

**LOCAL AGENCY FORMATION COMMISSION
MEETING AGENDA**

Wednesday, December 13, 2006

Room 381B
Kenneth Hahn Hall of Administration
500 West Temple Street, Los Angeles 90012

A person with a disability may contact the LAFCO office at (818) 254-2454 at least 72 hours before the scheduled meeting to request receipt of an agenda in an alternative format or to request disability-related accommodations, including auxiliary aids or services, in order to participate in the public meeting. Later requests will be accommodated to the extent feasible.

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1. **CALL MEETING TO ORDER.**
2. **PLEDGE OF ALLEGIANCE WILL BE LED BY CHAIRMAN GLADBACH.**
3. **PUBLIC HEARINGS**
 - a. Los Angeles Basin Area – Municipal Service Reviews and Sphere of Influence Updates
 - 1) LAFCO Final Regional MSR and SOI Update of Affected Agencies
 - 2) Dudek & Associates- *Final Municipal Service Review Water Service -Los Angeles Region* and SOI Update of Affected Agencies
4. **GOVERNMENT CODE § 56857 NOTICES**
(For Informational Purposes Only, Receive and File)

Upon receipt of any proposed change of organization or reorganization that includes the annexation of territory to any district, if the proposal is not filed by the district to which annexation is proposed, Government Code Section 56857 requires LAFCO to place the proposal on its agenda for informational purposes only.

- a. Los Angeles County Waterworks District 40 – Annexation No. 2006-47.
- b. Los Angeles County Waterworks District 40 – Annexation No. 2006-49.
- c. Los Angeles County Waterworks District 40 – Annexation No. 2006-50.

5. **OTHER ITEMS**

- a. Presentation of 5-Year Service Pins for the following staff:
 - 1. Amber De La Torre
 - 2. Douglass Dorado
 - 3. Sera Grossman
- b. Operating Account Register for November 2006
- c.. Approve minutes of the meeting held November 8, 2006.
- d. Receive and file Municipal Service Reviews and Spheres of Influence Update.
- e. Receive and file update on pending applications

6. **PUBLIC COMMENT**

This is the opportunity for members of the public to address the Commission on items that are not on the posted agenda, provided that the subject matter is within the jurisdiction of the Commission. Speakers are reminded of the three-minute time limitation.

7. **FUTURE MEETINGS**

January 10, 2007
January 24, 2006

8. **FUTURE AGENDA ITEMS**

Items not on the posted agenda which, if requested, will be referred to staff or placed on a future agenda for discussion and action by the Commission, or matters requiring immediate action because of an emergency situation or where the need to take immediate action came to the attention of the Commission subsequent to the posting of the agenda.

9. **ADJOURNMENT MOTION**

**STAFF REPORT
DECEMBER 13, 2006**

Agenda Item No. 3.A.1

LOS ANGELES BASIN AREA MUNICIPAL SERVICE REVIEW (MSR) AND SPHERE OF INFLUENCE (SOI) UPDATE FOR THE CITIES OF BEVERLY HILLS, BURBANK, CULVER CITY, GLENDALE, LOS ANGELES, SAN FERNANDO, SANTA MONICA, AND WEST HOLLYWOOD

Agenda item 3.a.1 is consideration and approval of the Municipal Service Review (MSR) for the Los Angeles Basin area and the corresponding sphere of influence (SOI) updates for the cities of Beverly Hills, Burbank, Culver City, Glendale, Los Angeles, San Fernando, Santa Monica, and West Hollywood.

Background

Since 1971, LAFCOs have been required to develop and adopt a sphere of influence for each city and special district. A sphere is defined by Government Code section 56076 as “a plan for the probable physical boundaries and service area of a local agency, as determined by the commission.”

Developing spheres is central to the Commission’s purpose. Government Code section 56425 states, “In order to carry out its purposes and responsibilities for planning and shaping the logical and orderly development and coordination of local governmental agencies so as to advantageously provide for the present and future needs of the county and its communities, the commission shall develop and adopt a sphere of influence for each local governmental agency within the county”

Enacted in 2001, Assembly Bill 2838 requires LAFCOs, for the first time, “...shall review and update the sphere not less than once every five years.”

In addition, AB 2838 creates an entirely new LAFCO obligation, as provided in Government Code section 56430:

In order to prepare and to update SOIs in accordance with Section 56425, the commission shall conduct a service review of the municipal services provided in the county or other appropriate area designated by the commission.... The commission...shall prepare a written statement of its determinations with respect to each of the following:

1. Infrastructure needs or deficiencies;
2. Growth and population projections for the affected area;
3. Financing constraints and opportunities;
4. Cost avoidance opportunities;
5. Opportunities for rate restructuring;
6. Opportunities for shared facilities;
7. Government structure options, including advantages and disadvantages of consolidation or reorganization of service providers;
8. Evaluation of management efficiencies; and
9. Local accountability and governance.

The Commission has great latitude in how to gather information and perform these studies, including the

ability to decide what portion of the County is appropriate for an analysis of specific types of services. Service reviews must be conducted before, or in conjunction with, an action to update an SOI.

Staff Report – December 13, 2006

Los Angeles Basin MSR

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The State Office of Planning and Research has issued advisory guidelines to assist LAFCOs as they endeavor to comply with this requirement.

Los Angeles Basin MSR and SOI Update for Cities within the Los Angeles MSR area

To assist in undertaking a service review for the cities in the Los Angeles Basin MSR area, LAFCO staff, with the assistance of Burr Consulting, has conducted research and analysis and prepared the enclosed MSR report for the Commission's review and adoption. It is recommended that the Commission retain the existing SOI boundaries for the following seven cities within the Los Angeles Basin MSR area: Beverly Hills, Burbank, Culver City, Glendale, San Fernando, Santa Monica, and West Hollywood.

It is recommended that the Commission amend the SOI boundaries for the following city within the Los Angeles Basin MSR area:

Los Angeles

The City of Los Angeles filed an application for amendment of its SOI to include the unincorporated areas near Dayton Canyon northward along the Ventura County line to the Santa Susana Mountains ridgeline to the intersection of Interstate 5 and Highway 14 (Antelope Valley Freeway), continuing eastward along the Angeles National Forest boundary, and then turning southward to a terminus south of Little Tujunga Road.

The existing predominant land use within the proposed area is open space, primarily undeveloped, and some scattered housing consisting mostly of single-family homes. The proposal includes approximately 740 single and multi-family residential dwellings.

The estimated population of the affected area is approximately 1,550 residents.

Comments

LAFCO has received numerous calls and letters from Kagel Canyon residents and the Kagel Canyon Town Council requesting that the Kagel Canyon area be removed from the proposed City of Los Angeles sphere of influence boundaries.

Staff Recommendation

The MSR recommends that the Los Angeles SOI be expanded as requested by the City, however, staff recommends removal of the Kagel Canyon area from the proposed City of Los Angeles SOI expansion boundaries.

Related Jurisdictional Changes

No related boundary changes have been recommended in the MSR.

Compliance with CEQA

MSRs are only feasibility and planning studies for possible future actions that have not been approved, adopted or funded, and therefore, conducting an MSR is statutorily exempt from the provisions of the California Environmental Quality Act (CEQA) pursuant to State CEQA Guidelines section 15262.

Approval of the recommended SOI Updates for the cities of Beverly Hills, Burbank, Culver City, Glendale, San Fernando, Santa Monica, and West Hollywood are also not subject to CEQA because, as

possibility that these SOI Updates will have a significant effect on the environment, as no changes to the SOIs are proposed.

The City of Los Angeles adopted a negative declaration for its proposed SOI expansion.

Other Local Agencies

A study of the Athens-Woodcrest-Olivita Garbage Disposal District, the Greater Los Angeles County Vector Control District, the Los Angeles County West Vector Control District, the Mesa Heights Garbage Disposal District, the Santa Monica Mountains Resource Conservation District, and the Wilmington Cemetery District were included in the MSR for Miscellaneous Governmental Services that was adopted by the Commission on June 23, 2004. County Sanitation Districts 1, 2, 3, 4, 5, 8, 9 and 16 were included in the MSR for the Los Angeles County Sanitation Districts that was adopted by the Commission on May 25, 2005. A study of the Castaic Lake Water Agency was included in the MSR study of water providers in the Santa Clara Region that was adopted by the Commission on December 14, 2005. The Central Basin Municipal Water District was included in the MSR study of water providers in the Gateway Region that was adopted by the Commission on December 12, 2005. The Foothill Municipal Water District and the Kinneloa Irrigation District were included in the MSR study of water providers in the West San Gabriel Region that was adopted by the Commission on December 8, 2004. County Waterworks District #21 – Kagel Canyon and Crescenta Valley Water District, within the Los Angeles Basin MSR area, are addressed in a separate report—the MSR study of water providers in the Los Angeles Region.

Recommendation:

In consideration of information gathered and evaluated during the MSR for the Los Angeles Basin Region, the following recommendations are provided for consideration by the Commission:

- 1) Open the public hearing and receive testimony on the MSR.
- 2) There being no further testimony, close the public hearing.
- 3) Adopt the MSR report for the Los Angeles Basin Region and the determinations contained in the report, as required by Government Code section 56430.
- 4) Adopt the attached Resolutions Making Determinations and Approving Updates to the SOIs for the cities in the Los Angeles Basin Region.

RESOLUTION NO. XX

**RESOLUTION OF THE LOCAL AGENCY FORMATION
COMMISSION FOR LOS ANGELES COUNTY
MAKING DETERMINATIONS AND APPROVING AN UPDATE TO
THE SPHERE OF INFLUENCE OF THE CITY OF BEVERLY HILLS**

WHEREAS, the Local Agency Formation Commission for Los Angeles County (the “Commission”) is required, pursuant to Part 3, Division 3, Title 5, (commencing with Section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), to determine and update, as necessary, the Sphere of Influence of each local agency; and

WHEREAS, the Commission has undertaken the Municipal Service Review for the Los Angeles region and Sphere of Influence Update for the City of Beverly Hills, and

WHEREAS, the Executive Officer has submitted to the Commission a Municipal Service Review and Sphere of Influence Update report, including proposed determinations and recommendations; and

WHEREAS, said report recommends no changes to the current Sphere of Influence of the City of Beverly Hills; and

WHEREAS, a map of the updated Sphere of Influence of the City of Beverly Hills is set forth in Exhibit "A", attached hereto and incorporated by reference herein; and

WHEREAS, on December 13, 2006, after being duly and properly noticed, this matter came on for hearing at which time this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this matter and the report of the Executive Officer.

NOW, THEREFORE, BE IT RESOLVED as follows:

1. The Commission finds that the approval of this Sphere of Influence Update is not subject to the California Environmental Quality Act (CEQA) because, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the Sphere of Influence Update will have a significant effect on the environment, as no changes to the Sphere of Influence are approved at this time.

2. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the City of Beverly Hills as set forth in Exhibit "A":

a. Present and Planned Land Uses in the Area

The primary land use within the City of Beverly Hills is low-medium density residential. Approximately 85 percent of developable land is dedicated for residential use, nine percent for commercial, three percent open-space, and three percent public schools/public facilities.

The City is principally built-out. Opportunities exist for residential development through in-fill development, mixed use proposals, and zone changes. Proposed future land uses include residential, commercial, industrial, and open-space.

b. Present and Probable Need for Public Facilities and Services in the Area

The City of Beverly Hills provides adequate facilities and services to meet the present needs of its residents and businesses within the current sphere of influence.

In comparison to other cities in the MSR area, Beverly Hills is projected to experience a relatively low rate of growth. Therefore, the demand for additional fire, police, water, wastewater, street maintenance, parks, and library services to meet growth needs is expected to be minimal in the future. The City appears capable of providing additional services to meet demand needs as projected.

c. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of public facilities and services in the City of Beverly Hills is adequate. The City appears capable of providing additional services to meet demand needs as projected.

d. Existence of Any Social or Economic Communities of Interest

While several social and economic communities of interest exist within the city, there are no social or economic communities of interest in adjacent areas that would support a sphere of influence boundary change.

PASSED AND ADOPTED this 13th day of December 2006.

Ayes:

Noes:

Absent:

Abstain:

SANDOR L. WINGER, Executive Officer

RESOLUTION NO. XX

**RESOLUTION OF THE LOCAL AGENCY FORMATION
COMMISSION FOR LOS ANGELES COUNTY
MAKING DETERMINATIONS AND APPROVING AN UPDATE TO
THE SPHERE OF INFLUENCE OF THE CITY OF BURBANK**

WHEREAS, the Local Agency Formation Commission for Los Angeles County (the “Commission”) is required, pursuant to Part 3, Division 3, Title 5, (commencing with Section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), to determine and update, as necessary, the Sphere of Influence of each local agency; and

WHEREAS, the Commission has undertaken the Municipal Service Review for the Los Angeles Basin area and Sphere of Influence Update for the City of Burbank, and

WHEREAS, the Executive Officer has submitted to the Commission a Municipal Service Review and Sphere of Influence Update report, including proposed determinations and recommendations; and

WHEREAS, said report recommends no changes to the current Sphere of Influence of the City of Burbank; and

WHEREAS, a map of the updated Sphere of Influence of the City of Burbank is set forth in Exhibit "A", attached hereto and incorporated by reference herein; and

WHEREAS, on December 13th, 2006, after being duly and properly noticed, this matter came on for hearing at which time this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this matter and the report of the Executive Officer.

NOW, THEREFORE, BE IT RESOLVED as follows:

1. The Commission finds that the approval of this Sphere of Influence Update is not subject to the California Environmental Quality Act (CEQA) because, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the Sphere of Influence Update will have a significant effect on the environment, as no changes to the Sphere of Influence are approved at this time.

2. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the City of Burbank as set forth in Exhibit "A":

a. Present and Planned Land Uses in the Area

The primary land use within the City of Burbank is low-medium density residential. Present land uses in the city consist of 35 percent residential, 24.5 percent open-space, and 23 percent circulation, 10.8 percent industrial, 4.9 percent commercial, 1.5 percent education, and 0.3 percent educational.

The City is built-out. Planned land uses include opportunities for residential and commercial development uses through zoning changes and increased density.

b. Present and Probable Need for Public Facilities and Services in the Area

The City of Burbank provides adequate facilities and services to meet the present needs of its residents and businesses within the current sphere of influence.

Burbank is projected to have the highest growth rate in comparison to other cities in the MSR area. It is estimated that the City will increase its population by 17,665 by 2025. Therefore, the demand for fire, police, water, wastewater, street maintenance, parks, and library services to meet growth needs is expected increase moderately in the future.

c. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of public facilities and services in the City of Burbank is adequate. The City appears capable of providing additional services to meet demand needs as projected.

d. Existence of Any Social or Economic Communities of Interest

Several social and economic communities of interest exist within the City's current sphere of influence, such as Bob Hope Airport operations, that support maintaining the City's current sphere of influence.

PASSED AND ADOPTED this 13th day of December 2006.

Ayes:

Noes:

Absent:

Abstain:

SANDOR L. WINGER, Executive Officer

RESOLUTION NO. XX

**RESOLUTION OF THE LOCAL AGENCY FORMATION
COMMISSION FOR LOS ANGELES COUNTY
MAKING DETERMINATIONS AND APPROVING AN UPDATE TO
THE SPHERE OF INFLUENCE OF THE CITY OF CULVER CITY**

WHEREAS, the Local Agency Formation Commission for Los Angeles County (the “Commission”) is required, pursuant to Part 3, Division 3, Title 5, (commencing with Section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), to determine and update, as necessary, the Sphere of Influence of each local agency; and

WHEREAS, the Commission has undertaken the Municipal Service Review for the Los Angeles region and Sphere of Influence Update for the City of Culver City, and

WHEREAS, the Executive Officer has submitted to the Commission a Municipal Service Review and Sphere of Influence Update report, including proposed determinations and recommendations; and

WHEREAS, said report recommends no changes to the current Sphere of Influence of the City of Culver City; and

WHEREAS, a map of the updated Sphere of Influence of the City of Culver City is set forth in Exhibit "A", attached hereto and incorporated by reference herein; and

WHEREAS, on December 13th, 2006, after being duly and properly noticed, this matter came on for hearing at which time this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this matter and the report of the Executive Officer.

NOW, THEREFORE, BE IT RESOLVED as follows:

1. The Commission finds that the approval of this Sphere of Influence Update is not subject to the California Environmental Quality Act (CEQA) because, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the Sphere of Influence Update will have a significant effect on the environment, as no changes to the Sphere of Influence are approved at this time.

2. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the City of Culver City as set forth in Exhibit "A":

a. Present and Planned Land Uses in the Area

The primary land use in the City of Culver City is low-medium density residential. Present land uses in the city consists of 53 percent residential, 17 percent commercial, nine percent freeway, eight percent industrial, eight percent open-space, and five percent public institutions.

The City is built-out. Planned land uses include opportunities for residential, commercial, and industrial development through rezoning. Although, the undeveloped area has been zoned for single-family development, most of the Blair Hills area is designated as open-space.

b. Present and Probable Need for Public Facilities and Services in the Area

The City of Culver City provides adequate facilities and services to meet the current needs of its residents and businesses within the current sphere of influence.

Culver City is projected to have the lowest growth rate of all the cities in the MSR area. It is estimated that the City will increase by 977 residents by the year 2025. Therefore, the demand for fire, police, water, wastewater, street maintenance, parks, and library services to meet growth needs is expected to increase minimally in the future. The City appears capable of providing additional services to meet demand needs as projected.

c. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of public facilities and services in Culver City is adequate. The City appears capable of providing additional services to meet demand needs as projected.

d. Existence of Any Social or Economic Communities of Interest

While several social and economic communities of interest exist within the city, there are no social or economic communities of interest in adjacent areas that would support a sphere of influence boundary change.

PASSED AND ADOPTED this 13th day of December 2006.

Ayes:

Noes:

Absent:

Abstain:

SANDOR L. WINGER, Executive Officer

RESOLUTION NO. XX

**RESOLUTION OF THE LOCAL AGENCY FORMATION
COMMISSION FOR LOS ANGELES COUNTY
MAKING DETERMINATIONS AND APPROVING AN UPDATE TO
THE SPHERE OF INFLUENCE OF THE CITY OF GLENDALE**

WHEREAS, the Local Agency Formation Commission for Los Angeles County (the “Commission”) is required, pursuant to Part 3, Division 3, Title 5, (commencing with Section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), to determine and update, as necessary, the Sphere of Influence of each local agency; and

WHEREAS, the Commission has undertaken the Municipal Service Review for the Los Angeles region and Sphere of Influence Update for the City of Glendale, and

WHEREAS, the Executive Officer has submitted to the Commission a Municipal Service Review and Sphere of Influence Update report, including proposed determinations and recommendations; and

WHEREAS, said report recommends no changes to the current Sphere of Influence of the City of Glendale; and

WHEREAS, a map of the updated Sphere of Influence of the City of Glendale is set forth in Exhibit "A", attached hereto and incorporated by reference herein; and

WHEREAS, on December 13th, 2006, after being duly and properly noticed, this matter came on for hearing at which time this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this matter and the report of the Executive Officer.

NOW, THEREFORE, BE IT RESOLVED as follows:

1. The Commission finds that the approval of this Sphere of Influence Update is not subject to the California Environmental Quality Act (CEQA) because, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the Sphere of Influence Update will have a significant effect on the environment, as no changes to the Sphere of Influence are approved at this time.

2. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the City of Glendale as set forth in Exhibit "A":

a. Present and Planned Land Uses in the Area

The primary land use within the City of Glendale is low-medium density residential. Current land use consists of 37 percent residential, 40 percent vacant, 16 percent public facilities, three percent commercial, two percent industrial, and one percent miscellaneous.

Opportunities for residential development exist in the vacant areas of the city and through infill development. Planned land uses include residential, commercial, and industrial development.

b. Present and Probable Need for Public Facilities and Services in the Area

The City of Glendale provides adequate facilities and services to meet the current needs of its residents and businesses within the current sphere of influence.

Glendale's population is projected to experience a moderate rate of growth. The population of the city is estimated to increase by 14,593 by 2025. Therefore, the demand for fire, police, water, wastewater, street maintenance, parks, and library services to meet growth needs is expected to increase moderately in the future. The City appears capable of providing additional services to meet demand needs as projected.

c. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of public facilities and services in the City of Glendale is adequate. The City appears capable of providing additional services to meet demand needs as projected.

d. Existence of Any Social or Economic Communities of Interest

While several social and economic communities of interest exist within the city, there are no social or economic communities of interest in adjacent areas that would support a sphere of influence boundary change.

PASSED AND ADOPTED this 13th day of December 2006.

Ayes:

Noes:

Absent:

Abstain:

SANDOR L. WINGER, Executive Officer

RESOLUTION NO. XX

**RESOLUTION OF THE LOCAL AGENCY FORMATION
COMMISSION FOR LOS ANGELES COUNTY
MAKING DETERMINATIONS AND APPROVING AN UPDATE TO
THE SPHERE OF INFLUENCE OF THE CITY OF LOS ANGELES**

WHEREAS, the Local Agency Formation Commission for Los Angeles County (the “Commission”) is required, pursuant to Part 3, Division 3, Title 5, (commencing with Section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), to determine and update, as necessary, the Sphere of Influence of each local agency; and

WHEREAS, the Commission has undertaken the Municipal Service Review for the Los Angeles region and Sphere of Influence Update for the City of Los Angeles, and

WHEREAS, the Executive Officer has submitted to the Commission a Municipal Service Review and Sphere of Influence Update report, including proposed determinations and recommendations; and

WHEREAS, said report recommends expansion to the current Sphere of Influence of the City of Los Angeles; and

WHEREAS, a map of the updated Sphere of Influence of the City of Los Angeles is set forth in Exhibit "A", attached hereto and incorporated by reference herein; and

WHEREAS, on December 13th, 2006, after being duly and properly noticed, this matter came on for hearing at which time this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this matter and the report of the Executive Officer.

NOW, THEREFORE, BE IT RESOLVED as follows:

1. The Commission, acting in its role as a responsible agency with respect to the expansion of the Sphere of Influence of the City of Los Angeles, pursuant to State CEQA Guidelines Section 15096, certifies that it has independently considered and reached its own conclusions regarding the environmental effects of the proposed project and the negative declaration adopted by the City of Los Angeles, as lead agency, and has determined that the document adequately addresses the environmental impacts of the proposed project. The Commission finds that it has complied with the requirements of CEQA with respect to the process for a responsible agency, and hereby adopts by reference the environmental findings, previously adopted by the City of Los Angeles, in connection with its approval of the project.

2. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the City of Los Angeles as set forth in Exhibit "A":

a. Present and Planned Land Uses in the Area

The primary land use within the City of Los Angeles is residential, with the northern and southernmost communities of the city having low-density residential and medium-high density residential in the central communities of the city.

Current land use consists of 48 percent residential, 21 percent open-space, 17 percent infrastructure, nine percent industrial, 2.5 percent mixed use, and 2.5 percent commercial. Planned land uses include residential, commercial, and industrial development, and open-space.

The existing land use within the proposed SOI expansion areas is open space, primarily undeveloped, and some scattered housing consisting mostly of single-family homes. The proposal includes approximately 740 single and multi-family residential dwellings.

There are no planned changes in the existing land use of the proposed SOI expansion area.

b. Present and Probable Need for Public Facilities and Services in the Area

The City of Los Angeles provides adequate facilities and services to meet the current needs of its residents and businesses within the current sphere of influence.

Los Angeles is projected to experience a high growth rate. The population of the City is estimated to increase by 307,424 residents by 2025. Therefore, the demand for fire, police, water, wastewater, street maintenance, parks, and library services to meet growth needs is expected to increase in the future. The City appears capable of providing additional services to meet demand needs as projected.

c. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of public facilities and services in the City of Los Angeles is adequate. The City appears capable of providing additional services to meet demand needs as projected.

d. Existence of Any Social or Economic Communities of Interest

While a multitude of social and economic communities of interest exist within the city, there are no social or economic communities of interest found relevant to any sphere of influence boundary changes.

PASSED AND ADOPTED this 13th day of December 2006.

Ayes:

Noes:

Absent:

Abstain:

SANDOR L. WINGER, Executive Officer

RESOLUTION NO. XX

**RESOLUTION OF THE LOCAL AGENCY FORMATION
COMMISSION FOR LOS ANGELES COUNTY
MAKING DETERMINATIONS AND APPROVING AN UPDATE TO
THE SPHERE OF INFLUENCE OF THE CITY OF SAN FERNANDO**

WHEREAS, the Local Agency Formation Commission for Los Angeles County (the “Commission”) is required, pursuant to Part 3, Division 3, Title 5, (commencing with Section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), to determine and update, as necessary, the Sphere of Influence of each local agency; and

WHEREAS, the Commission has undertaken the Municipal Service Review for the Los Angeles region and Sphere of Influence Update for the City of San Fernando, and

WHEREAS, the Executive Officer has submitted to the Commission a Municipal Service Review and Sphere of Influence Update report, including proposed determinations and recommendations; and

WHEREAS, said report recommends no changes to the current Sphere of Influence of the City of San Fernando; and

WHEREAS, a map of the updated Sphere of Influence of the City of San Fernando is set forth in Exhibit "A", attached hereto and incorporated by reference herein; and

WHEREAS, on December 13, 2006, after being duly and properly noticed, this matter came on for hearing at which time this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this matter and the report of the Executive Officer.

NOW, THEREFORE, BE IT RESOLVED as follows:

1. The Commission finds that the approval of this Sphere of Influence Update is not subject to the California Environmental Quality Act (CEQA) because, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the Sphere of Influence Update will have a significant effect on the environment, as no changes to the Sphere of Influence are approved at this time.

2. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the City of San Fernando as set forth in Exhibit "A":

a. Present and Planned Land Uses in the Area

The primary land use within the City of San Fernando is low-medium density residential. Planned land uses include residential, commercial, and industrial development.

b. Present and Probable Need for Public Facilities and Services in the Area

The City of San Fernando appears to provide adequate facilities and services to meet the current needs of its residents and businesses within the current sphere of influence.

San Fernando is built-out. The City is projected to experience a moderate growth rate. The population of the City is estimated to increase by 1,956 residents by 2025. The demand for fire, police, water, wastewater, street maintenance, parks, and library services to meet growth needs is expected to increase in the future.

c. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of public facilities and services in the City of San Fernando appears adequate, with the exception of available parkland and lack of adequate funding for improvements of streets, and park and recreational facilities.

d. Existence of Any Social or Economic Communities of Interest

While several social and economic communities of interest exist within the city, there are no social or economic communities of interest in adjacent areas that would support a sphere of influence boundary change.

City of San Fernando SOI Update Resolution
December 13, 2006
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PASSED AND ADOPTED this 13th day of December 2006.

Ayes:

Noes:

Absent:

Abstain:

SANDOR L. WINGER, Executive Officer

RESOLUTION NO.

**RESOLUTION OF THE LOCAL AGENCY FORMATION
COMMISSION FOR LOS ANGELES COUNTY
MAKING DETERMINATIONS AND APPROVING AN UPDATE TO
THE SPHERE OF INFLUENCE OF THE CITY OF SANTA MONICA**

WHEREAS, the Local Agency Formation Commission for Los Angeles County (the “Commission”) is required, pursuant to Part 3, Division 3, Title 5, (commencing with Section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), to determine and update, as necessary, the Sphere of Influence of each local agency; and

WHEREAS, the Commission has undertaken the Municipal Service Review for the Los Angeles region and Sphere of Influence Update for the City of Santa Monica, and

WHEREAS, the Executive Officer has submitted to the Commission a Municipal Service Review and Sphere of Influence Update report, including proposed determinations and recommendations; and

WHEREAS, said report recommends no changes to the current Sphere of Influence of the City of Santa Monica; and

WHEREAS, a map of the updated Sphere of Influence of the City of Santa Monica is set forth in Exhibit "A", attached hereto and incorporated by reference herein; and

WHEREAS, on December 13th, 2006, after being duly and properly noticed, this matter came on for hearing at which time this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this matter and the report of the Executive Officer.

City of Santa Monica SOI Update Resolution
December 13, 2006

NOW, THEREFORE, BE IT RESOLVED as follows:

1. The Commission finds that the approval of this Sphere of Influence Update is not subject to the California Environmental Quality Act (CEQA) because, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the Sphere of Influence Update will have a significant effect on the environment, as no changes to the Sphere of Influence are approved at this time.

2. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the City of Santa Monica:

a. Present and Planned Land Uses in the Area

The primary land use within the City of Santa Monica is low-medium density residential. Current land uses consist of 44 percent residential, 29 percent streets/rights of way, eight percent public, seven percent commercial, seven percent industrial, four percent public recreation, and one percent vacant.

Planned land uses include residential, commercial, and industrial development.

b. Present and Probable Need for Public Facilities and Services in the Area

The City of Santa Monica provides adequate facilities and services to meet the current needs of its residents and businesses within the current sphere of influence.

The City is projected to experience a small growth rate. The population of the City is estimated to increase by 1,458 residents by 2025. Therefore, the demand for fire, police, water, wastewater, street maintenance, parks, and library services to meet growth needs is expected to experience a small increase in the future.

c. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of public facilities and services in the City of Santa Monica is adequate. The City appears capable of providing additional services to meet demand needs as projected.

d. Existence of Any Social or Economic Communities of Interest

While several social and economic communities of interest exist within the city, there are no social or economic communities of interest in adjacent areas that would support a sphere of influence boundary change.

City of Santa Monica SOI Update Resolution
December 13, 2006
Page 3

PASSED AND ADOPTED this 13th day of December 2006.

Ayes:

Noes:

Absent:

Abstain:

SANDOR L. WINGER, Executive Officer

RESOLUTION NO. XX

**RESOLUTION OF THE LOCAL AGENCY FORMATION
COMMISSION FOR LOS ANGELES COUNTY
MAKING DETERMINATIONS AND APPROVING AN UPDATE TO
THE SPHERE OF INFLUENCE OF THE CITY OF WEST HOLLYWOOD**

WHEREAS, the Local Agency Formation Commission for Los Angeles County (the “Commission”) is required, pursuant to Part 3, Division 3, Title 5, (commencing with Section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), to determine and update, as necessary, the Sphere of Influence of each local agency; and

WHEREAS, the Commission has undertaken the Municipal Service Review for the Los Angeles region and Sphere of Influence Update for the City of West Hollywood, and

WHEREAS, the Executive Officer has submitted to the Commission a Municipal Service Review and Sphere of Influence Update report, including proposed determinations and recommendations; and

WHEREAS, said report recommends no changes to the current Sphere of Influence of the City of West Hollywood; and

WHEREAS, a map of the updated Sphere of Influence of the City of West Hollywood is set forth in Exhibits "A", attached hereto and incorporated by reference herein; and

WHEREAS, on December 13th, 2006, after being duly and properly noticed, this matter came on for hearing at which time this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this matter and the report of the Executive Officer.

NOW, THEREFORE, BE IT RESOLVED as follows:

1. The Commission finds that the approval of this Sphere of Influence Update is not subject to the California Environmental Quality Act (CEQA) because, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the Sphere of Influence Update will have a significant effect on the environment, as no changes to the Sphere of Influence are approved at this time.

2. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the City of West Hollywood:

a. Present and Planned Land Uses in the Area

The primary land use within the City of West Hollywood is medium-high density residential. Current land uses consists of 59 percent residential, 22 percent commercial, 16 percent open-space, and four percent industrial.

b. Present and Probable Need for Public Facilities and Services in the Area

The City of West Hollywood provides adequate facilities and services to meet the current needs of its residents and businesses within the current sphere of influence.

West Hollywood is built-out. The City is projected to experience a small growth rate. The population of the City is estimated to increase by 1,713 residents by 2025. Therefore, the demand for fire, police, water, wastewater, street maintenance, parks, and library services to meet growth needs is expected to experience a small increase in the future.

c. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of public facilities and services in the City of West Hollywood is adequate. The City appears capable of providing additional services to meet demand needs as projected.

d. Existence of Any Social or Economic Communities of Interest

While several social and economic communities of interest exist within the city, there are no social or economic communities of interest in adjacent areas that would support a sphere of influence boundary change.

City of West Hollywood SOI Update Resolution
December 13, 2006
Page 3

PASSED AND ADOPTED this 13th day of December 2006.

Ayes:

Noes:

Absent:

Abstain:

SANDOR L. WINGER, Executive Officer

STAFF REPORT

DECEMBER 13, 2006

MUNICIPAL SERVICE REVIEW WATER SERVICE PROVIDERS – LOS ANGELES REGION AND SPHERE OF INFLUENCE (SOI) UPDATE FOR LOS ANGELES COUNTY WATERWORKS DISTRICT #21-KAGEL CANYON

AGENDA ITEM NO. 3.a.2

Agenda item 3.a.2 is consideration and approval of the Municipal Service Review (MSR) for Water Service Providers in the Los Angeles region and the corresponding Sphere of Influence (SOI) update for Waterworks District #21 – Kagel Canyon

Background

In October 2006, Dudek and Associates' *Draft Report Municipal Service Review (MSR) of Water Providers in Los Angeles Region* was published. The following is a summary of findings and recommendations from the draft report for those water agencies under LAFCO jurisdiction.

Since 1971, LAFCOs have been required to develop and adopt a sphere of influence of each city and special district. A sphere is defined by Government Code section 56076 as "a plan for the probable physical boundaries and service area of a local agency, as determined by the commission."

Developing spheres is central to the Commission's purpose. Government Code section 56425 states "In order to carry out its purposes and responsibilities for planning and shaping the logical and orderly development and coordination of local governmental agencies so as to advantageously provide for the present and future needs of the county and its communities, the commission shall develop and adopt a sphere of influence for each local governmental agency within the county"

Enacted in 2001, Assembly Bill 2838 requires that LAFCOs, for the first time, "...shall review and update the sphere not less than once every five years."

In addition, AB 2838 creates an entirely new LAFCO obligation, as provided in Government Code section 56430:

In order to prepare and to update spheres of influence in accordance with Section 56425, the commission shall conduct a service review of the municipal services provided in the county or other appropriate area designated by the commission. . . . The commission . . . shall prepare a written statement of its determinations with respect to each of the following:

1. Infrastructure needs or deficiencies.
2. Growth and population projections for the affected area.
3. Financing constraints and opportunities.
4. Cost avoidance opportunities.
5. Opportunities for rate restructuring.
6. Opportunities for shared facilities.
7. Government structure options, including advantages and disadvantages of consolidation or reorganization of service providers.

8. Evaluation of management efficiencies.
9. Local accountability and governance.

The Commission has great latitude in how to gather information and perform these studies, including the ability to decide what portion of the County is appropriate for an analysis of specific types of services. Service reviews must be conducted before, or in conjunction with, an action to update a sphere of influence.

The State Office of Planning and Research has issued advisory guidelines to assist LAFCOs as they endeavor to comply with this requirement.

MSR Water Service Providers- Los Angeles Region and SOI Update

To assist in undertaking a service review of water providers in the Los Angeles region, Dudek and Associates has conducted research and analysis and prepared the enclosed MSR report for the Commission's review and adoption.

Staff recommends that the Commission adopt the findings of the report and retain the current sphere of influence for the Los Angeles County Waterworks District #21 – Kagel Canyon and the recommendation that a further study of the Crescenta Valley Water District service area be initiated.

In the case of Crescenta Valley Water District (CVWD), the MSR report indicates that the District has overlapping service areas with the City of Glendale and the La Canada Irrigation District. The report further recommends that the preparation and funding of a more comprehensive study include CVWD, the City of Glendale, and the Foothill Municipal Water District, the District's wholesale water provider.

At the request of the City of Glendale, staff met with representatives of the City and Glendale Water and Power regarding their concerns about CVWD providing service within the City's boundaries. The representatives stated that while they can provide unlimited service to most of their residents, those residents being serviced by the District experienced limited water availability.

Population Growth Projections

Growth projections for the Water MSR were derived from two sources: data that was submitted by the agency and data generated based on SCAG Regional Transportation Plan (RTP) 2004 growth forecasts. To establish projections for districts, Census tract data was conducted by the County of Los Angeles Urban Research Division based on the 2000 Census, and SCAG growth forecasts were applied.

The Water MSR indicates the discrepancies between the two forecasts. Where available, population projections provided by the Districts were used, otherwise SCAG data was utilized for the purpose of making the determinations in this report.

Related Jurisdictional Changes

There are no related jurisdictional changes proposed.

Compliance with CEQA

MSRs are only feasibility and planning studies for possible future actions that have not been approved, adopted or funded, and therefore, conducting an MSR is statutorily exempt from the provisions of the California Environmental Quality Act (CEQA) pursuant to State CEQA Guidelines section 15262.

Approval of the recommended SOI Update is also not subject to CEQA because, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the SOI Update will have a significant effect on the environment, as no changes to the SOI are recommended at this time.

Comments Received

The following agencies submitted comments regarding the MSR of Water Service Providers for the Los Angeles Region. All appropriate comments were incorporated in the report.

- City of Beverly Hills
- City of Burbank
- City of Glendale

Recommendations:

In consideration of information gathered and evaluated during the MSR of Water Service for the Los Angeles Region, the following recommendations are provided for consideration by the Commission:

1. Open the public hearing and receive testimony on the Municipal Service Review.
2. There being no further testimony, close the public hearing.
3. Adopt the MSR of Water Service for the Los Angeles Region and the determinations contained in the report, as required by Government Code Section 56430.
4. Adopt the attached Resolution Making Determination and Approving Update to the Sphere of Influence for the Los Angeles County Waterworks District #21- Kagel Canyon.

RESOLUTION NO. XX

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION FOR LOS ANGELES COUNTY MAKING DETERMINATIONS AND APPROVING AN UPDATE TO THE SPHERE OF INFLUENCE OF THE COUNTY WATERWORKS DISTRICT #21-KAGEL CANYON

WHEREAS, the Local Agency Formation Commission for Los Angeles County (the “Commission”) is required, pursuant to Part 3, Division 3, Title 5, (commencing with Section 56000, the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000), to determine and update, as necessary, the Sphere of Influence of each local agency; and

WHEREAS, the Commission has undertaken the Municipal Service Review for the Los Angeles region and Sphere of Influence Update for the County Waterworks District No. 21-Kagel Canyon, and

WHEREAS, the Executive Officer has submitted to the Commission a Municipal Service Review and Sphere of Influence Update report, including proposed determinations and recommendations; and

WHEREAS, said report recommends no changes to the current Sphere of Influence of the County Waterworks District No. 21-Kagel Canyon; and

WHEREAS, a map of the updated Sphere of Influence of the County Waterworks District No. 21-Kagel Canyon is set forth in Exhibit "A", attached hereto and incorporated by reference herein; and

WHEREAS, on December 13th, 2006, after being duly and properly noticed, this matter came on for hearing at which time this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this matter and the report of the Executive Officer.

NOW, THEREFORE, BE IT RESOLVED as follows:

1. The Commission finds that the approval of this Sphere of Influence Update is not subject to the California Environmental Quality Act (CEQA) because, as set forth in State CEQA Guidelines section 15061, it can be seen with certainty that there is no possibility that the Sphere of Influence Update will have a significant effect on the environment, as no changes to the Sphere of Influence are approved at this time.

2. The Commission adopts the following written determinations and approves the Sphere of Influence Update for the County Waterworks District No. 21-Kagel Canyon as set forth in Exhibit "A":

a. Present and Planned Land Uses in the Area

Land use in the area is governed by the respective land use authority, namely Los Angeles County.

Land use is primarily low-density residential.

b. Present and Probable Need for Public Facilities and Services in the Area

County Waterworks District No. 21 serves an estimated population of 761 in a 0.2 square mile service area within unincorporated County territory. Based on SCAG 2004 growth projections, population is expected to grow 1.35% annually.

According to Dudek's report, Water Service-Los Angeles Region, growth will be an issue unless a reliable water supply is obtained. However, future growth is expected to be limited due to building constraints in the canyon.

c. Present Capacity of Public Facilities and Adequacy of Public Service that the Agency Provides or is Authorized to Provide

The present capacity of public facilities and services in the County Waterworks District No. 21 is adequate. The District appears capable of providing additional services to meet demand needs as projected.

d. Existence of Any Social or Economic Communities of Interest

The District serves a small portion of the Kagel Canyon community.

CWWD #21-Kagel Canyon SOI Update Resolution
December 13, 2006
Page 3

PASSED AND ADOPTED this 13th day of December 2006.

Ayes:

Noes:

Absent:

Abstain:

SANDOR L. WINGER, Executive Officer

STAFF REPORT

December 13, 2006

Agenda Item 4a-c GOVERNMENT CODE § 56857 NOTICES

(For Informational Purposes Only, Receive and File)

Upon receipt of any proposed change of organization or reorganization that includes the annexation of territory to any district, if the proposal is not filed by the district to which annexation of territory is proposed, Government Code section 56857 requires LAFCO to place the proposal on its agenda for informational purposes only. Within 60 days of the meeting date, the annexing district may adopt and submit to LAFCO a resolution requesting termination of the annexation proceedings. The law requires that the annexing district "present written findings supported by substantial evidence in the record that the termination request is justified by a financial or service related concern." Prior to the Commission's determination of termination of proceedings the resolution is subject to judicial review.

Waiver of 60-Day Termination Period

Under section 56857, LAFCO may not hear and consider the proposed annexation until the 60-day termination period has expired. The Code provides, however, that the Commission may waive the 60-day termination period if the annexing district adopts and submits to LAFCO a resolution supporting the change of organization or reorganization.

The following is a summary of the annexation proposals filed with LAFCO:

- a. *Project Description* – Annexation No. 2006-47 is a proposal to annex 16.5 acres into the District and it includes a planned development of 80 single family residences.

Project Location – Generally located in the City of Lancaster near 20th Street East and Avenue I.

- b. *Project Description* – Annexation 2006-49 is a proposal to annex 2.5 acres to the District and includes a planned development of one single-family residence.

Project Location – Generally located south of Avenue I and approximately 3,780 feet west of 70th Street West in the City of Lancaster.

- c. *Project Description* – Annexation 2006-50 is a proposal to annex 20.62 acres to the District and includes a planned development of 115 single-family residences.

Project Location – Generally located south of Avenue H between 42nd Street West and 45th Street West in the City of Lancaster.

Recommended Action

Receive and file.

STAFF REPORT

December 13, 2006

Agenda Item No. 5d

MUNICIPAL SERVICE REVIEWS AND SPHERES OF INFLUENCE UPDATE

<u>Regional Area</u> Cities / Water Districts	<u>MSR Draft</u> <u>Completion</u> <u>Status</u>	<u>Workshop</u> <u>Meeting</u> <u>Status</u>	<u>SOI Draft</u> <u>Completion</u> <u>Status</u>	<u>Commission</u> <u>Hearing Schedule</u> <u>Projection</u>	<u>Comments</u>
<u>Los Angeles Area</u> Cities (8) Water Districts (2)	Complete	Complete	Complete	December 13, 2006	

<u>Catalina</u> Cities (1)	Complete	Complete	Complete	Feb. 27, 2004	No Special Districts
<u>Misc. Gov't. Services</u> Total Districts (29)	Complete	Complete	Complete	Jun. 23, 2004	
<u>Las Virgenes</u> Cities (5) Water Districts (2)	Complete Complete	Complete Complete	Complete Complete	Aug. 25, 2004	
<u>High Desert</u> Cities (2) Water Districts (8)	Complete Complete	Complete Complete	Complete Complete	Aug. 25, 2004	
<u>Santa Clara</u> Cities (1) Water Districts (5)	Complete Complete	Complete Complete	Complete Complete	Jan. 19, 2005	Approved 3 districts at LAFCO Hearing on Dec 14, 2005
<u>San Gabriel-West</u> Cities (18) Water Districts (8)	Complete Complete	Complete Complete	Complete Complete	Dec. 8, 2004	
<u>San Gabriel – East</u> Cities (13) Water Districts (5)	Complete Complete	Complete Complete	Complete Complete	July 13, 2005	
<u>San Districts</u> (25)	Complete	Complete	Complete	May 25, 2005	
<u>South Bay</u> Cities (14) Water Districts (1)	Complete Complete	Complete Complete	Complete Complete	Sept. 28, 2005	
<u>Gateway</u> Cities (26) Water Districts (6)	Complete Complete	Complete Complete	Complete Complete	Dec. 14, 2005	Approved 3 cities and 1 Water District on Feb. 22, 2006

180 Total SOI's / MSR's Completed to date -

88 Cities 29 Misc. Districts 37 Water Districts 25 San Districts