Sphere every five years (Section 56425(g));

WHEREAS, the SOI is the primary planning tool for LAFCO and defines the probable physical boundaries and service area of a local agency as determined by LAFCO;

WHEREAS, Section 56430 requires that in order to prepare and to update Spheres of Influence, the Commission shall conduct a Municipal Service Review prior to or in conjunction with action to update or adopt a Sphere of Influence;

WHEREAS, the Commission has undertaken the MSR and SOI Update for the Westfield Recreation and Park District;

WHEREAS, the Executive Officer has submitted to the Commission an MSR and SOI Update, including recommendations relative to any potential changes to the existing SOI for the Westfield Recreation and Park District;

WHEREAS staff shared a copy of the Draft MSR with representatives of the Westfield Recreation and Park District on November 16, 2016;

WHEREAS, the MSR and SOI Update for the Recreation and Park Districts contain the determinations required by Section 56430 for the municipal services provided

by the Westfield Recreation and Park District;

WHEREAS, a map of the existing SOI of the Westfield Recreation and Park District is attached as Exhibit "6" of the Recreation and Park Districts Draft MSR, attached hereto and incorporated by reference herein;

WHEREAS, a map of the proposed SOI of the Westfield Recreation and Park District is attached as Exhibit "7" of the Recreation and Park Districts Draft MSR, attached hereto and incorporated by reference herein;

WHEREAS, the Executive Officer, pursuant to Government Code Section 56427, set April 12, 2017, as the hearing date on this MSR and SOI study proposal, and gave the required notice of public hearing pursuant to Section 56427;

WHEREAS, after being duly and proper noticed, the Commission held a public hearing on April 12, 2017, and at the hearing the Commission heard and received all oral and written protests, objections, and evidence which were made, presented, or filed, and all persons present were given an opportunity to hear and be heard;

WHEREAS, for the Westfield Recreation and Park District, and pursuant to Section 56430(a)(2), the Commission has considered the impacts of the proposed MSR and SOI Update relative to Disadvantaged Unincorporated Communities (DUCs), noting that there are no DUCs within or contiguous to the Westfield Recreation and Park District and its SOI;

WHEREAS, based upon staff review and the feasibility of governmental reorganization identified in Section 56425(h), staff has determined that any such reorganizations will not further the goals of orderly development and affordable service

delivery, and therefore will not recommend reorganization of the Westfield Recreation and Park District;

WHEREAS, the proposed action consists of the adoption of the MSR and adoption of an SOI for the Westfield Recreation and Park District; and

WHEREAS, the recommended MSR and SOI Update is exempt from the California Environmental Quality Act (CEQA) because it can be seen with certainty that there is no possibility that the recommended periodic update and recommended confirmation of the current Coterminous Sphere of Influence for the Westfield Recreation and Park District will have a significant effect on the environment pursuant to State CEQA Guidelines Section 15061(b)(3); and, in the alternative, this recommendation is not a project for purposes of CEQA because it is an organizational activity of government with no direct nor indirect effects on the physical environment and therefore is excluded from the definition of a project, pursuant to Section 15378(b) of the State CEQA Guidelines.

### NOW, THEREFORE, BE IT RESOLVED as follows:

- 1. The recommended actions are exempt from CEQA as set out herein.
- The Commission adopts the Municipal Service Review for the Westfield
   Recreation and Park District, as prepared and described in the staff report.
- 3. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the Westfield Recreation and Park District:

- A. <u>Present and planned land uses in the area:</u> Territory within the Westfield Recreation and Park District consists of developed single-family dwellings and recreational uses.
- B. Present and probable need for public facilities and services in the area:
  Local residents in the Palos Verdes Peninsula cities and unincorporated
  neighborhoods benefit from active recreational opportunities (trails, tennis
  courts and equestrian ring) as well as the viewsheds afforded by
  permanent open space. The general public's present and probable needs
  for the types of public facilities acquired, operated, and maintained by the
  District will continue indefinitely.
- C. Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide: In combination with similar facilities operated by other local public agencies, the existing trails, tennis courts and equestrian ring operated and maintained by the District are adequate to serve the relatively low-density population in the Palos Verdes Peninsula.
- D. Existence of any social or economic communities of interest: There are no significant social or economic communities of interest.
- E. Present and probable need for public facilities or services related to sewers, municipal and industrial water, and structural fire protection for any disadvantaged unincorporated communities within the existing and proposed SOI: There are no unincorporated communities, and therefore no DUCs, within or adjacent to the Westfield RPD and its SOI.
- 4. The Executive Officer's staff report and recommendations for adoption of the MSR and adoption of an SOI Update for the Westfield Recreation and Park District are hereby incorporated by reference and adopted.
- The Executive Officer is hereby directed to add the words "Reconfirmed April 12,
   2017" to the official LAFCO SOI map for the Westfield Recreation and Park
   District.
- 6. The Executive Officer is hereby authorized and directed to mail copies of this resolution as provided in Section 56882 of the Government Code.

Resolution No. 2017-16RMD Page 5

# PASSED AND ADOPTED this 12th day of April 2017.

MOTION: HAHN SECOND: FINLAY

AYES: BARGER, CLOSE, DEAR, FINLAY, HAHN, RYU, SPENCE,

**GLADBACH** 

ABSTAIN: NONE NOES: NONE

ABSENT: McCALLUM

MOTION PASSES: 8/0/0

PAUL A. NOVAK, Executive Officer